# Final

# General Management Plan / Environmental Impact Statement and Visitor Use and Facilities Plan

# Volume 1

# Voyageurs National Park

Koochiching and St. Louis Counties, Minnesota

This Final General Management Plan / Environmental Impact Statement describes four alternatives for the management of Voyageurs National Park, as well as the environment that would be affected by the alternatives and the environmental consequences of implementing these alternatives. Also included is the Visitor Use and Facilities Plan, which includes park visitor use and facility sections described in the modified proposed action for the general management plan. The Visitor Use and Facilities Plan takes a more comprehensive look at the Voyageurs region related to tourism and surrounding visitor uses and facilities. The Final General Management Plan / Environmental Impact Statement and the Visitor Use and Facilities Plan are both based on the same information, and the environmental impacts of the Visitor Use and Facilities Plan would be the same as the modified proposed action.

Alternative 1 would continue current management practices and actions at the park, and it constitutes the no-action alternative. This alternative represents continued response to visitor use and resource management issues in accordance with current management direction, including implementation of the approved 1988 Lakecountry and Backcountry Site Management Plan; there would be no major change in management direction or facility development. The modified proposed action, which combines elements from all of the alternatives, presents a balanced approach for resource protection and visitor use. This alternative would expand and intensify natural and cultural resource protection efforts. The feasibility of collecting fees for overnight permits and facility use would be studied over the next three years, and if feasible, the most appropriate system would be implemented. The number of day and overnight use sites would be increased (but less than alternative 1); cultural and natural resource visitor destinations would be developed throughout the park; and several trails on the Kabetogama Peninsula and islands would be built, plus a mainland trail between the Kabetogama and Ash River communities would be cooperatively developed. A multi-agency visitor center would be jointly developed in Crane Lake, an educational institute for research and educational programs would be established in partnership with others, partnerships would be strengthened with surrounding entities, and park operation facilities would be enlarged at existing developed or disturbed areas. Alternative 2 would focus more intensely on natural and cultural resource preservation, with the fewest new facilities and the most opportunities for visitors to experience solitude, natural quiet, and a natural setting. Alternative 3 would emphasize the visitor experience by offering the widest range and largest number of activities, facilities, and visitor opportunities. Resource protection programs would be more directed to ensuring a quality visitor experience. Many of the ideas presented in alternatives 1 and 2 were combined to create this alternative. Additional ideas in this alternative that are not reflected in the other alternatives include an environmental education center near the Ash River visitor center, two new small campgrounds, a hut-to-hut system for winter use, and commercial fixed-wing aircraft use on Kabetogama Lake.

The potential environmental consequences of the actions are addressed for natural resources, cultural resources, visitor experience; interpretation, services, and education; park operations, facilities, and partnerships; and the social and economic environment. No impairment of the park's natural or cultural resources, or the visitor experience, is expected under any of the alternatives.

The Draft General Management Plan / Environmental Impact Statement and Visitor Use and Facilities Plan was on public review from June 16, 2000, through October 23, 2000. Approximately 2,000 individual letters were received by mail and electronic mail, plus verbal comments made at a series of public meetings held in four communities in Minnesota July 24–27, 2000. All substantive comments are summarized and responded to in volume 2, and comments that were received are reprinted. The text of this final document has been revised where appropriate to modify the proposed action in response to public comments, to clarify information, to correct errors, and to amplify the impact analysis. The release of this Final General Management Plan / Environmental Impact Statement and Visitor Use and Facilities Plan will be followed by a 30-day no-action period; if no substantive comments are received during that period, the alternative or actions constituting the approved plan will be documented in a record of decision that will be signed by the Regional Director of the Midwest Regional Office. For further information, contact the GMP/VUFP Coordinator, Voyageurs National Park, Highway 53, International Falls, MN 56649; 218-283-9821.

# A Guide to Volume 1

# Part I — Final General Management Plan / Environmental Impact Statement

The *Final General Management Plan / Environmental Impact Statement* is organized in accordance with the Council on Environmental Quality's implementing regulations for the National Environmental Policy Act and the National Park Service *Director's Order 2: Park Planning.* 

The **Summary**, beginning on the following page, briefly describes the reasons that a general management plan is being prepared, the alternatives being considered, and the environmental consequences of implementing the alternatives.

Chapter 1: The Purpose of and Need for Action sets the framework for the entire document. It describes why a plan is being prepared and what needs it must address. It gives the overall direction for the alternatives that are being considered, which are based on the park's legislated mission, its purpose, and the significance of its resources, as well as statements of what the park should be like in the future (these statements of desired future conditions are also referred to as mission goals). It then details the specific problems, issues, and concerns that were raised during public scoping and that are addressed by the alternatives to varying degrees. This chapter also describes how the proposed general management plan relates to other planning documents, both within the park and the region. The chapter concludes with a statement of the scope of the environmental impact statement; specifically what impact topics were or were not considered.

Chapter 2: Alternatives, Including the Proposed Action, begins by describing the management areas that will be used to manage the park in the future. It also describes the existing conditions in the park. The four alternatives are then presented, one of which is the modified proposed action (the National Park Service's preferred plan at this time). Alternatives 1, 2, and 3 are similar to alternatives that were presented to the public in the May 1999 Management Alternatives Response Booklet. The modified proposed action includes recommendations from each of the alternatives and was revised in response to public comments on the Draft General Management Plan / Environmental Impact Statement. This chapter concludes with summary tables of the alternative actions and their environmental consequences.

Chapter 3: The Affected Environment describes those areas that would be affected by implementing the alternatives. Natural resources include geology, soils, air quality, water resources, vegetation, fisheries, wildlife, and species of special concern. Cultural resources include archeological resources, ethnographic resources, historic structures, cultural landscapes, and collections. Visitation trends and visitor management are examined for visitor use and facilities. Other elements include interpretation, visitor services, education, the social and economic environment, and park operations.

**Chapter 4: Environmental Consequences** analyzes the impacts of implementing the alternatives on the topics described in "Chapter 3: The Affected Environment." Methodologies for assessing the impacts in terms of the intensity of impact are outlined.

**Chapter 5: Consultation and Coordination** describes the history of the current planning effort and lists agencies and organizations who reviewed the draft document.

The **Maps** section includes the regional context, existing conditions (summer/winter), summer actions for each alternative, and wetlands. There is only one winter map for the alternatives.

The **Appendixes** present supporting information for the document, along with references cited and the planning team and document preparers.

# Part II — Visitor Use and Facilities Plan

The *Visitor Use and Facilities Plan* has been developed in response to the direction in Public Law 97-405. It is based on the same information as the *Final General Management Plan / Environmental Impact Statement*, and it supports the same modified proposed action. Its emphasis is on regional recreation facilities, tourism, and marketing.

# **SUMMARY**

Voyageurs National Park is a scenic land and water environment of exceptional natural and cultural resources, great character, beauty, and recreational potential. Located in the lakecountry of northern Minnesota, the park protects 218,054 acres that includes roughly 134,000 acres of forested woodlands, 84,000 acres of water, 655 miles of undeveloped shoreline, and over 1,000 islands. The park's 55-mile northern boundary runs along the international border with Canada. The park's complex system of waterways includes one of the most important segments of the "transcontinental highway" traversed by French-Canadian voyageurs during the late 18th and early 19th centuries. Voyageurs National Park was authorized in 1971 and established in 1975 "to preserve, for the inspiration and enjoyment of present and future generations, the outstanding scenery, geological conditions and waterway system which constituted a part of the historic route of the Voyageurs who contributed significantly to the opening of the Northwestern United States."

# PURPOSE OF AND NEED FOR ACTION

The purpose of this Final General Management Plan / Environmental Impact Statement and Visitor Use and Facilities Plan is to set forth a basic management philosophy for Voyageurs National Park and to provide a framework for future decision making for the next 15 to 20 years. The park's current Master Plan, which was approved in 1980, is no longer adequate to address the policy and operational issues now facing Voyageurs National Park. While the Master Plan guided the National Park Service's initial efforts in managing the park, conditions have changed over the last 20 years, and that plan does not provide sufficient direction for protecting natural and cultural resources or providing for visitor use.

This document is unique because it also includes a visitor use and facilities plan, in addition to a proposed general management plan for Voyageurs National Park. In 1983 Congress passed legislation directing the park to complete a visitor use and facilities plan, but the directive was never funded. In 1996–97 a federal mediation process was conducted to address numerous issues about visitor use and management of the park. As a result of this process, the mediation panel recommended that the visitor use and facilities plan could be accomplished through the National Park Service's general management planning process. Therefore, the *Visitor Use and Facilities Plan* has been developed in conjunction with the *Final General Management Plan / Environmental Impact Statement*. The *Visitor Use and Facilities Plan* addresses the same visitor facilities and uses in the park outlined in the modified proposed action, plus it takes a more comprehensive look at the Voyageurs region related to tourism, surrounding visitor use and facilities, and opportunities for working with others outside the park. Since the *Visitor Use and Facilities Plan* proposes the same actions as the modified proposed action, the environmental consequences, including cumulative impacts, would be identical to those that are presented in "Chapter 4: Environmental Consequences."

This document has been prepared to satisfy the requirements of the National Environmental Policy Act of 1969, as amended, which requires a range of alternatives to be studied and the evaluation of potential impacts resulting from federal actions. Four alternatives for resource preservation, visitor experience, interpretation, and park operations are presented; these alternatives have been developed in accordance with the park's mission, purpose, and significance, which are based on the park's enabling legislation. The document also describes the environment that would be affected by the proposed activities and the environmental consequences of implementing any of the alternatives. The modified proposed action is the National Park Service's preferred alternative.

This Final General Management Plan / Environmental Impact Statement and Visitor Use and Facilities Plan outlines a basic management framework for future decision making; therefore, site-specific details and recommendations are not always included. Consequently, the environmental impact statement represents an overview of potential impacts relating to the implementation of actions for each alternative. If the National Park Service determines in the future that specific actions called for by the approved plan require additional study and analysis of impacts, more detailed assessments of impacts will then be prepared as part of implementation planning. These documents will be tiered to this environmental impact statement.

# THE PARK MISSION, PURPOSE, AND SIGNIFICANCE

The mission, purpose, and significance of Voyageurs National Park are based on the park's enabling legislation, and they provide the general direction for each alternative. The mission, purpose, and significance are stated below to provide the reader with adequate background when examining the summary of the alternatives and the environmental consequences.

### **Mission Statement**

Voyageurs National Park preserves the landscapes and scenic waterways that shaped the route of the North American fur traders and defined the border between the United States and Canada. The park and its diverse resources provide outstanding opportunities for outdoor recreation, scientific study, sportfishing, education, and appreciation of the northwoods lakecountry setting.

# **Purpose Statements**

The purposes of Voyageurs National Park, according to its legislation, are as follows:

Preserve the scenery, geologic conditions, and interconnected waterways within the park for the inspiration and enjoyment of people now and in the future.

Commemorate the voyageurs' routes and fur trade with the Native peoples of the north, which contributed significantly to the opening of northwestern North America to European settlement.

Preserve, in an unimpaired condition, the ecological processes, biological and cultural diversity, and history of the northwoods lakecountry border we share with Canada.

Provide opportunities for people to experience, understand, and treasure the lakecountry landscape — its clean air and water, forests, islands, wetlands, and wildlife — in a manner that is compatible with the preservation of park values and resources.

# **Significance Statements**

Voyageurs National Park is significant for the following reasons:

The waterways of Voyageurs National Park include one of the most important segments of the fur trade route used in the opening of northwestern North America.

Located near the headwaters of the Arctic watershed of Hudson Bay, the park's lakes — rather than land — have been the primary travel route throughout history. The lakes continue to shape transportation and recreational uses of the area today.

The park's exposed rocks and landscape exemplify the glacial activity of the Pleistocene epoch and some of the most complete and extensive Precambrian geologic features in the United States.

The park preserves the timeless beauty of woods, rocks, water, and sky that invite people to renew themselves through a variety of outdoor activities.

The designation of Voyageurs as a national park is integral to the protection of the boundary waters ecosystem by both the United States and Canada. Along with Quetico Provincial Park and the Boundary Waters Canoe Area Wilderness, Voyageurs was and remains at the heart of a major conservation effort to protect the boreal forest landscape, its interconnected waterways, and associated wildlife.

Voyageurs National Park holds vital evidence of the continuity of 10,000 years of human relationships with the environment uniquely dictated by the interconnected waterway system. The park provides an exceptional, largely unstudied storehouse of knowledge for the future and preserves resources associated with a long period of use, including those representing the fur trade, Native Americans, logging, and recreation.

### **OVERVIEW OF ALTERNATIVES**

Detailed management prescriptions are presented beginning on page I–37; a summary table of the alternatives is presented at the end of chapter 2, beginning on page I–87.

# **Management Areas**

The park has been divided into specific management areas. Land management areas include a developed area, a lakecountry area, a backcountry trail area, and a primitive area. Water management areas include an integrated use area, a nonmotorized use area, and a no-wake water area (alternative 2 only). Each management area has a specific set of desired resource conditions and visitor experiences associated with it. The management areas will be applied to the entire area of the park, but the locations and amounts of each management area would depend on the particular emphasis of an alternative. For example, one alternative emphasizes more resource preservation with fewer developed facilities for visitor use, while another emphasizes the development of more visitor facilities.

In all management areas and alternatives, motorized uses include the use of motorboats, electric motors, planes (fixed-wing aircraft), houseboats, and snowmobiles. Nonmotorized uses include canoeing, kayaking, paddleboating, rowboating, sailboating, skiing, snowshoeing, and hiking. In all alternatives, the four major lakes remain open for motorized uses.

# **Alternative 1: Present Course of Action (No Action)**

Alternative 1 describes the continuation of the existing management direction at the park and constitutes the no-action alternative.

**Natural and Cultural Resource Management.** Under this alternative the National Park Service would continue to manage the park to protect natural and cultural resources in accordance with approved current plans and NPS policies as allowed by staffing and funding. Some, but not all, of the park's historic properties would be preserved.

**Visitor Use and Facilities.** A no-fee permit for all overnight use would be required. Only limited visitor use monitoring would occur.

The four major lakes would continue to have integrated use (motorized and nonmotorized); motorized use would continue on seven interior lakes (Locator, War Club, Quill, Loiten, Shoepack, Little Trout, and Mukooda). The number of houseboats would remain unlimited.

The special use zone would remain, but snowmobile "radar runs" would continue to be illegal. All other management areas would be the same as now.

Day and overnight sites would continue to be built to meet the development criteria outlined in the approved 1988 *Lakecountry and Backcountry Site Management Plan* (about 400 sites total). The use of undeveloped sites would continue. Summer hiking trails would continue to be built as shown in the *Final Environmental Impact Statement for a Wilderness Recommendation* (1992), with numerous small loops plus linkages to Peninsula destinations. No changes would be made to the existing winter trail system.

Existing visitor facilities would be retained, year-round visitor interpretive services would be offered at the Rainy Lake visitor center, and seasonal services would be provided at the Ash River and Kabetogama Lake visitor centers.

**Interpretation, Visitor Services, and Education.** Visitor contact, resource protection, monitoring, and emergency services would remain limited, with heavy dependence on established partnerships.

Park Operations, Facilities, and Partnerships. Park operations would continue in current areas with a limited preventive maintenance program and a strong dependence on volunteers. Existing partnerships would continue; however, only limited partnerships would continue related to fishery and wild-life management and for cultural resource preservation involving educational, institutional, or private entities

# **Modified Proposed Action**

**Natural and Cultural Resource Management.** The modified proposed action would expand and intensify natural resource protection efforts through increased inventory and monitoring programs, partnerships, and research. Resource management plans would be revised as needed (such as the *Wildland Fire Management Plan* and the *Lakecountry and Backcountry Site Management Plan*) or completed. The park's fire management policy would support a broader range of resource management objectives, including reestablishing natural fire regimes without unduly reducing visitation or visitor enjoyment.

The park would continue to identify, evaluate for significance, plan for, protect, and share information about cultural resources, including structures, cultural landscapes, archeological resources, ethnographic resources, and collections. Cultural resource management would be more proactive with the development and implementation of treatment plans, a formal monitoring program, and more focused public education efforts. Under the modified proposed action historic properties that represent each cultural resource theme and that focus on the park's mission, purpose, significance, and interpretive themes would be retained.

Visitor Use and Facilities. A no-fee, self-registration permit system for overnight summer and winter use would be implemented no sooner that 2002 (use-and-occupancy residents and private landowners would be exempt). Permits would be easily obtained and users would not be directed to specific overnight sites. The purpose of the system would be to gather information about site use and to educate visitors about park conditions, activities, and rules. A feasibility study, which would be con-

ducted with public input, would be completed within three years to determine if a more formal overnight permit system was warranted.

Also, the feasibility of implementing facility use fees for camping and parking would be studied. Entrance fees are not proposed. A monitoring program for visitor experience and resource protection would be established and would be based on information from the no-fee permit system and the overnight permit feasibility study.

Integrated motorized and nonmotorized uses could continue on the four major lakes and the seven designated interior lakes, including fixed-wing aircraft uses (private and one commercial permit). Only nonmotorized use would be allowed on the other interior lakes (the same as alternative 1). No areas for no-wake boating would be established.

A houseboat management plan would be completed by 2005. The plan would address topics such as commercial and private houseboat use, graywater management, users' needs and desires, and the appropriate number of houseboats at one time. Pending the completion of that plan, an interim limit of 60 overnight houseboats per basin would be allowed, for a park total of 120. This interim limit would ensure that the current level of houseboat use in the park would be accommodated at least until 2005, and it would allow for houseboat numbers to grow based on the current peak rate. No limited concession contracts would be established with commercial houseboat companies.

The special use zone near the Kabetogama resort community would be continued, but special events would require a permit and would have to be consistent with the purpose and significance of the park.

The park would continue to provide boats on interior lakes; a fee would be charged beginning in the summer of 2002.

Fewer day and overnight use sites (280–320 total sites) would be built than under alternative 1. The effects of overnight use at undeveloped sites would be studied, and if they were found to be damaging resources or negatively affecting other visitors, these sites would be phased out or other strategies would be implemented. Starting in the summer of 2005, fires would be allowed only in metal fire rings at developed sites.

Visitor destination sites that feature special natural or cultural features that could be interpreted would be developed to enhance visitors' appreciation of the park. Under the modified proposed action 15 to 20 such visitor destination sites would be established.

In cooperation with partners, a mainland, nonmotorized summer and winter trail would be developed between the Kabetogama Lake and Ash River communities, and the feasibility of extending the trail to Crane Lake would be studied. Several hiking trails would be built on the Kabetogama Peninsula, and some would link to visitor destinations. Facility expansion at visitor centers would be minimized; instead alternative methods such as outdoor and temporary facilities would be provided, and visitor information materials and methods would be expanded. A multi-agency visitor center would be developed at Crane Lake. Year-round operations would occur at the Rainy Lake visitor center and the Crane Lake multi-agency center, while operational hours at the Ash River and Kabetogama Lake visitor centers would be based on demand.

**Interpretation, Visitor Services, and Education.** A more comprehensive interpretive program would be provided. Visitor services, resource protection, and emergency response would be expanded and improved with increased staffing. A proposed educational institute to provide special programs and to supplement the park's interpretive program would be formed through partnerships.

**Park Operations, Facilities, and Partnerships.** Park operational facilities would be improved through the development of a Namakan District plan and expanded facilities at Ash River; ranger and interpretive operations would be expanded into the Kabetogama Ranger Station Historic District. The park would actively pursue partnerships with public, institutional, and private entities to help protect resources and provide for quality visitor experiences and facilities.

# Alternative 2: Resource Preservation, Partnerships, Balanced Uses

**Natural and Cultural Resource Management.** Under alternative 2 natural and cultural resource protection would be similar to the modified proposed action. However, natural fire regimes would be reestablished to the greatest extent possible, even if it caused temporary inconveniences to visitors or a temporary reduction in visitor enjoyment. For cultural resources a greater number of historic properties would be preserved, and fewer sites would be designated as visitor destinations.

**Visitor Use and Facilities.** Entry/user fees and an overnight permit system with an educational component would be implemented. A visitor experience and resource monitoring program would be established, the same as the modified proposed action.

A houseboat permit system would be developed, with a total of 50 overnight houseboats allowed per basin (40 commercial and 10 private houseboats), for a park total of 100. No-wake boating areas would be designated in bays on the four major lakes. Commercial fixed-wing aircraft use would be stopped in the park, and private fixed-wing aircraft use and the use of motors would be prohibited on all interior lakes except Mukooda Lake. Boat rentals on Mukooda Lake would be discontinued.

The special use zone would be discontinued.

Fewer day and overnight sites would be built (250–275 total sites), and no overnight use at undeveloped sites would be allowed. Day use at developed sites would be discontinued. Fires would be allowed only in metal fire rings at developed sites. Between 10 and 15 visitor destinations, with interpretive and day use facilities, would be developed.

The proposed Kabetogama–Ash River trail would be developed as described for the modified proposed action, but no additional trails would be added to the existing trail system on the Kabetogama Peninsula. A multi-agency visitor center at Crane Lake and an educational institute would be developed (the same as the modified proposed action). All visitor centers would operate year-round.

**Interpretation, Visitor Services, and Education.** Interpretive programs, visitor contact, resource protection, and emergency response would be expanded, as described for the modified proposed action. Under this alternative, however, concession boat rentals would be eliminated at Mukooda Lake.

**Park Operations, Facilities, and Partnerships.** Park operation facilities and partnerships would be the same as described for the modified proposed action.

# Alternative 3: Emphasis on Visitor Experience and Opportunities

**Natural and Cultural Resource Management.** Alternative 3 would build on and incorporate many of the natural and cultural resource elements from the modified proposed action and most of the visitor use and facility measures identified in alternative 1. This alternative would be the most aggressive in developing visitor facilities, yet it would also enhance resource preservation efforts to ensure a quality

visitor experience. Except for minor changes, natural resource preservation would be the same as the modified proposed action. For example, natural fire regimes would be reestablished only when it would not reduce visitor enjoyment or visitor use. Cultural resource actions would be similar to alternative 1, except that visitor facilities and interpretation would be provided at more properties.

**Visitor Use and Facilities.** A study would be completed to determine the feasibility of an entry/user fee system. The system would only be implemented if needed to offset park operations costs. An overnight permit/reservation system with an educational component would be implemented; however, some sites would be retained for first-come, first-served use. Houseboaters would not be required to make reservations, but would need overnight permits.

A houseboat permit system would be implemented, and a total of 70 overnight houseboats per basin would be allowed (60 commercial and 10 private houseboats), for a park total of 140. The number of houseboats allowed under this alternative would be greater than under alternative 2 or the modified proposed action. The four major lakes and all interior lakes would be managed the same as alternative 1, except that expanded commercial fixed-wing aircraft use would be allowed on Kabetogama Lake.

The number of day and overnight sites would be the same as alternative 1 (about 400 total sites); however, the distribution of sites would be different. There would be fewer tent sites, more small campgrounds, more houseboat sites, and more day use destination sites than under alternative 1. There would be more of all types of sites than under the modified proposed action (day use sites excepted) or alternative 2. Day use at developed sites would continue; however, overnight use would be limited to developed sites. From 15 to 20 visitor destinations would be developed (the same as the modified proposed action).

All summer and winter trails outlined in alternative 1 and the modified proposed action would be developed under this alternative. Visitor center expansion would be the same as the modified proposed action, plus an environmental education facility would be considered at the Ash River visitor center. At the Kabetogama Lake visitor center the historic structures would be used for visitor education and interpretation, the same as the modified proposed action; additional space for interpretation and rangers would also be considered. Year-round operations would be provided at all visitor centers (the same as alternative 2), plus the Crane Lake visitor center would be developed.

**Interpretation, Visitor Services, and Education.** Interpretive programs, visitor contact, resource protection, and emergency response would be expanded, as described for the modified proposed action.

**Park Operations, Facilities, and Partnerships.** Facilities for park operations at Ash River would be expanded the most of any alternative. Partnership development would be the same as the modified proposed action.

# ENVIRONMENTAL CONSEQUENCES

The summary of environmental consequences considers the actions being proposed and the cumulative impacts from occurrences inside and outside the park. Impacts are summarized in a table beginning on page I–104.

# **Alternative 1: Present Course of Action (No Action)**

**Impacts on Natural and Cultural Resource.** Under alternative 1, some adverse impacts to natural resources would continue, with several impacts being moderate or major at a local level but only

minor or negligible when considering the entire park. For example, locally severe soil erosion and the loss of vegetation as a result of visitor use at some developed sites would continue under this alternative. The level of effect at individual sites could be moderate to major; however, when compared to all similar soils and vegetation in the park, the impact would be negligible or minor. While present fire management practices would result in some benefits to the park's native vegetation, the benefit would be negligible compared to conditions before the park was created; fire suppression policies would still be needed for visitor safety and the protection of property. No impairment of soils or vegetation is anticipated under this alternative.

The potential for moderate to major parkwide water quality impacts from polycyclic aromatic hydrocarbon (PAH) contamination released during combustion in motorized watercraft exists. It does not appear that PAH contamination, or releases of oil and gas from motorboats, have impaired water quality, although further testing for the presence and/or impacts from either is needed to know for certain. All alternatives would result in continued releases of these pollutants. Nevertheless, no impairment of the park's water quality resource is expected.

Walleye sportfishing in Rainy, Namakan, and Sand Point Lakes has exceeded target levels for the majority of the last 15–18 years, and in Kabetogama Lake for 6 of the last 15 years. This, combined with managed lake levels and other factors that are largely outside park control, could have major adverse effects on the sportfishery. However, creel surveys indicate sport harvests remain relatively high, perhaps indicating the cumulative impact is not major or that closures, slot limits, changes in water levels, and other measures are mitigating adverse effects. No impairment of the park's fishery resource is anticipated.

The full development of about 400 sites along lake shorelines could have minor to moderate impacts to wildlife. Recreational use could have moderate to major impacts in localized areas, or minor to moderate impacts to shoreline species throughout the lakecountry, because of noise, passive disturbance from the presence of boats or humans, and destruction of habitat by wave action. Despite the potential for more severe localized impacts, no impairment of park wildlife populations is expected.

Bald eagles appear to be experiencing moderate impacts from a combination of sources, including those outside park control, such as weather or toxins. Building proposed developed sites in the lakecountry, combined with the continued use of undeveloped sites, could result in negligible to major impacts on nesting eagles as a result of human disturbance. Access to nests by snowmobiles in the early spring and the presence of stationary or slow-moving boats near nests or in foraging habitat could be significant contributors to adverse impacts on bald eagle productivity inside the park. Removing habitat through development has not and would not have more than a negligible impact on wolves in and adjacent to the park if this alternative was adopted. If a park population of Canada lynx is present, trail development could add to existing impacts from past logging and fire suppression practices, as well as an increased number of roads and trails regionally. However, no impairment to bald eagles, wolves, lynx, or other protected species is anticipated under alternative 1.

For cultural resources, the inventory, evaluation, and treatment of historic buildings, archeological resources, cultural landscapes, and ethnographic resources would continue as funding allowed and would be performed largely in response to maintenance emergencies, project-specific development activities, and visitor complaints. This lack of parkwide inventory data and documentation would continue to make appropriate preservation planning and data interpretation difficult. However, no impairment of park cultural resources is anticipated under this alternative.

**Impacts on the Visitor Experience.** A no-fee overnight use permit would allow the park to develop a more accurate visitor database than exists at present, although the information gathered would be

somewhat limited. Nearly doubling the number of day and overnight developed sites (about 186 additional sites), and the continued use of undeveloped sites would accommodate greater numbers of visitors and continue to allow for extensive freedom in site selection. Since most of the sites would be in high-density lakecountry areas and large groups would be allowed at certain camping facilities (up to 72 people), situations would arise where neighboring visitors would be disturbed, reducing the feeling of remoteness, natural quiet, and the overall quality of the experience. These situations would be more likely to occur under this alternative than under the modified proposed action or alternative 2. Motorized use on seven of the interior lakes would continue to negatively impact the qualities of remoteness for those few visitors who primarily access the park by nonmotorized means, but fixed-wing aircraft would provide access for some park guests who might not otherwise be able to get to these areas. Even though additional trails would be developed, most would only be accessible by boat, and many would comprise small loops rather than a destination-oriented trail network. The Ash River and Kabetogama Lake visitor centers and the Crane Lake ranger station would continue to become more crowded, with the worst situation at Crane Lake. No impairment to the visitor experience is anticipated from continuing to implement actions in alternative 1.

Seasonal operations at the Ash River and Kabetogama visitor centers and the Crane Lake ranger station would hinder the ability of visitors to contact park staff and receive educational information about the park during most of the year. Opportunities for education related to resource protection and visitor safety would continue to be limited because of staffing shortages, and conflicts between user groups would continue. The unsafe conditions on the Moose Bay portage and Mukooda Lake trail would continue to make for hazardous travel for snowmobiles, especially during periods of unsafe ice.

**Impacts on Park Operations, Facilities, and Partnerships.** Inadequate work and storage facilities, especially in the Namakan District, would make it difficult for park operations to be efficient. The development of additional facilities, new programs, new publications and media, and additional preservation efforts would result in a modest increase in the workload of field operations that heavily depend on volunteer efforts.

**Impacts on the Social and Economic Environment.** The continuation of the present course of action would have negative economic and social effects on tourist development outside the park. The visitor experience and visitor information services would be adversely affected because staff and materials would not be sufficient to meet the growing and changing demands of visitors to the park or of partners outside the park.

# **Modified Proposed Action**

Impacts on Natural and Cultural Resources. The modified proposed action would have a positive impact on resource preservation and visitor experience in many areas of the park. Localized benefits for soils, vegetation, wildlife, fish, and species of special concern relative to alternative 1 would occur in most areas of the park. This, in combination with limiting party sizes and educating visitors about low-impact camping when requesting permits, would help reduce impacts on vegetation and wildlife habitat. More comprehensive monitoring of developed sites, and restoring undeveloped sites if these sites were closed to use, would be particularly beneficial to soils, vegetation, and wildlife. Natural resource protection and restoration policies, including working with state fisheries managers to emphasize returning fish populations to self-sustaining population levels of native species, could result in parkwide benefits. Revising the park's Wildland Fire Management Plan to support restoring fire in forests as a natural ecological process would allow natural fire regimes to be reestablished to the greatest extent possible, without unduly reducing visitation or visitor enjoyment. Although the development of the Kabetogama to Ash River trail would create localized impacts ranging from minor

to major to soils, vegetation, and wildlife, the overall impact to the park would be minor or negligible. Use of this trail could have unknown impacts on Canada lynx in the park, although it is also unknown whether a park population of lynx even exists. No impairment of the park's natural resources is anticipated under the modified proposed action.

The implementation of monitoring studies, permit systems, limited controls on overnight use levels and group sizes, educational programs, and increased attention to adequate maintenance and staffing levels would all significantly reduce the number and scale of cultural resources impacted over time. However, insufficient parkwide inventory data and documentation would continue to provide an inadequate level of information necessary for informed decision-making regarding appropriate preservation planning and data interpretation. No impairment of cultural resources is anticipated.

**Impacts on the Visitor Experience.** A no-fee permit for overnight use would provide an opportunity for visitor contact and education, thus improving the quality of the visitor experience. However, the need to obtain the no-fee permits would be a minor inconvenience. If warranted following a feasibility study, an overnight permit system could help ensure the collection of more comprehensive visitor data to aid park and regional managers in making appropriate decisions about visitor services and facilities.

Interim houseboat permit limits of 60 per basin could impact some houseboat users; however, this limit would ensure that all current houseboat owners and renters could continue to enter the park and would allow for use to grow at the current peak rate. Houseboaters might find it difficult during peak periods to obtain interim permits if houseboat use continued to increase. Motorized use on seven interior lakes would adversely affect a few users, the same as alternative 1.

Developing a total of 280–320 day and overnight use sites (between 80 and 120 less than under alternative 1 or 3), coupled with the potential for continued use of undeveloped sites, would still accommodate an increase in park use. Since the vast majority of the lakecountry area would be developed at a moderate to low density, most visitors would have the opportunity to stay in an area that would feel well separated from other users. Group party size would be reduced from a current maximum of 72 people to 30, and larger groups wanting to camp at a single location would need to find overnight facilities outside the park. The park would work with other entities to help ensure that facilities for larger groups would be available so the impact should be minimal.

Trail system expansion both on the mainland and the Kabetogama Peninsula would afford much greater opportunities for summer and winter access to the backcountry and improve linkages to communities and park destinations. A diversity of trails would provide for access from water and land. Expanded visitor center facilities and operations at the proposed multi-agency Crane Lake visitor center and the Ash River and Kabetogama Lake visitor centers would accommodate a greater volume of visitors, allow for expanded programs, and provide the park with greater opportunities to communicate with many more visitors. Developing an educational institute and more visitor destination sites would provide additional educational and interpretive opportunities. No impairment of the visitor experience is anticipated under the modified proposed action.

Opportunities for education related to boating etiquette and safety would be expanded through programs and partnerships, thereby helping resolve conflicts between user groups. Unsafe snowmobile conditions on the Mukooda Lake trail and Moose Bay portage would be improved for a significant volume of winter season users by rerouting and consolidating these trail/portage/truck route segments.

**Impacts on Park Operations, Facilities, and Partnerships.** The workload increase for park staff would be major, and additional staffing would be needed. Consolidating and expanding maintenance and ranger facilities in the Namakan District and developing additional facilities at Crane Lake and Kettle Falls would result in more efficient park operations. Expanded partnerships with various

organizations would afford greater opportunities to use the expertise of resource managers, recreation specialists, and service providers. Increased communications between the park and neighboring land managers would afford greater potential for developing common strategies for resource protection and recreation provision.

Impacts on the Social and Economic Environment. Overall, the modified proposed action would have a slight positive effect on the area's economy and relations between the community and the park as a result of proposed activities for cultural resources management, visitor facilities, visitor education, and park operations. Setting an interim limit of 60 houseboats per basin would not have an adverse effect on the economy. This limit would accommodate the peak rate of increase over the next three to four years, pending the completion of a houseboat management plan. The impacts of a possible facility use fee would be evaluated in a feasibility study.

# Alternative 2: Resource Preservation, Partnerships, Balanced Uses

Impacts on Natural and Cultural Resources. Alternative 2 would generate the most positive effects on natural and cultural resource preservation. Changing the focus of fire management to support a broader range of resource management objectives could have moderate benefits to native vegetation communities, minor benefits to wetlands compared to existing conditions, and major benefits compared to changes in forests as a result of the use of fire and other practices described in alternative 1. Natural resources would be negatively affected the least of any alternative, although an increase in slow-moving boats in no-wake areas could have adverse impacts on eagles, loons, and other wildlife sensitive to human activity. The impacts to vegetation and wildlife from the Kabetogama–Ash River trail described for the modified proposed action would also apply to alternative 2. No impairment of the park's natural resources is anticipated.

A greater number of historic properties would be preserved, although this would have a negative impact on park operations and budget. Expanded partnerships would be a benefit, similar to the modified proposed action. No impairment of the park's cultural resources is anticipated.

**Impacts on the Visitor Experience.** While this alternative would have the most positive effects on users seeking a quieter experience in the lakecountry, it would have the most negative effects on several other visitor groups. This alternative recommends the least facility development, allows the fewest houseboat permits, allows overnight use only at developed sites, designates no-wake zones, eliminates commercial fixed-wing aircraft use, and discontinues private plane use on all interior lakes except Mukooda Lake. The need to obtain an overnight permit/reservation would inconvenience some users, and permit costs might discourage use by some visitors. This system would provide the park managers with the most comprehensive visitor data, helping guide park and regional management decision making. Providing a total of 250–275 developed sites (including 36–61 new sites), allowing overnight use only at developed sites, eliminating day use at overnight sites, eliminating group campgrounds, and allowing the fewest number of houseboats of any alternative would ensure that most overnight visitors experienced uncrowded conditions. However, visitors would be required to plan well in advance in order to stay overnight in the park during peak periods of visitation. Designating no-wake areas on the four major lakes would provide visitors with more quiet areas than would any other alternative and would especially benefit paddlers. However, no-wake water areas for motorized users would create minor inconveniences, although most designated no-wake areas would require slow travel by default. Eliminating commercial and private fixed-wing aircraft and motors on the interior lakes (except Mukooda Lake) would provide more opportunities for natural quiet and a feeling of remoteness throughout primitive areas of the park. However, the few visitors who use

planes for access to these areas would no longer have this service. The visitor experience would not be impaired under this alternative.

The Kabetogama–Ash River trail would provide a significant increase in mainland trail opportunities, helping link the park to area communities, the same as the modified proposed action. However, since no new trails would be provided on the Kabetogama Peninsula, this alternative would provide the fewest hiking options and linkages to visitor destinations. Impacts related to facility development at visitor centers would be the same as the modified proposed action.

**Impacts on Park Operations, Facilities, and Partnerships.** Starting year-round operations at all visitor centers, providing some additional visitor destination areas, developing a multi-agency center at Crane Lake, and establishing an educational institute would afford excellent opportunities for visitor education and interpretation.

**Impacts on the Social and Economic Environment.** Impacts on the social and economic environment, park staffing, operational facilities, safety, and partnerships would be similar to the modified proposed action. However, limiting the number of overnight houseboats, providing the fewest day and overnight sites, and restricting motorized uses on the park's interior lakes could have some adverse effects on the local economy.

# Alternative 3: Emphasis on Visitor Experience and Opportunities

Impacts on Natural and Cultural Resources. Alternative 3 proposes the most development of any alternative; however, more controls on visitor use would be implemented than under alternative 1, and many of the natural and cultural resource preservation elements would be the same as the modified proposed action. Impacts to natural resources as a result of overnight use and water-based motorized use would be similar to or less than those described for alternative 1. Using fire to restore red/white pine forests in areas of the park most likely to be visited would possibly have major benefits to this vegetative community, and minor benefits in other plant communities compared to alternative 1. The addition of the Kabetogama—Ash River trail would affect soils, vegetation, and wildlife as described for alternative 1. Some park wildlife in and adjacent to the area of proposed commercial fixed-wing aircraft use on Kabetogama Lake would experience minor to major localized impacts from that use. Some individuals or family groups, including loons, colonial nesting waterbirds, or bald eagles in the immediate vicinity, might experience more intense impacts from fixed-wing aircraft noise. Imposing a 300-600 meter buffer around nesting areas could substantially reduce this impact. No impairment of the park's natural resources is anticipated.

A greater emphasis would be placed on visitor access and alternative solutions to the management, use, and treatment of cultural resources. No impairment of the park's cultural resources is anticipated.

**Impacts on the Visitor Experience.** As described for the modified proposed action, collecting visitor data by means of an overnight permit reservation system would help the park and regional managers make informed decisions about use levels, tourist services, and facilities. The system would assure overnight visitors of being able to locate a site, thus improving the quality of the visitor experience. However, this system would not allow for the same degree of freedom in selecting a campsite that exists now.

Developing a total of about 400 day and overnight sites (about 186 additional sites, the same as alternative 1), more small campgrounds, and more visitor destinations than under alternative 1, along with allowing more houseboat permits, would accommodate the greatest number of visitors and provide a broad spectrum of recreational and educational opportunities. There would be about 27

fewer tent sites than under alternative 1, and the use of undeveloped sites for overnight stays would not be permitted. Therefore, tent users might need to obtain permits in advance, especially during peak seasons of use. The density of day and overnight development would be similar to alternative 1, with most sites in high-density areas. Therefore, as in alternative 1, situations could arise more often than under the modified proposed action or alternative 2 where visitor disturbance would be greater, causing a reduction in seclusion, natural quiet, and the overall quality of experience for some visitors. Expanded commercial fixed-wing aircraft use on Kabetogama Lake would generate an undetermined amount of impact to nearby residents and park users. The amount would depend on the location of the landing areas and the frequency of flights. The impacts of motorized use on seven interior lakes would be the same as alternative 1. No impairment of the visitor experience is anticipated.

Developing all the summer and winter trails proposed in alternative 1 and the modified proposed action would provide the most opportunities and greatest diversity of trails for hikers, cross-country skiers, and snowshoers. In addition, developing a winter hut-to-hut system along the trail system would create recreational opportunities for the few visitors who might desire this type of winter activity. Improved visitor center facilities would accommodate the greatest volume of visitors and provide the widest range of educational programs, since all visitor facility additions described in the modified proposed action would be developed, along with an educational center at Ash River and additional space at Kabetogama Lake. All visitor centers would be open year-round. Overall, educational opportunities would be the greatest of any alternative since the visitor safety and outreach elements of the modified proposed action would also be part of this alternative.

Impacts on Park Operations, Facilities, and Partnerships. Under this alternative the greatest increase in staff (slightly more than under the modified proposed action) would be needed. Operational facility development would occur in the same areas as the modified proposed action, plus additional development (more than the modified proposed action) would occur at Ash River. This development would result in more efficient park operations to meet the additional services and facilities proposed in this alternative. Partnerships would improve.

**Impacts on the Social and Economic Environment.** Benefits to the local economy would be similar to the modified proposed action.

# Final

# General Management Plan / Environmental Impact Statement and Visitor Use and Facilities Plan Volume 2

# Voyageurs National Park

Koochiching and St. Louis Counties, Minnesota

Volume 2 of the *Final General Management Plan / Environmental Impact Statement* summarizes the substantive comments that were received on the *Draft General Management Plan / Environmental Impact Statement*, which was on public review from June 16, 2000, through October 23, 2000. Letters that were received are reprinted, including those from federal and state governmental agencies, businesses and organizations, and the public. Where people sent form letters making the same comments, one representative sample of a letter is printed. Copies of all letters are on file at headquarters, Voyageurs National Park, Highway 53, International Falls, MN 56649; 218-283-9821.

# How to Use Volume 2

This second volume of Voyageurs National Park's *Final General Management Plan / Environmental Impact Statement* has four parts.

The **Introduction** starting on the following page explains the methodology that was used to sort and organize all the comments that were received on the *Draft General Management Plan / Environmental Impact Statement (Draft GMP/EIS)*.

Chapter 1 contains two different indexes for all of the letters received from commenters. The first index, titled "Index of Comment Letters by Author," lists the letters received by federal and state agencies, city and county governments, businesses and organizations, and individuals. Each entry in these categories is followed by a list of topics that were commented on. The second index, titled "Index of Comment Letters by Topic," lists the names of all businesses, organizations, and individuals who commented on specific topics and issues.

Chapter 2 contains all of the substantive comments and the National Park Service's responses. The first section (starting on page 133) contains the NPS responses to comments by federal agencies, state agencies, county agencies, and cities. The second section (starting on page 146) contains the NPS responses to all substantive comments by businesses, organizations, and individuals. The public comments and NPS responses are organized by topic and issue. The topics are major headings that are capitalized and organized alphabetically. Each topic has numbered subheadings that reflect related issues. Each issue is followed by specific comments (identified by letters) and the NPS responses.

**Chapter 3** contains copies of the comment letters received by the National Park Service. The letters are organized by governmental agency, businesses and organizations, and individuals. Where numerous individuals submitted identical or similar letters, only one representative sample is reprinted, accompanied by a list of all those who submitted similar comments.

There are two ways for readers to search for the National Park Service's response to their comments.

- 1. Use the "Index of Comment Letters by Author" (starting on page 3) to find a particular name. After each name is a list of topics and issues that reflect how comments by that author were categorized. Select one of the topics and issues listed for an author, such as "Access—*Integrated Use, 2D*. Then go to the table of contents for chapter 2 (starting on page vii) to find the page number for that topic and issue. To find a specific comment, go to the text page shown in the contents and then go to the appropriate letter. For example, 2D means that the reader's comment was categorized as issue 2, comment D.
- 2. Use the "Index of Comment Letters by Topic" to find a specific topic and a list of all those who commented on that topic and issue. For example, the list under the topic "Houseboats—*Issue 6: Graywater*," shows all those who commented on this subject. Then use the table of contents for chapter 2 to find the correct page for that topic and issue.

For those readers who did not submit a comment letter but want to read the National Park Service's responses to comments on a particular issue, go to the table of contents for chapter 2.

When a name in the "Index of Comment Letters by Author" is not followed by an issue number and comment letter, that simply means that the commenter did not make a specific comment related to a substantive issue.

# INTRODUCTION

# PURPOSE AND METHODOLOGY

Voyageurs National Park's Final General Management Plan / Environmental Impact Statement and Visitor Use and Facilities Plan takes into account public and agency comments received during review of the Draft General Management Plan/Environmental Impact Statement and Visitor Use and Facilities Plan (Draft GMP/EIS).

On June 16, 2000, Voyageurs National Park's *Draft GMP/EIS* was released for public review until August 23, 2000. Following requests from the public for more time to review the document, the National Park Service extended the comment period until September 22, 2000. At that time they also informed the public that copies of the draft document were still available. On September 22, 2000, another statewide press release informed the public that the review period was extended until October 23, 2000. Once again the public was informed that copies of the draft document were still available.

Approximately 2,000 individual letters were received by mail, electronic mail, and verbally at a series of open houses held in four communities in Minnesota July 24–27, 2000. Comments were received from governmental agencies, businesses and organizations, and the public.

Of the comments on the *Draft GMP/EIS*, most focused on the following topics and represented different viewpoints for most of the main topic issues (in alphabetical order):

Airtour management
Development and use of day and overnight sites
Fixed-wing aircraft (floatplane) use
Houseboats
Park purpose and mission
Resource protection
Snowmobiles
Special use zone

At the close of the comment period, the National Park Service began a content analysis of public and agency responses. Every comment was read and categorized in terms of its subject matter and content. A number was assigned to each comment, and a code was assigned to each different comment topic. All verbal comments obtained during public hearings were represented either by a letter or an electronic mail document. Similar comments were given the same code number and considered together.

After each document was coded, a series of steps were taken to determine whether the individual comment was substantive or nonsubstantive, according to the criteria set forth in the Council on Environmental Quality regulations (40 CRF 1500). Substantive comments are those that raise an issue regarding law or regulation, agency procedure or performance, compliance with stated objectives, validity of impact analyses, or other matters of practical or procedural importance. Nonsubstantive comments are those that offer opinions or provide information not directly related to issues or impact analyses. Nonsubstantive comments were acknowledged and considered, yet they did not need a response. Substantive comments were provided with a response. Altogether the comments included 355 issues that were considered substantive.

The purpose of reading, coding, and analyzing the contents of the comment letters was to assist the National Park Service in determining if the substantive issues raised by the public warranted further modifications and study of alternatives, issues, and impacts. With the information provided through the

review process, the agencies reconsidered the draft proposed action and developed a modified proposed action, as described in volume 1.

# ORGANIZATION OF COMMENTS AND RESPONSES

This volume contains a summary of the substantive comments received on the *Draft GMP/EIS* and the National Park Service's responses to those comments. Agencies comments, with related responses, are shown first followed by public comments and responses.

Agency comments were taken from the specific letters each agency sent that directly responded to the *Draft GMP/EIS*. All substantive transcript comments from county public hearings are included under the public comment and response section of this volume.

The comment and response section is followed by reprinted copies of the different comment letters. Due to the length of attachments to letters (for example, the transcripts from the Koochiching and Saint Louis Counties public hearings), those transcripts are not reprinted but are available at park headquarters for review.

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- **Brazil, Dan:** Access—Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1K; Snowmobiles, 1C
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- Bredeson, Craig: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Bredlow, Chris:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
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- **Brown, Steve:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
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- **Bruce, Donald:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
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- **Bruthfus, Lorraine:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Bryant, Tamera:** Access—*Integrated Use, 2D; Special Use Zone, 3B;* Floatplanes/Seaplanes—*Access, 1B, 1F;*

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- Burke, Sean: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Burkhart, David: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B; Floatplanes/Seaplanes—Access, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
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- Clinton, Marilyn: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Clotworthy, Shawn: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Cloud, Carol: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Clusin, Cliff A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Coates, William J.: Access—Integrated Use, 2D; Access— Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- Cochran, George N.
- Cody, Edwin F.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Cohen, Phyllis: Floatplanes/Seaplanes—Access, 1J;
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- Coker, Jonathon: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Coldren, Cade L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Cole, Dale: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Coles, Robert: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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  Partnerships, 1B; Snowmobiles—Access, 1C
- Collier-Macneil, Ellen A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Collinge, Peter: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Colton, Seth M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Combs, Byron F.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Cone, Frances M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Conen, Phylis: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Conklin, Janice: Floatplanes/Seaplanes—Access, 1D, 1F; No-Wake Areas—Support No-Wake Areas, 1A
- Conley, Sean L.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A;

- Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Conner, Gary J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Cook, Elsie: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Cook, Melissa: Floatplanes/Seaplanes—Access, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Snowmobiles—Access, 1A; Trails—Trails, 1A
- Cook, Wm.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Coole, Greg: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Copeland, Shelly and Mark: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- Corriere, Caryn L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Counterman, Jesse: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Covel, Allan M.: Planning Process—Relationship to Other Plans, 4B
- Cox, Chadwick: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Cox, Chris M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Cox, James:** Floatplanes/Seaplanes—*Access, 1F;* Snowmobiles—*1C*
- Coyne, Kristian R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Crackel, Dan: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park

- Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Craig, Christopher P.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Craig, Gary P.: Floatplanes/Seaplanes—Access, 1J;
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- Craig, William C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Cram, Dr. and Mrs. Barclay M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Crane, M.C.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Crawford, Christine M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Crawmer, Mary: Floatplanes/Seaplanes—Access, 1J;
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- Crenshaw, Charles L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Croll, Phillip M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Cronin, David J.: Access—Park Access, 1D; Houseboats— Houseboat Definition, 5A; Houseboat Limits and Permits, 1E, 1A
- Crosby, Jean: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- **Crosley, William A.:** Houseboats—Graywater, 6A; Houseboat Limits and Permits, 1B
- Crouch, David W.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

- Crowder, Jason G.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Cruz, Elizabeth S.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Culshaw, Katie: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Cupkie, L. F.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Curran, Kathy: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Curtin, Patty & Dan: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Curtis, Richard L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Curtis, William J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Cusick, Russell V.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Daggett, Mrs. Donald E.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- **Dahl, Marilyn:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Dahl, Rick:** Houseboats—Houseboat Limits and Permits, 1A, 1Q; Overnight and Day Use Sites—Site Development, 1K, 1N; Research and Data—Inadequate Research, 1D
- **Dahm, Joseph:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Dammermann, Arnie:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;*

- Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Daniels, Shelly L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Danley, Dorothy Ann:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Dannen, Darielle J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Dannenbring, Cheryl: Wilderness—Wilderness Issues, 1A
- Dantz, Harold D.: Floatplanes/Seaplanes—Access, 1J;
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- **Davidson, Keith W.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Davis, Catherine: Floatplanes/Seaplanes—Access, 1J;
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- Davis, Deborah: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Davis, Shirley S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Davisson, Allan:** Access—Special Use Zone, 3A; Floatplanes/Seaplanes—Access, 1E, 1D; No-Wake Areas—Support No-Wake Areas, 1B
- Davlantes, Nancy A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1J, 1F; Houseboats—Houseboat Limits and Permits, 1W; Houseboats—Houseboat Limits and Permits, 1H; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- **De Groot, Kevin:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **De Marais, Cassandra A.:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations,*

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- **De Tour, Darrell:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Deal, Vernon K.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Dean, Betty F.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Dean, David:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Deane, Alan C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Deans, Lt Col Kenneth V:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Decoster, Anne: Park Legislation—Legislative Intent, 1A
- Dee, Patricia J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Defrance, William D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Degler, Gustav H. Jr.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Deinard, Amos:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Delano, Steve:** Floatplanes/Seaplanes—*Access, 1A; Environmental Impact, 2A*
- **Delapp, Steven C.:** Floatplanes/Seaplanes—Access, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Snowmobiles—Access, 1A; Trails—Trails, 1A
- **Delazzer, David:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- Deleeuw, Jennifer L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Delzell, Garrick C.:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Demarrais, Judith B.: Cultural Resources—Management, 1A; Houseboats—Graywater, 6C; Natural Resources—Management, 1B; Overnight and Day Use Sites—Number of Sites, 2F; Site Development, 1P; Visitor Centers—Crane Lake Visitor Center, 1A
- Demartino, Ralph: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Demitria, Gwen C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Denecke, Tom L.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Dengerud, Delores:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Denison, Lou A.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

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- **Desnoyers, Chris:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Dessin, Ron:** Houseboats—Graywater, 6B; Houseboat Limits and Permits, 1A, 1C
- **Deutsch, Dan G.:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Dietz, James:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- **Dilabio, Gena:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- Dill, David: Access—Special Use Zone, 3A;
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- **Dillon, Doris:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Dimmen, Jackie: Floatplanes/Seaplanes—Access, 1J;
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- Dippel, Virginia: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Dissell, Marc: Floatplanes/Seaplanes—Access, 1F
- Ditrich, Colleen: Floatplanes/Seaplanes—Access, 1J;
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- Dittmar, Russ: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1J, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Ditzman, Timothy D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Dix, Peter K.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Dixon, Marlin B.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B, 1J; Houseboats—Houseboat Limits and Permits, 1H, 1W; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- **Dockendorf, Mary:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Dodge, Diane:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- **Dodson, Lynn:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F;

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- **Doehlent, David:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Donatell, Robert C.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Donegan, Lois M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Donnelly, Brian:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Doring, Bruce R.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Dorn, Jason M.: Access—Integrated Use, 2D; Access— Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Dornblaser, Mark:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Dornfeld, Debra Lee: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1K, 1F; Houseboats— Houseboat Limits and Permits, 1H; Snowmobiles— Access, 1C
- **Dougherty, Bill and June:** Houseboats—Commercial Houseboats, 2F; Graywater, 6A; Houseboat Limits and Permits, 1A, 1D; Overnight and Day Use Sites—Number of Sites, 2C
- **Douglas, D. Ann:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Douville, Richard and Susie:** Houseboats—Graywater, 6D; Houseboat Limits and Permits, 1C, 1E, 1D, 1H, 1A
- **Dovenberg, Jean Marie:** Floatplanes/Seaplanes— Access, 1H
- Doyle, Steve: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Draheim, Georgene E.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A;

- Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Drake, Michael: Access—Integrated Use, 2D;—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Drawhorn, Ricky: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Dreher, Roger H.: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F; Houseboats— Houseboat Limits and Permits, 1H; Snowmobiles— Access, 1C
- **Dreiling, Anjenette:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
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- **Drinkwater, Matthew:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Dudde, Amanda M.:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Duffy, Clem:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
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- **Dumas, Jeannette:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Dunbar Ortman, Debbie: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Duncan-Mccarty, Shiree: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

- Dunn, Michael E.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Dunnigan, John:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Durgin, Chad:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Dyer, Daniel R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- E'Connell, Dorothy E.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Eastman, Aubrey L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
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- Economou, Constantina: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1J, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
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- Edmondson, Sandy K.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
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- Erhard, Beverly: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
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- Espinosa, Mario: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1J, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Estrand-Acevedo: Floatplanes/Seaplanes—Access, 1J;
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- Faber, Joyce E.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Faehner, Bryan M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Fairbanks, Marlys: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Fallander, Susan R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Fargione, Joseph: Floatplanes/Seaplanes—Access, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Snowmobiles—Access, 1B, 1A; Trails—Trails
- Farmer, Pauline L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Farnham, James W.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Farrell, Courtney A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Farrell, Patrick J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Feig, Denise:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
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- Fenner, Chris L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
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- Ferber, Don: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Ferber, Richard: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Ferrario, Irene: Floatplanes/Seaplanes—Access, 1H
- Ferry, Delois: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Fette, Mrs. Evelyn: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Field, Brent:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- Fields, Scott: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Fields-Cox, James T.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F; Floatplanes/Seaplanes—Access, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Fieleke, Mike: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Fiero, Tom:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Fieseler, Phillip:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Finarelli, Matthew B.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- Fink, Bob: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Fink, Brian D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
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- **Firman, Scott:** Floatplanes/Seaplanes—*Access, 1D;* No-Wake Areas—*Support No-Wake Areas, 1A;* Snowmobiles—*Access, 1B;* Trails—*Trails, 1A*
- **Fischer, Mary:** Floatplanes/Seaplanes—*Access, 1J;*Overnight and Day Use Sites—*Visitor Destinations, 7A;*Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
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- Flowers, Bobbie D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1J, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
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- Forsythe, Edward M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Fowler, Beverly A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
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- Francis, Gene and Pat: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Francis, Susan: Floatplanes/Seaplanes—Access, 1J;
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- Franzen, Gary: Access—Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1K, 1F; Houseboats—Houseboat Limits and Permits, 1H; Snowmobiles—Access, 1C
- Frautschy, Henry G.: Floatplanes/Seaplanes—Access, 1A
- Freese, Lisanne: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Freiman, Tony J.: Interior Lakes—Interior Lakes, 1B
- Freshwater, Judy: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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  Partnerships, 1B; Snowmobiles—Access, 1C
- Freund, Timothy P.: Floatplanes/Seaplanes—Access, 1A
- Frey, Shawn and Luanna: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1J, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Friberg, Richard F.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- Fried, Charles: Floatplanes/Seaplanes—Access, 1J;
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- Friel, Bernard P.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Fritz, Richard G.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Froehlich, Gary and Agnes: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Frome, Michael: Floatplanes/Seaplanes—Access, 1F, 1D; Houseboats—Houseboat Limits and Permits, 1H; No-Wake Areas—Support No-Wake Areas, 1A
- Frost, Kit: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Fry, Lindsey: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Frye, Stephen James: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Fuller, Donn: Overnight Permits/Fees/Reservations— Reservation System for Overnight Use, 1C
- Fultz, Christine L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Funk, Carl: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Furey, Kevin T.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Gallant, Esther: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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- Galle, Michael: Floatplanes/Seaplanes—Access, 1J;
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- Galt, Margot: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Gamble, Carol: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Gambrel, Josh C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Garner, Eric V.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Gartland, Chris: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Gaterud, Cindi: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Geib, Robert:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Gengo, Julie A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Gentry, Richard: Floatplanes/Seaplanes—Access, 1J;
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- Gerstan, Susan: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Gerth, Stanley: Floatplanes/Seaplanes—Access, 1J;
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- Gibbs, George and Dorothy: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F; Houseboats—Houseboat Limits and Permits, 1H; Snowmobiles—Access, 1C, 1A
- Gibson, Aaron W.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B;

- Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Giese, Mark M.: Access—Special Use Zone, 3B;
  Floatplanes/Seaplanes—Access, 1K, 1F; Houseboats—
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- Gilbert, Tracy T.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Gilbertson, Mrs. Milton: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Giles, Dave: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Gillespie, Joan: Floatplanes/Seaplanes—Access, 1J;
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- Gillett, Mary C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Gillette, Roger: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Glende, Nancy H.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Gloor, James: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Godfroy, Don: Houseboats—Graywater, 6A; Houseboat Definition, 5A; Houseboat Limits and Permits, 1A, 1B, 1Q; Overnight and Day Use Sites—Party Size, 3A; Site Development, 1A; Use of Undeveloped Sites, 4A
- Goff, Bruce: Snowmobiles—Access, 1B, 1A
- Goggin, Richard A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Goldberg, Dave:** Floatplanes/Seaplanes—*Access, 1A;* Floatplanes/Seaplanes—*Access, 1I*
- Goldsmith, Ken: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- Gonazalez, Ruth D.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Goodwin, Steve: Wilderness—Wilderness Issues, 1A
- Gordon, Joy Leslie: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Goring, Chris J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Gossman, Joyce M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Goswick, Jeff: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Gould, Richard: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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- Grace, Raymond M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1J, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Graf, Martine: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
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- Granlund, Mark J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Grant, Brad C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Grant, David
- **Graves, Robert:** Floatplanes/Seaplanes—*Access, 1D;* No-Wake Areas—*Support No-Wake Areas, 1A;* Snowmobiles—*Access, 1B;* Trails—*Trails, 1A*
- **Gray, Benjamin:** Floatplanes/Seaplanes—*Access, 1H;* Snowmobiles, *1C*
- **Gray, Donald:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A;

- Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Gray, Karen B.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Green, Janet C.:** Houseboats—Houseboat Limits and Permits, 1H
- Green, William E.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Gregg, Chester W.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Gregg, Wendy L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Gregoire, Julie: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

### Griffin, Alex

- Grimes, Dr. Anna L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Grindall, Douglas:** Houseboats—Commercial Houseboats, 2E; Overnight and Day Use Sites—Use of Undeveloped Sites, 4E; Parking—Parking, 1A
- Groom, Ralph W. Jr.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Groschen, Robert P.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Gross, Karen Sue: Floatplanes/Seaplanes—Access, 1J;
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- Grover, David: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Grubbs, Sharon L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

- **Gsheim, Kurt:** Floatplanes/Seaplanes—*Environmental Impact, 2A*
- Gudmundson, David L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Gunnerson, Debra:** Planning Process—Relationship to Other Plans, 4B

### Gustad, Paul A.

## Gustafson, Amy J. R.

- **Gustafson, Duane E.:** Floatplanes/Seaplanes—Access, 1D, 1F; Houseboats—Houseboat Limits and Permits, 1H
- **Gustafson, Susan M.:** Floatplanes/Seaplanes—*Access—1F*; Houseboats—*Houseboat Limits and Permits—1H*
- Gustafson, Tim: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F; Houseboats— Houseboat Limits and Permits, 1H; Snowmobiles— Access. 1C
- Guthmueller, Dennis: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Haack, Ron and Wanda: Houseboats—Graywater, 6B, 6F; Houseboat Limits and Permits, 1E, 1A; Overnight Permits/Fees/Reservations—Reservation System for Overnight Use, 1A; Research and Data—Inadequate Research, 1E
- **Hacker, Carolyn:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hacker, Scott C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Haddick, Diane: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Haemig, Mary Jane: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Haines, Joseph A.: Floatplanes/Seaplanes—Access, 1J;
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- Halla, Craig: Houseboats—Houseboat Limits and Permits, 1U; Planning Process—Process and Plan, 2H; Research and Data—Inadequate Research, 1E; Snowmobiles—Access

- Hamann, Stan: Houseboats—Economic Impacts of Houseboats, 4A; Graywater, 6B, 6A; Houseboat Limits and Permits, 1B, 1D, 1A; Sanitation System Certificates, 9A; Methodologies—Flawed Methodologies, 1B
- Hamilton, Christopher I.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Hamilton, Healy: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Hamilton, Patricia M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hammer, Marilyn V.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hammer, Neil: Floatplanes/Seaplanes—Access, 1A
- **Hammond, Dan J.:** Houseboats—Houseboat Limits and Permits, 1H
- Hanes, Lisa A.: Floatplanes/Seaplanes—Access, 1J;
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- Hanna, Dennis: Floatplanes/Seaplanes—Access, 1A
- Hannan, Nancy: Floatplanes/Seaplanes—Access, 1J;
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- Hansen, Beverly A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Hansen, Joseph Victor: Floatplanes/Seaplanes—Access, 1A
- Hansen, Marijane: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Hanson, Burnell: Floatplanes/Seaplanes—Access, 1J;
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- Hanson, Clyde G.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F, 1K; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A; Snowmobiles—Access, 1C
- **Hanson, Doris D.:** Floatplanes/Seaplanes—*Access, 1J;*Overnight and Day Use Sites—*Visitor Destinations, 7A;*

- Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Hardie, Daniel B and Mary Agnes W.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Hare, Bill: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Hargarten, Patrick: Floatplanes/Seaplanes—Access, 1J;
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- Hargrave, Lisa W.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Harris, Dale B.: Houseboats—Houseboat Limits and Permits, 1H
- Harris, Janel K.: Floatplanes/Seaplanes—Access, 1J;
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- Harris, Jay and Carol: Access—Special Use Zone, 3B; Snowmobiles—Access, 1C
- Harris, Nellie E.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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- Harshberger, Bruce: Floatplanes/Seaplanes—Access, 1J;
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- Hartl, Stephen
- Hartman, Phil: Floatplanes/Seaplanes—Access, 1A
- Hashimoto, Bruce: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hatch, Robert: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
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- Hatfield, Peggy and Ron: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- Haugand, Kathryn: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Hauge, Roger:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hausers, The: Snowmobiles—Access, 1D
- Havenstein, Cathleen: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hawkins, Lisa: Floatplanes/Seaplanes—Access, 1J;
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- Hawkins, Mike: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hayes, Sara: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Haynes, George: Floatplanes/Seaplanes—Access, 1J;
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- Haynes, John M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Heacock, Robert D.:** Floatplanes/Seaplanes—*Access, 1J;*Overnight and Day Use Sites—*Visitor Destinations, 7A;*Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- Heckert, Dwight G.: Access—Integrated Use, 2D; —Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Hed, Scott J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Heiland, Carol M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Heily, James:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*

- Heimkes, John B.: Floatplanes/Seaplanes—Access, 1J;
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- Heiny, Dean R.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Helfman, Mike: Floatplanes/Seaplanes—Access, 1D

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- Helmrich, Jon: Floatplanes/Seaplanes—Access, 1J;
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- Helton, Ryan D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F; Floatplanes/Seaplanes—Access, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Hemberger, Barb: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hembree, James A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Henderson, Clarence: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hendren, Cennis R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Henrickson, Rose: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hensley, Samantha: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Henwood, Christine: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Heppelmann, Edward:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Herath-Veiby, Gail C.:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;*

- Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Herdina, Deloris: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Herner, Betty Jean: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Herrick, Greg: Floatplanes/Seaplanes—Access, 1A
- Hert, Diane S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F, 1J; Houseboats—Houseboat Limits and Permits, 1H, 1W; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Herther, James: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Herzog, Ed: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Hick, Mary Jane: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Higgins, Laurel, Stephen, Stuart, Gove: Access—
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- Hill, Bob: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Hill, Laura: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Hill, Max E.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C

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Hiltner Honzik, Diane: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- Hinitz, Marcia L.: Floatplanes/Seaplanes—Access, 1J;
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- Hinkle, John and Lisanne Freese: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Hirsch, Sandra K.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hitt, Mary L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Hjort, Richard:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hoch, Deborah: Floatplanes/Seaplanes—Access, 1J;
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- Hodel, Marc C.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Hodgson, Mrs. Katherine E.: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- Hoffman, Jeff D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Hoffman, Lisa: Floatplanes/Seaplanes—Access, 1J;
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- Hoffman, Mary: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Hofmann, William P.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

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- Hokanson, George C.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Holbeck, Sharon: Floatplanes/Seaplanes—Access, 1J;
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- Holbrook, Viola: Floatplanes/Seaplanes—Access, 1J;
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- Holden, Matt: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Holland, Karyn Helfrich: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Hollerbach, Jocelyn: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Holmen, Ellis: Floatplanes/Seaplanes—Access, 1J;
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- Holmes, Donald: Floatplanes/Seaplanes—Access, 1J;
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- Holmquist, Dolores: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Holt, Matthew: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Holton, Susan: Floatplanes/Seaplanes—Access, 1J;
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- Holtzman, Bonnie: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- Homer, Robert P.: Floatplanes/Seaplanes—Access, 1J;
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- Honer, Stephen: Access—Special Use Zone, 3B;
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- Honkomp, Ray and Karen: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Honnold, Raymond & Karen: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- Hope, R. Kiffin: Floatplanes/Seaplanes—Access, 1J;
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- Hopkins, Paul C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Horowitz, Esq., Tina A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Horton, Deonne D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Houghton, David C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Howd, David M.: Floatplanes/Seaplanes—Access, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Snowmobiles—Access, 1A
- Howdahl, Kathy: Access—Special Use Zone, 3A; Overnight and Day Use Sites—Number of Sites, 2D; Site Development, 1G; Overnight Permits/Fees/
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- Hoyt, Pam: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F;

- Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Hubbard, Bruce:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Huber, Franklin J.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Hudock, Chris:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Huey, Terry: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Hughes, Carroll G.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Hull, Paul: Floatplanes/Seaplanes—Access, 1A
- Hulme, Lucy V.: Floatplanes/Seaplanes—Access, 1J;
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- Hultgren, Douglas C.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Humphry, Chad M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Hunter, Cheryl:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Huset, Louis:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- **Hustad, Margaret:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Huston, Guy: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Huta, Yuri I.:** Access—*Integrated Use, 2D;* Access— *Special Use Zone, 3B;* Floatplanes/ Seaplanes—*Access,*

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- Hutchinson, Ann E.: Floatplanes/Seaplanes—Access, 1J;
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- **Hutchison, John T.:** Floatplanes/Seaplanes—*Access, 1J;*Overnight and Day Use Sites—*Visitor Destinations, 7A;*Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
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- **Hyland, Michael P.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Ickes, Henry A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Ingalls, Jeffrey: Access—Integrated Use, 2J; Houseboats— Graywater, 6C; Houseboat Limits and Permits, 1H
- Ingersoll, Dr. Henry: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Ingwalson, Brenda: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Irish, Donald P.: Floatplanes/Seaplanes—Access, 1J;
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- Irvine, Nick A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Jacobson, Barb: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- James, Alexander R.
- Jamieson, Alex: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
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- Jankovic, Marie: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Janusko, Robert J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

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- Jarrett, Linda L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Jayne, Gerald A.: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats— Houseboat Limits and Permits, 1H, 1W; Wilderness— Wilderness Issues, 1A
- Jeffries, Lynne: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Jelinski, Deborah: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Jenkins, Mark D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Jennebach, Stephan: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Jennings, Linda A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Jennings, Sharon D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Jensen, Anthony: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Jensen, Elaine: Floatplanes/Seaplanes—Access, 1J;
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- **Jensen, Robert:** Houseboats—*Houseboat Limits and Permits, 1A, 1Q;* Overnight and Day Use Sites—*Site Development, 1G, 1F*

- Jensen, Scott: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Jerome Stern, Wendy & Ken: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- Jiobu, Laurie: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Johannesson, Jerome: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- John, Shelley: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Bill: Access—Integrated Use, 2B; Special Use Zone, 3A; Floatplanes/Seaplanes—Access, 1A, 1E; Houseboats—Houseboat Limits and Permits, 1W, 1A; Park Operations—Facilities and Equipment, 1A
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- Johnson, Cindy: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Dale: Houseboats—Graywater, 6B; Houseboat Limits and Permits, 1A, 1E; Overnight and Day Use Sites—Party Size, 3A; Use of Undeveloped Sites, 4A
- Johnson, Denny (1): Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1D, 1B, 1F; Houseboats—Graywater, 6B, 6F; Houseboat Limits and Permits, 1H, 1W, 1C
- Johnson, Denny (2): No-Wake Areas—Support No-Wake Areas, 1A; Overnight and Day Use Sites—Number of Sites, 2D; Use of Undeveloped Sites, 4A; Park Operations—Facilities and Equipment, 1A; Snowmobiles—Access, 1B; Trails—Trails, 1A
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- Johnson, Genevieve: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- Johnson, Karen: Floatplanes/Seaplanes—Access, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Snowmobiles—Access, 1A; Trails—Trails, 1A
- Johnson, Kathleen: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Laurel: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Lavern D.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Marilyn: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Matthew Robert: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Johnson, Paul: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Rania: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Samuel B.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Johnson, Sue: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Terry A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Therold: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Johnson, Vicki: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Johnston, Sherwood A.:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;*

- Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Johnston, Timothy J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Jonas, Dr. Ken L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Jones, Annika: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Jones, Jennifer: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Jones, Keasley: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Jones, Steve A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Joyce, James A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Juknialis, Barbara: Access—Integrated Use, 2D; Access—
  Special Use Zone, 3B; Floatplanes/ Seaplanes—Access,
  1F, 1B; Houseboats—Houseboat Limits and Permits,
  1W, 1H; Park Operations—Facilities and Equipment, 1A
- Julian, Joe R.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Junker, Doug: Floatplanes/Seaplanes—Access, 1A
- Just, Phyllis E.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Justice, Earle W.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kaeter, Jan: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- **Kahlenbeck, Dorothy:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A;

- Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kaldis, Nick: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- **Kale, Ed:** Houseboats—*Houseboat Limits and Permits, 1H;* Park Operations—*Facilities and Equipment, 1A*
- Kalinowski, Arlene W.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Kallberg, Darlene: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kallemeyn, Jo: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Kallsen, Gary J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kalsen, Jami: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Kampa, Jesse: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kampsola, Ruth and Marvin: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- Kamstra, Alvin: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kane, Jerry: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Kannenberg, Richard L.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Kapecki, Jon A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

- Karel, Eugene F.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Karns, Kay L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Kaspar, Patricia J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kasten, Donald J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Kaszas, Janet: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Katz, Ralph M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kavanaugh, James P.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Kazarow, Patricia: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Keegan, Nancy F.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Keim, Susan A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Keller, Matthew P.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Kelley, Barbara: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1D
- Kellogg, Martin N.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- Kellum, Judy: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Kelly, Jean L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Kemke, Sean: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Kenny, Sister Betty, OSF: Floatplanes/Seaplanes—Access, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Snowmobiles—Access, 1B, 1A; Trails—Trails, 1A
- Kensek, Mary: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Kerssen, Jean:** Floatplanes/Seaplanes—*Access, 1J;*Overnight and Day Use Sites—*Visitor Destinations, 7A;*Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- Ketola, V.K.: Access—Integrated Use, 2F
- **Keynes, Harvey:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Khalsa, Dr. Mha Atma S.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Khanna, Sunil: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C

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- Kilby, Howard G.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kille, Stephen L.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Killian, Dawn:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kilmer, Tom: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- Kimbrough, Jayce L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Kimpel, Richard W.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **King, Andrew:** Floatplanes/Seaplanes—Access, 1A
- King, Brad: Fisheries—Management, 1A; Overnight Permits/Fees/Reservations—Reservation System for Overnight Use, 1A
- King, Carrie: Access—Integrated Use, 2D; Park Legislation—Legislative Intent, 1A
- King, Jean: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- King, Jeanette: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Kinney, W. Carleton Jr.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Kirk, Jill: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Kirsch, Glenn L.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kissel, Monique: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kittilson, Bruce & Elizabeth: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- Kittinger, Joe W.: Floatplanes/Seaplanes—Access, 1A
- Kitzman, Irene R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Klawiter, Brian: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

- Klein, Barry T.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Klein, Kathy: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Kleist, Douglas A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kleven, Stan: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Klimas, Delores: Snowmobiles—Access, 1A
- Klobucar, John: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Klopp, Cecilia:** Floatplanes/Seaplanes—*Access, 1J;*Overnight and Day Use Sites—*Visitor Destinations, 7A;*Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- Klutzke, Kenneth R.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Kne, David:** Houseboats—Houseboat Limits and Permits, 1A, 1E; Visitor Experience, 7B
- Knick, Christine: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Knoch, Carl R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Knopp, William D.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Knox, Allyson:** Floatplanes/Seaplanes—*Access, 1J;*Overnight and Day Use Sites—*Visitor Destinations, 7A;*Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- **Knudsen, Ellen M.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Knutson, Ruth C.:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;*

- Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Koch, Shane S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Koeder, Gary: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Koenigsberg, Jacob O.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Kofman, Boris B.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Koler, Monica I.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Komem, Lee: Access—Special Use Zone, 3A; Fire Management—Prescribed Fires, 1B; Fisheries— Management, 1A; Houseboats—Houseboat Limits and Permits, 1V; No-Wake Areas—Support No-Wake Areas, 1B
- Kooiker, John L.: Floatplanes/Seaplanes—Access, 1A
- Korbach, Robert: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Krassnosky Jr., Michael G.: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- Kraus, Susan: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Kraus, Teresa M.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- **Krautbauer, Phyllis:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Krayer, Barry: Access—Park Access, 1D; Floatplanes/Seaplanes—Access, 1C; Houseboats— Houseboat Limits and Permits, 1A; Park Operations— Facilities and Equipment; Snowmobiles—Access, 1F

- **Kreag, Glenn:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Krenn, Patrick F: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Kreutzer, Pia: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Krieger, Carl L.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Kroeger, Dick:** Floatplanes/Seaplanes—*Access, 1H;* Houseboats—*Houseboat Limits and Permits, 1A*
- Krone, Robert P.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Krueger, Derek: Floatplanes/Seaplanes—Access, 1J, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C, 1A
- Kruschel, Wm. A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Kuehn, Daniel R.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Kuhlman, Roger A.:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Kunkel, Cathy: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Kuntz, Joel J.:** Floatplanes/Seaplanes—*Access, 1J;*Overnight and Day Use Sites—*Visitor Destinations, 7A;*Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- Kuppelwieser, Heidi M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Kurilla, Garrett J.: Floatplanes/Seaplanes—Access, 1A

- Kursban, Patricia J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Kurtyka, Carol: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Kurtz, Barbara E.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Kurtz, Jason: Access—Integrated Use, 2D, Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Kuster, John: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Kuszmaul, Joellen: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Kyslia, Jurene: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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- **Kytola, L.:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- Laliberte, John: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Lamke, Richard W.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Lampe, Patricia: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Landgren, H. J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Lane, Brad: Floatplanes/Seaplanes—Access, 1A
- Lane, Nancy S.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C

- Lang, Howard: Floatplanes/Seaplanes—Access, 1A
- Langerak, Edward: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

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- Lani, Andrea E.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Larsen, Krystal H.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Larsen, Nils E.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F; Floatplanes/Seaplanes—Access, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Larson, Harold M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Larson, Harold V.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Larson, Robert E.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Larson, Robert M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Larza, Ricardo: Floatplanes/Seaplanes—Access, 1A
- Latia, Chuck: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Lauber, Alex and Karen: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Lauritsen, Nancie R.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations,7A;
  Park Legislation—NPS System, 2A; Partnerships—
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- Lavine, Dick: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C

- Lawn, Katherine E.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Lawrence, Janet: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Lawrence, Rhett: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F; Floatplanes/Seaplanes—Access, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Leach, Dr. Elaine:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Leatherman, Brenda: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Lechner, Mark S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Lechner, Sheila A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Lee, Eugene: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Lee, Terry (1): Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Lee, Terry (2): Park Legislation—Legislative Intent, 1A; Access—Integrated Use, 2D
- Lefler, Susan K.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Leggett, Robert & Dee: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Leguil, Steve: Floatplanes/Seaplanes—Access, 1A
- Leichtling, Don: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- Leinen, John Jr.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
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- Lelis, Arnold: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Lennartson, Paul: Floatplanes/Seaplanes—Access, 1D, 1J; No-Wake Areas—Support No-Wake Areas, 1A; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1A, 1B, 1C; Trails—Trails, 1A
- Lenz, Amy: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Leschisin, John: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Lesetmoe, Marvin C.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Lessac, Eryn: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Letendre, Michael A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Levy, Dr. Abe: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Levy, Pat: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Lewis, Laurie M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Lewis, Michael P.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Lewis, Mr. and Mrs. Herb: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C

- Libbey, Wesley: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Libkind, Marcus: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Liemandt, Paul M.: Fisheries—Management, 1C; Floatplanes/Seaplanes—Access, 1L; Houseboats— Graywater, 6C; —Houseboat Limits and Permits, 1O; Research and Data—Inadequate Research, 1A
- Lien, David A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A; Snowmobiles—Access, 1C
- Lietzke, E. Thomas: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Liflower, Janet: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Lilja, Dorothy: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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  Partnerships, 1B; Snowmobiles—Access, 1C
- Lindberg, Dan: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1K; Houseboats— Houseboat Limits and Permits, 1H; Snowmobiles— Access, 1C
- Lindeman, Steven R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Lindgard, Sue J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Lindquist, Karl: Houseboats—Environmental Impacts of. 3A; Houseboats; Graywater, 6A, 6E, 6B, 6F; Houseboat Definition, 5A; Houseboat Limits and Permits, 1K, 1V, 1A, 1C, 1B, 1D; Research, 8A; Visitor Experience, 7B, 7C; Methodologies—Flawed Methodologies, 1B; Overnight and Day Use Sites—Party Size, 3A; Site Development, 1G, 1L; Use of Undeveloped Sites, 4C; Planning Process—Meetings, 1D, 1A; Process and Plan, 2E; Research and Data—Visitation Numbers, 1A
- Lindstrom, Charles: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- Lindstrom, Timothy J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Lindstrom, Wayne and Nancy: Houseboats— Environmental Impacts of, 3A; Houseboat Definition, 5A; Houseboat Limits and Permits, 1A
- Lipnik, Lisa D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Listobangon, J.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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  Partnerships, 1B; Snowmobiles—Access, 1C
- Littell, Todd J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Little, Matthew: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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- Litton, Amy: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Lloyd, Meredee: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Locklin, R.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Lockwood, Mary: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Loeffler, Dorothy R.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Loesch, Vincent: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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  Partnerships, 1B; Snowmobiles—Access, 1C
- **Lohman, Alan:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Lombardo, Joseph V.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B;

- Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- London, Barbara J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Long, Arnold: Houseboats—Graywater, 6C, 6D; Overnight and Day Use Sites—Fires and Firewood, 5A; Use of Undeveloped Sites, 4A
- Long, John R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Long, Richard: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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- Long, Sharon: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Long, Steve: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Look, Rebecca: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Loomer, Harold N.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Looshrock, David: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Lorenz, David R.:** Floatplanes/Seaplanes—*Access, 1F;* Houseboats—*Houseboat Limits and Permits, 1H;* Snowmobiles—*Access, 1C*
- Loria, Steven C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Love, Chad: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Lovejoy, Nancy S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

- Lovely, William P. Jr.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Lowe, Edward: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
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- Lowe, Jeff: Houseboats—Graywater, 6B; Houseboats— Houseboat Limits and Permits, 1B, 1A; Overnight and Day Use Sites—Number of Sites, 2A; Party Size, 3A; Overnight Permits/Fees/Reservations—Reservation System for Overnight Use, 1A; Planning Process— Meetings; Research and Data—Visitation Numbers, 2C
- Lowther, Lori: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- LRJSC: Floatplanes/Seaplanes—Access, 1F
- Lucas, Lawrence T.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Lueck, Iris M.: Floatplanes/Seaplanes—Access, 1J;
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  Partnerships, 1B; Snowmobiles—Access, 1C
- Luedtke, Renee: Floatplanes/Seaplanes—Access, 1J;
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- Luing, Basil: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- **Lukas, Dianne:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Lukens, Paul:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- **Lund, Dr. Nancy R.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Lundberg, Robert A.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Lundrigan, Don J.:** Floatplanes/Seaplanes—Access, 11, 1A; Environmental Impact, 2A

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- Lutenegger, Brian J.: Access—Integrated Use, 2D; Access—Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Lymbum, Wallace R.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Lyon, Ruth Henriquez:** Floatplanes/Seaplanes—*Access, 1D;* No-Wake Areas—*Support No-Wake Areas, 1A;* Snowmobiles—*Access, 1B*
- Macfarkane, Bruce K.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Maclean, David & Bonnie: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Macleod, Hilary: Floatplanes/Seaplanes—Access, 1J;
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- Macmullan, Paul W.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Macpherson, William: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Madden, Charles: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Maehr, Caarol B.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

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- Magahee, Janelle C.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Magill, John: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1H; Houseboats— Houseboat Limits and Permits
- Magill, Robert T.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- **Mahle, Joan:** Access—Park Access, 1D; Floatplanes/ Seaplanes—Access, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Snowmobiles—Access, 1A
- Maitland, Doris: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Major, Lisa S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Maki, Wayne & Kathryn: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Malides, Paul: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Malin, Wendell R.: Snowmobiles—Access, 1D
- Malkerson, Joel W.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Malm, Wendell R.: Snowmobiles—Access, 1D
- Malone, John: Floatplanes/Seaplanes—Access, 1J;
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- Maloney, Emma P.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Maloney, Ken & Julie: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F; Floatplanes/Seaplanes—Access, 1B; Houseboats— Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Maloney, Paul L: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Malucelli, Andy M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Mann, Richard: Floatplanes/Seaplanes—Access, 1J;
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- Manville, Katherine M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access,

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- Marino, Dominic R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Mark, Herbert S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Marlow, Carol: Houseboats—Houseboat Limits and Permits, 1G, 1F
- Maroste, Michael L.: Houseboats—Graywater, 6B; Houseboat Limits and Permits, 1A; Overnight and Day Use Sites—Party Size, 3A
- Marquardt, Betty: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Marquit, Doris G.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Marr, Howard T.: Floatplanes/Seaplanes—Access, 1J;
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- Marsh, Helen E.: Floatplanes/Seaplanes—Access, 1J;
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- Marshall, H. A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Marshall, Paul F.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Martin, A. T.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Martin, Dave: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Martin, Lorraina P.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Martz, Dori E.: Access—Integrated Use, 2D; Access— Special Use Zone, 3B; Floatplanes/ Seaplanes—Access,

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- Marx, James A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Marxen, Nancy: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Mashuga, Dennis: Floatplanes/Seaplanes—Access, 1J;
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- Mason, Julia O.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Mason, Vivian: Floatplanes/Seaplanes—Access, 1J;
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- Massie, J. B.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Mast, D J: Access—Park Access, 1G; Houseboats— Houseboat Limits and Permits, 1H
- Matarazzo, Sharon A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Mateer, Bob and Bernie: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Mathews, Mary: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

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- Matthew, Elaine: Floatplanes/Seaplanes—Access, 1J;
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- Mattson, Britt E.: Houseboats—Houseboat Limits and Permits, 1A, 1D, 1G

- Mattson, Dr. D. S.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Mattson, Suzanne: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Maue, Bonnie: Floatplanes/Seaplanes—Access, 1J;
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- Maxwell, Cynthia: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- May, Cheven: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Mayer, Joe: Floatplanes/Seaplanes—Access, 1A
- Mazzitelli, Kim: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Mc Near, Virginia: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **McAfee, Skyli:** Floatplanes/Seaplanes—Access, 1D, 1F; Houseboats—Houseboat Limits and Permits, 1H; Snowmobiles—Access, 1C
- McArdle, John: Floatplanes/Seaplanes—Access, 1J;
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- McAvoy, Leo: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
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- **McBride, Tim:** Houseboats—Houseboat Limits and Permits, 1P, 1A
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- McCarter, Maureen: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- McCarthy, Ardis E.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- McCartney, Bill Jr.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- McCauley, Susan: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- McClain, Stephanie A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- McClelland, John Gibson: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- McCloskey, Mike: Floatplanes/Seaplanes—Access, 1J;
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- McCluskey, James: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- McCormack, Polly: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- McCormick, John: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

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- McCreary, Jan: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **McCullock, Terry:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;*

- Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- McDaniel, Larry: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- McElroy, Carol J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- McEvoy, Maridee P.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- McFarland, Michael D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- McGuire, Richard and Carol: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- McGuire, Susan: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1J, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- McKeevel, T. J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- McLaughlin, Louise: Floatplanes/Seaplanes—Access, 1J;
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- Medicine Eagle, Brooke: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Meinhard, Robert: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Meints, Jerry K.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- Meisky, Dorothy M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Meline, Barbara: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Mengelkoch, Henry: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Menke, M. A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Mentzer-Grey, Ms. Sue: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Merriam, Howard M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Merriam, Lawrence: Overnight and Day Use Sites—Use of Undeveloped Sites, 4D
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- Metzger, Phyllis: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Meurer, Bruce J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Meyer, Alice T.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Meyer, Lillian: Floatplanes/Seaplanes—Access, 1J;
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- Meyer, Wayne: Floatplanes/Seaplanes—Access, 1J;
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- Michael, Mike: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B;

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- Middleton, Paula: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Mikitka, Robert: Floatplanes/Seaplanes—Access, 1J;
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- Miller, Dee A.: Floatplanes/Seaplanes—Access, 1J;
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- Miller, Dusty L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Miller, Emily B.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Miller, Jennifer and Neil: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
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- Miller, Mary Ann: Floatplanes/Seaplanes—Access, 1J;
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- Miller, Steven: Floatplanes/Seaplanes—Access, 1J;
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- Miller, Ted: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- **Miller, Thaxter & Eleanor:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations,*

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- Milne, Robert D.: Floatplanes/Seaplanes—Access, 1J;
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- Minowa, Craig: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
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- Mock, Burton E.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Moehnke, Margaret: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
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- Monk, Mary W.: Floatplanes/Seaplanes—Access, 1J;
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- Montes De Oca, Laura: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Montgomery County Student Environ. Activists: Access—
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- Montgomery, P.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Montgomery, William: Access—Integrated Use, 2D; Access—Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
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- Moon, John and Marilyn: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
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- **Moore, Greg (2):** Personal Watercraft—*Ruling, 1A;* Snowmobiles—*Access, 1E*
- **Moore, Robert L.:** Floatplanes/Seaplanes—*Access, 1J;*Overnight and Day Use Sites—*Visitor Destinations, 7A;*

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- Morgan, Barbara M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Morgan, David: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Morgan, Margaret: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
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- Morresi, Gian Andrea: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
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- Morris, Carey B.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Morrison, Carol: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1K; Houseboats— Houseboat Limits and Permits, 1H; Snowmobiles— Access, 1C
- Morse, Charles E.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Morse, Karen M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Morse, Kristi A.: Floatplanes/Seaplanes—Access, 1J;
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- **Mortenson, Richard:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A;

- Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Mortimer, Jessica: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Morton, Allan S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Morton, Emma: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Moss, Miriam: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Moss, Paul: Floatplanes/Seaplanes—Access, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Snowmobiles— Access, 1B, 1A; Trails—Trails, 1A
- Moverman, Elizabeth A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Mowery, John P.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Mueller, Erich R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Mullaney, Daniel T.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Mulligan, Margie: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Mundt, Cathy: Floatplanes/Seaplanes—Access, 1J;
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- Murphy, John and Irma: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Murphy, John P.: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F
- Murphy, Mr. and Mrs. Leonard M.: Floatplanes/ Seaplanes—Access, 1J; Overnight and Day Use Sites—

- Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Murphy, Patrick L.: Floatplanes/Seaplanes—Access, 1A
- Murray, Phil: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Myers, Dyann: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Myers, Nick E.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Nachman, Paul: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1H, 1F; Houseboats— Houseboat Limits and Permits, 1H; Park Legislation— Legislative Intent, 1A; Park Operations—Facilities and Equipment, 1A
- Naeckel, Lynn: Houseboats—Houseboat Limits and Permits, 1E; Overnight and Day Use Sites—Party Size, 3A
- Nagaraj, Mysore G.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Nass, Arnold: Houseboats—Houseboat Limits and Permits— 1B, 1R, 1Q
- Natt, Stephanie: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Naylon, Joyce E.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Nealen, Michele L.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Needham, Dr. Gerald M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Neil, Michael R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Neitzel, Howard H.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- **Nelson, Bob:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- Nelson, Carroll: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Nelson, Jan C.: Floatplanes/Seaplanes—Access, 1J;
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- Nelson, Joan J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Nelson, Joseph D.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Nelson, Judith: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Nelson, Marlene: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Nelson, Nancy: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Nelson, Norm: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Neren, Uri: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Nesteby, Katherine M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Newell, Thomas B.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

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Newman, David F.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- Newstrom, Gordon K.: Floatplanes/Seaplanes—Access, 1A
- Nicholie, Jim: Floatplanes/Seaplanes—Access, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Snowmobiles—Access, 1C
- Nickelson, Maynard: Entry and User Fees—Implementing
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- Nickerson, Donna: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Nickolson, Sandy: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Niemi, Dean R.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Nimlos, Dr. Kenneth and Carole: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- Nisbet, Ed: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Nolan, Ed: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Nolte, Sharon: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Norbury, Chris: Access—Special Use Zone, 3B;
  Floatplanes/Seaplanes—Access, 1F, 1K, 1J;
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- Norbury, R. James: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Noren, Carl R.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Noren, James R.:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;*

- Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Norheim, Robert A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Norris, Scott: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Northwest Ecosystem Alliance: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Norton, Charles L.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Novak, John: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Null, Ciry S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- O'Brien, F. J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- O'Brien, Jason: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- O'Brien, Michael P.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- O'Brien, Thomas A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- O'Connor, Alissia N.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- O'Meara, Tiffany L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- O'Neil, Ashley S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F;

- Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- O'Neill, Sean R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- O'Reilley, Mary Ann B. and Margaret E.: Floatplanes/ Seaplanes—Access, 1J; Overnight and Day Use Sites— Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- O'Reilly, Nathanael D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Oberman, Jeffrey P.:** Overnight and Day Use Sites—*Use of Undeveloped Sites, 4A*
- Obowa, Jim: Floatplanes/Seaplanes—Access, 1A
- Ogorman, Kevin J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Okland, Dennis: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Oleson, Carol: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

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- Olson, Eleanor: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Olson, J. I.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Olson, Jane: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Olson, Judy E.: Floatplanes/Seaplanes—Access, 1J;
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- Olson, Marc: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1K, 1F, 1D; Houseboats—Houseboat Limits and Permits, 1H; Snowmobiles—Access, 1C

- Olson, Ralph C.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Olson, Wendy: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Ondich, David: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Onken, Roger: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Orcholski, Gerald: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Orman, Rebecca: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Osterberg, Nils G.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Ostgarden, Gerry: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Ostrem, Julie: Floatplanes/Seaplanes—Access, 1J;
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- Ott, Jeffrey James: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Otto, Sondra: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Ottoson, Ernest W.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Owen, Judith A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- Owens, Robert: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Paddock, Donald and Irene: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- **Page, Howard and Kathy:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Pagenkopf, Kris: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Palmer, Debra: Floatplanes/Seaplanes—Access, 1J;
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- Palmersten, Lou.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Palmieri, Greg: Floatplanes/Seaplanes—Access, 1J;
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- Palmquist, Amy R.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Pandey, Stacy M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

### Panish, Andrew J.

- Parham, Douglas S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Parker, C.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Parker, Vaughan: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Parkinson, William Q.:** Access—*Integrated Use, 2D;* Special Use Zone, 3B; Floatplanes/Seaplanes—Access,

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- Parlin, Nancy: Floatplanes/Seaplanes—Access, 1J;
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- Parnell, Sean R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Parson, Charlie: Floatplanes/Seaplanes—Access, 1J;
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- Parsons, Erma J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Paschal, Deb: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Patch, Frances and Sumner: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- Patel, Avi: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Patel, Nick M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B, 1J; Houseboats—Houseboat Limits and Permits, 1W, 1H; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Park Operations—Facilities and Equipment, 1A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Patsis, Elizabeth: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Patterson, Ken: Floatplanes/Seaplanes—Access, 1J;
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- Paulson, Peter K.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Pauly, Steve:** Floatplanes/Seaplanes—*Access, 11;* Floatplanes/Seaplanes—*Access, 1A*

- Payne, James and Mary: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Pearse, Alison A.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
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- Pellegrino, Jeffrey L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
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- **Skalka, Stuart:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
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- **Thomas, Jeanne M.:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Thomas, John:** Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1H
- **Thomas, Laura Bethany:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- **Thompson, Andrea J.:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Thompson, Brian:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Thompson, Brooke E.:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B; Floatplanes/Seaplanes—Access, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Thompson, Donald:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- **Thompson, Gene:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Thompson, J. Nevin
- Thompson, Mr. and Mrs. N. E.: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- **Thompson, Steve:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Thors, J.:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- Thoumi, Gabriel Andres: Access—Integrated Use, 2D;
  Access—Special Use Zone, 3B; Floatplanes/
  Seaplanes—Access, 1J, 1F, 1B; Houseboats—Houseboat
  Limits and Permits, 1W, 1H; Overnight and Day Use
  Sites—Visitor Destinations, 7A; Park Legislation—NPS
  System, 2A; Park Operations—Facilities and Equipment,
  1A; Partnerships—Partnerships, 1B; Snowmobiles—
  Access, 1C
- **Thrash, Ronald G.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Tideman, Philip:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Timmerman, Virginia:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- **Tischer, Kenneth L.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

### Toder, Brian

- **Tolvstad, Wendy Jo:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Tomjanovich, Josh: Floatplanes/Seaplanes—Access, 1A
- **Tooley, Dennis:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Towle, Dr. Stephen L.: Floatplanes/Seaplanes—Access, 1A

**Towler, M.:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C

## Town Gunderson, David and Jessica:

Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C

### Townsend, Dewayne

- **Tragiai, Paul:** Floatplanes/Seaplanes—Access, 1A; Environmental Impact, 2A
- Tremblay, Michael T.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Treuer, Robert:** Access—Integrated Use, 2F; Floatplanes/Seaplanes—Access, 1D; Park Operations— Land Acquisition and Boundary, 3B
- Truax, Wayne B.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Tryon, Heidi C.:** Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Tucci, Harry J. Jr.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- **Tuckel, Russell Jr.:** Access—*Park Access, 1D;* Floatplanes/Seaplanes—*Access, 1A*
- Tucker, Kara L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- **Tulk, John:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- **Tull, Mary J.:** Floatplanes/Seaplanes—*Access, 1J;* Overnight and Day Use Sites—*Visitor Destinations, 7A;* Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- **Tuohy, Darlene:** Houseboats—Houseboat Limits and Permits, 1V, 1A
- **Tuohy, G.F.:** Houseboats—Graywater, 6B, 6F; Houseboat Definition, 5A; Houseboat Limits and Permits, 1D, 1B, 1A; Research, 8A; Overnight Permits/Fees/Reservations—Reservation System for Overnight Use, 1G, 1H, 1I

- **Turgeon, James:** Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Turner, Kathleen Kaeding: Access—Integrated Use, 2D;
  Special Use Zone, 3B; Floatplanes/ Seaplanes—Access,
  1F, 1B, 1J; Houseboats—Houseboat Limits and Permits,
  1H, 1W; Overnight and Day Use Sites—Visitor
  Destinations, 7A; Park Legislation—NPS System, 2A;
  Park Operations—Facilities and Equipment, 1A;
  Partnerships—Partnerships, 1B; Snowmobiles—
  Access, 1C
- **Tyda, Harry R.:** Floatplanes/Seaplanes—*Access, 1J;*Overnight and Day Use Sites—*Visitor Destinations, 7A;*Park Legislation—*NPS System, 2A;* Partnerships— *Partnerships, 1B;* Snowmobiles—*Access, 1C*
- **Tyler, Bill:** Houseboats—*Houseboat Limits and Permits, 1G, 1D, 1C, 1B, 1Q;* Overnight Permits/Fees/Reservations—*Reservation System for Overnight Use, 1A*
- Ulmen, Anthony J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

### Underwood, William L.

- Utzinger, Pauline R.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Vagt, Joan T.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Vagts, Thatcher: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Valentine, George: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1K; Houseboats— Houseboat Limits and Permits, 1H; Snowmobiles— Access, 1C
- Valgemae, Dr. and Mrs. Mark: Floatplanes/Seaplanes— Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles— Access, 1C
- Vallone, Cheryl L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Van Deusen, Bud: Access—Park Access, 1D; Floatplanes/ Seaplanes—Access, 1I; Visitor Experience, 3A
- Van Every, Marsha W.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/ Seaplanes—Access,

- 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Van Horn, Marie: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Van Loon, Linda: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Van Wicklen, Betty J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Vanderleelie, Roy: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Vaswani, Kumar (1): Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Vaswani, Kumar (2): Overnight and Day Use Sites—Visitor
  Destinations, 7A; Park Legislation—NPS System, 2A;
  Floatplanes/Seaplanes—Access, 1J; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Vatland, Shane: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1K, 1F; Houseboats— Houseboat Limits and Permits, 1H; Snowmobiles— Access, 1C
- Velasco, Alfonso: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Velez, Doris Jean M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Vennes, Martha O.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

## Versteeg, Christine

- **Vertina, Dan:** Access—Special Use Zone, 3A; Planning Process—Process and Plan, 2C
- Vertina, Sheryl: Access—Special Use Zone, 3A; Planning Process—Process and Plan, 2D; Relationship to Other Plans, 4B
- Vertrees, Gerald J.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

- Vestermark, Harold W.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Vice, Daniel R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Videl, N.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Vignere, Joel G.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Vollmar, Warren: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1K; Houseboats— Houseboat Limits and Permits, 1H
- Von Trapp, Curtis R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Voorhies, Marilyn S.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Voorhies, William R.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Wagner, Sandra R.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Wahlstrand, Mary M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Wahlstrom, Kurt: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Wald, Johanna H.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Waldron, Steven C.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Walker, Philip M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F;

- Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Walker, Shirley K.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Wallace, Gerald W.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Waller, Phyllis: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Waltenberg, Betty J.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Walters, Sandra F.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F; Floatplanes/Seaplanes—Access, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Wancenried, Ernest C.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Ward, Aurelie L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Ward, Jason G.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A

#### Wardell, John

- Ware, Clifton and Betty: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Warner, Rexanne: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Warren, Jacquelyn S.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Washburn, James: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C

- Watkins, Donna L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Watkins, Jessica: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Wattrus, Jane: Floatplanes/Seaplanes—Access, 1D; No-Wake Areas—Support No-Wake Areas, 1A; Snowmobiles—Access, 1A; Trails—Trails, 1A
- Webb, Bradley P.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A

## Weber, John

- Wee, David J.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Weed, Wever D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Wees, Rev. Gary M.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Wegwerth, Brian M.: Floatplanes/Seaplanes—Access, 1A
- Weiner, Dr. J. P.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Weiss, Devrin D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Weiss, Gilbert: Access—Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1A; Houseboats— Houseboat Limits and Permits, 1H
- Wells, Thomas: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Welniak, Ellan: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Welton, Rose: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C

- Werner, Donna: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Wernli, Barb: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Werntz, Dave: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Werntz, Jane A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Werth, Bethany D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Westcott, Christina M.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Westhold, Jami: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Whetstone, W. R.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Whitacre, E.C. Jr.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- White, Dawn M.: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- White, Randall F.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Whitman, Aimee D.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Wichter, Rev. Michael D.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C

- Wick, David: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1D, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1W, 1H; No-Wake Areas—Support No-Wake Areas, 1A; Park Operations—Facilities and Equipment, 1A; Snowmobiles—Access; Trails—Trails, 1A
- Wignall, Bruce: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Wikstrom, Gunnar Jr.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Wiles, Jeffrey L.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Wiley, Bruce: Floatplanes/Seaplanes—Access, 11, 1A
- Wiley, Carol A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Wiley, Dawn: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships—Partnerships, 1B; Snowmobiles—Access, 1C
- Wilhelm, Jane P.: Floatplanes/Seaplanes—Access, 1J; Overnight and Day Use Sites—Visitor Destinations, 7A; Park Legislation—NPS System, 2A; Partnerships— Partnerships, 1B; Snowmobiles—Access, 1C
- Wilke, John A.: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1F, 1B; Houseboats—Houseboat Limits and Permits, 1W, 1H; Park Operations—Facilities and Equipment, 1A
- Will, Claudine: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Will, Dave: Access—Integrated Use, 2D; Special Use Zone, 3B; Floatplanes/Seaplanes—Access, 1B, 1F; Houseboats—Houseboat Limits and Permits, 1H, 1W; Park Operations—Facilities and Equipment, 1A
- Willeck, Jeffrey: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;
  Park Legislation—NPS System, 2A; Partnerships—
  Partnerships, 1B; Snowmobiles—Access, 1C
- Willette, Brady: Access—Park Access, 1C; Houseboats— Houseboat Limits and Permits, 1A; Overnight and Day Use Sites—Number of Sites, 2D
- Williams, Aileen: Floatplanes/Seaplanes—Access, 1J;
  Overnight and Day Use Sites—Visitor Destinations, 7A;

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#### HOUSEBOATS

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Potter, Ed C.

Potter, Judy

Skalski, James A.

Spencer, Raymond

Tuohy, G.F.

Voyageur Country Houseboat Operators Association

Voyageurs National Park Visitors

Association

Williams, Robert H.

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Kne, David

Lindquist, Karl

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Radzak, Patrick M.

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Casey, Thomas E.

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Eggen, Fran Ollie

Freiman, Tony J.

Wilderness Society

#### INTERPRETATION

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Anderson, Allan C.

Ash River Trail Commercial Club

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Dill, David

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Hyatt, Henry

Minnesota/DOT Office of

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Buttler, Alan

Cedar Cove Campsites & Resort

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Driftwood Lodge Resort

Eagle Wing Resort

Ebeling, Paul

Ebeling, Peter

Ebeling, Tom and Toni

Four Winds Resort

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Hamann, Stan

Kabetogama Lake Association

Kec's Kove

Lakeview Resort

Lindquist, Karl

North Star Resort

Park Point Resort

Pine Aire Resort

Pine Ridge Gift Shop

Pine Tree Cove Resort

Rocky Point Resort

Tomahawk Resort

Voyageurs Adventures

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DeMarrais, Judith B.

Dugas, Leo

Hyatt, Henry

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Hearing

Peterson, Mark R.

Sierra Club, North Star Chapter

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Albin, Loretta M.

Anderson, Allan C.

Anderson, Dale R.

Anderson, Gilbert G.

Ash River Trail Commercial Club

Bait-n-Bite

Barlosa, J.

Bell. Noelle

Bellehumeur, John

Birch Grove Resort

Bissell, Beryl

Boogren, Jill

Burchell's Moosehorn Resort

Carron, Reid and Becky Rom

Casey, Thomas E.

Cedar Cove Campsites & Resort

Chamber of Commerce

Clark, Liz

Conklin, Janice

Cook, Melissa

Davisson, Allan

Deer Horn Resort

DeLapp, Steven C.

Driftwood Lodge Resort

Eagle Wing Resort

Eggen, Fran Ollie Ericsson, Dwight

Fargione, Joseph

Firman. Scott

Four Winds Resort Friends of the Boundary Waters

Wilderness

Frome, Michael

Grandview - Tall Timber Resort

Grandview - 1

Graves, Robert Hoisve, Rae

Howd, David M.

Johnson, Denny

Johnson, Karen

Kabetogama Lake Association Kec's Kove

Kenny, Sister Betty, OSF

Komem. Lee

Koochiching County Board, Public

Hearing

Krueger, Derek Lakeview Resort Lennartson, Paul Lyon, Ruth Henriquez

Mahle, Joan Matthew, Elaine McBride, Shane

Mitchell, Ernie Moss, Paul

Nicholie, Jim North Star Resort

Park Point Resort Person, Mark

Pine Aire Resort Pine Ridge Gift Shop

Pine Tree Cove Resort Rocky Point Resort,

Rosenblatt, Dr. Jon E.

Rusnak, Frank Saxton, Robert

Sierra Club, North Star Chapter

Sorenson, David Steele, William K. Taylor, Mike Tomahawk Resort

Voyageur Country Houseboat Operators Association

Voyageurs Adventures

Voyageurs Region National Park Association

Watson's Harmony Beach

Wattrus, Jane Wick, David Wilderness Society Winkler, Katherine

Wyberg, Kenneth Wyberg, Sharon J.

Zentner, David F.

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Ash River Trail Commercial Club

Rait-n-Rite

Birch Grove Resort

Boogren, Jill

Burchell's Moosehorn Resort

Buttler, Alan

Casey, Thomas E.

Cedar Cove Campsites & Resort,

Chamber of Commerce

Convention & Visitors Bureau

Dahl, Rick

Deer Horn Resort

DeMarrais, Judith B.

Dill, David

Driftwood Lodge Resort Eagle Wing Resort Four Winds Resort

Godfroy, Don

Grandview - Tall Timber Resort

Howdahl, Kathy Jensen, Robert

Kabetogama Lake Association

Kec's Kove

Koochiching County Board, Public

Hearing Lakeview Resort Lindquist, Karl

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National Parks Conservation Association, Heartland

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Seigley, Benjamin and Catherine

Tomahawk Resort

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#### **ISSUE 2: NUMBER OF SITES**

Chamber of Commerce

Convention & Visitors Bureau

DeMarrais, Judith B.

Dougherty, Bill and June Howdahl, Kathy

Johnson, Denny

Koochiching County Board, Public

Hearing Lowe, Jeff

Rainy Lake Houseboats

Skalski, James A.

St. Louis County

Voyageur Country Houseboat

Operators Association Voyageurs National Park Visitors

Association

Willette, Brady

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Andreasen, David R.

Ash River Trail Commercial Club

Bait-n-Bite

Birch Grove Resort

Burchell's Moosehorn Resort

Buttler, Alan

Cedar Cove Campsites & Resort

Chamber of Commerce Deer Horn Resort

Driftwood Lodge Resort

Eagle Wing Resort Four Winds Resort Godfroy, Don

Grandview - Tall Timber Resort

Johnson, Dale

Kabetogama Lake Association

Kec's Kove. Lakeview Resort Lindquist, Karl Lowe, Jeff

Maroste, Michael L. Naeckel, Lynn North Star Resort Park Point Resort Pine Aire Resort Pine Ridge Gift Shop Pine Tree Cove Resort Rocky Point Resort Tomahawk Resort

Voyageur Country Houseboat Operators Association

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Belleman, B. Ann

Buttler, Alan

Chamber of Commerce

Clark Liz

Convention & Visitors Bureau

Ericson, Mike and Roni

Godfroy, Don

Grindall, Douglas

Inland Sea Kayakers

Johnson, Dale Johnson, Denny

Koochiching County Board, Public

Hearing Lindquist, Karl

Long, Arnold Merriam, Lawrence

Oberman, Jeffrey P.

Rainy Lake Houseboats Rendezvous Yacht Club

Sandberg, David C.

Simon, Larry and Denise

St. Louis County

Voyageur Country Houseboat Operators Association

Voyageurs National Park Visitors Association

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Andreasen, David R. Belleman, B. Ann Clark, Liz

Eggen, Fran Ollie Ericson, Mike and Roni

Long, Arnold

Rainy Lake Houseboats Sandberg, David C. St. Louis County

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Ash River Trail Commercial Club

Bait-n-Bite Birch Grove Resort

Burchell's Moosehorn Resort

Cedar Cove Campsites & Resort

Clark, Liz Deer Horn Resort Driftwood Lodge Resort Eagle Wing Resort

Ericson, Mike and Roni Four Winds Resort

Grandview - Tall Timber Resort Kabetogama Lake Association

Kec's Kove Lakeview Resort North Star Resort Park Point Resort Pine Aire Resort Pine Ridge Gift Shop Pine Tree Cove Resort

Roberts, Lois Rocky Point Resort Sandberg, David C. St. Louis County Tomahawk Resort Voyageurs Adventures Watson's Harmony Beach

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Aaker, June L. Aanestad, Arden Aaron, Karen L. Accola, Molly Adair, Beth Adams, Brad Adams, Bruce A. Adamski, Ardene Addicott, James T.

Aeppli, Alfred and Dorothee

Ahlstrom, Donald Albrecht, Christopher P.

Allen, Joe J. Allen, Scott

Allensworth, Stephanie Amand, Kathleen G. Andelin, Clark J.

Anderson, Caroline and Wm. Anderson, Charles M. Anderson, Diana Anderson, Don L. Anderson, Dorothy

Anderson, Elwood Anderson, Harland W. Anderson, Ila A.

Anderson, Judith A.

Anderson, Kathleen M. Anderson, Maggie and Hal

Anderson, Nancy J. Anderson, Ray and Ruth Anderson, Robert A. Anderson, Theresa R.

Andrews, James R. Annis, Eleanor A. Arnold, Brad

Arnold, Lynn

Ash River Trail Commercial Club

Atkinson, Christopher

Auger, Ted Babolik, Mary M. Baden, Dave Baeker, Marilyn M. Bagley, Emil J. Bahma, John Bail, Joseph K. Bait-n-Bite Bales, Maria

Balling, Frank H. Banks, Carol L. Barbosa, Joe Bardell, Tim Barnett, Mark Barr, Gretchen Barton, M. L.

Bauer, Nancy L. Bauman, Kenneth Bauman, Kevin K.

Bauman, Robert Beaumont, Barbara Becker, Judy Beckman, M.

Beckman, Robyn D. Beissel, Don L.

Belair, Cheryl Bell, Leslie R. Bendzick, Delphine Bennett, Curtis Benson, Charles Berg, William Berninger, Beth Bessonette, Michael

Bieleck, Deborah Biersach, Herbert Birch Grove Resort

Biscay, Robert Bissell, Bervl Blake, Donald W. Blanchard, Nancy Bleyle, Derek J. Bloch, Brad Block, R. M.

Blubaum, Susan Blum. Bruce I. Blum, Daniel

Boden, Charlotte Bogard, Connie and Steve

Bork, George

Bourdon, George and Thrine

Bouvette, Nancy Bowman, Amy Boyce, Karin Boyce, Sandra Bradley, Arthur D. Breczinski, Rachel Bredlow, Chris Brekken, Wanda Brennan, N. A. Breseman, Robert

Breton, Steven R. Brower, Francis X. Brown, Craig E. Brown, Gary Brown, Jacquelyn R. Brown, Michael Brown, Renee M. Brown, Steve Bruce, Donald Brynstad, Dennis Buck, Roy Buehler, Milo Buhler, Melissa K.

Burchell's Moosehorn Resort

Burdick, Cadene Burk, Sarah Burman, Joshua

Burmeister, Rev. Clyde and Pat

Burns, D. K. Carleton, Rachel M. Carlson, Leonard Carlson, William A. Carr, Jim and Jan Carrier, Robert E. Carroll, Carrie Cauble, Cvnthia A.

Cedar Cove Campsites and Resort

Cederblad, Hans Chellen, Nels H. Child, Nancy Chovan, Joe Christensen, Mary Christenson, Mark Christiansen, Jo Ellen Church, Jack Church, Joanne J.

Cinquemani, Dorothy K. Ph.D.

Clapper-Rentz, Leslie

Clark, Liz Clarke, Elizabeth Clausen, Elizabeth Cleary, Jeanette Clinton, Marilyn Cloud, Carol Cody, Edwin F. Cohen, Phyllis Cole, Dale Coles, Robert

Collier-MacNeil, Ellen A.

Conen, Phylis Conley, Sean L. Conner, Gary J. Cook, Elsie Cook, Wm. Coole, Greg

Copeland, Shelly and Mark

Counterman, Jesse Crackel, Dan Craig, Gary P. Crane, M.C.

Crawford, Christine M. Crawmer, Mary Crosby, Jean Cruz, Elizabeth S. Culshaw, Katie Cupkie, L. F. Curtin, Patty and Dan

Daggett, Mrs. Donald E.
Dahl, Marilyn
Dahm, Joseph
Dammermann, Arnie
Danley, Dorothy Ann
Dantz, Harold D.
Davidson, Keith W.
Davis, Catherine
Davis, Deborah
Davlantes, Nancy A.
De Groot, Kevin
De Marais, Cassandra A.

Dean, Betty F. Dean, David

Deans, Lt Col Kenneth V.
Deer Horn Resort
Degler, Gustav H. Jr.
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Denecke, Tom L.
Dengerud, Delores
Denison, Lou A.
Desnoyers, Chris
Dietz, James
DiLabio, Gena
Dillon, Doris

Dinon, Don's
Dimmen, Jackie
Ditrich, Colleen
Dittmar, Russ
Dixon, Marlin B.
Dockendorf, Mary
Dodge, Diane
Doehlent, David
Donatell, Robert C.
Donnelly, Brian
Doring, Bruce R.
Dornblaser, Mark
Douglas, D. Ann
Draheim, Georgene E.

Dries, Barbara H. Driftwood Lodge Resort Duffy, Clem

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Dunnigan, John

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Engeike, Susan
Enquist, Janet
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Erickson, Norman
Erickson, Susan M.
Erlandson, James
Eschweiler, Geneva S.
Espinosa, Mario
Estrand-Acevedo
Fairbanks, Marlys

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Farrell, Patrick j.
Feig, Denise
Feind, Shelley
Fenske, Andrea
Fenton, S.W. and E.S.
Ferber, Richard
Ferry, Delois
Fette, Mrs. Evelyn
Field, Brent
Fieseler, Phillip
Fink, Bob
Finlay, Catherine
Firl, Jean
Firling, Martha R.

Fischer, Mary

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Fish, Marjorie
Fitterer, Robert L.
Fleming, Russell and Lisa
Flowers, Bobbie D.
Folkerts, Brian
Follmuth, Marion A.
Fong, Alison L.
Forbes, Bruce
Forliti, Deanna
Forneris, Ms. E. L.
Forsythe, Edward M.
Four Winds Resort
Fraizmeier, Martin D.
Francis, Gene and Pat
Francis, Susan

Freese, Lisanne Freshwater, Judy Frey, Shawn and Luanna Friberg, Richard F. Fried, Charles Friel, Bernard P.

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Wilderness

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Funk, Carl
Gallant, Esther
Galle, Michael
Galt, Margot
Geib, Robert
Gentry, Richard
Gerstan, Susan
Gerth, Stanley

Gilbertson, Mrs. Milton

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Gross, Karen Sue
Grover, David
Guthmueller, Dennis
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Haemig, Mary Jane
Haines, Joseph A.
Hamilton, Patricia M.
Hammer, Marilyn V.
Hanes, Lisa A.
Hannan, Nancy
Hanson, Burnell
Hanson, Doris D.
Hare. Bill

Hargarten, Patrick

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Henrickson, Rose

Hensley, Samantha

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Hodel, Marc C.

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Hodgson, Nas. Ratherme Hoffman, Lisa
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Holbeck, Sharon
Holbrook, Viola
Holden, Matt
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Holmen, Ellis
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Holmquist, Dolores
Holt, Matthew
Holton, Susan
Holtzman, Bonnie
Homer, Robert P.
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Jelinski, Deborah

Jerome Stern, Wendy and Ken

Johnson, Jerome John, Shelley Johnson, Bradley D. Johnson, Cindy Johnson, Edith L. Johnson, Genevieve Johnson, Kathleen Johnson, Laurel Johnson, LaVern D. Johnson, Marilyn

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Johnson, Rania

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Killian, Dawn
Kimpel, Richard W.
King, Jean
Kirk, Jill
Kirsch, Glenn L.

Kissel, Monique

Kittilson, Bruce and Elizabeth

Klein, Barry T.
Klein, Kathy
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Kleven, Stan
Klobucar, John
Klopp, Cecilia
Klutzke, Kenneth R.
Knick, Christine
Knopp, William D.
Knox, Allyson
Knudsen, Ellen M.
Knutson, Ruth C.
Koeder, Gary
Korbach, Robert

Krassnosky Jr., Michael G. Kraus, Susan

Kraus, Teresa M.
Krautbauer, Phyllis
Krenn, Patrick F
Krieger, Carl L.
Krueger, Derek
Kruschel, Wm. A.
Kuehn, Daniel R.
Kunkel, Cathy
Kuntz, Joel J.
Kurtyka, Carol
Kyslia, Jurene
Kytola, L.
Lakeview Resort

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Lilja, Dorothy
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Lindstrom, Timothy J.
Listobangon, J.
Little, Matthew
Locklin, R.

Locklin, R.
Lockwood, Mary
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Loesch, Vincent
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Long, Steve
Loomer, Harold N.
Looshrock, David
Love, Chad
Lowe, Edward
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Luedtke, Renee
Luing, Basil
Lukas, Dianne

Lukens, Paul
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Lundberg, Robert A.
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McEvoy, Maridee P.

Meisky, Dorothy M. Meline, Barbara Mengelkoch, Henry Menke, M. A.

Menke, M. A.
Mentzer-Grey, Ms. Sue
Merriam, Howard M.
Metzger, Phyllis
Meyer, Alice T.
Meyer, Lillian
Meyer, Wayne
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Miller, Donald J.

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Montague, Susan J.
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Montgomery, Cathy
Montgomery, P.
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Moore, Robert L.
Moorhead, Samuel L.
Morgan, Margaret
Moritko, Greg
Morse, Charles E.
Morse, Kristi A.
Mortenson, Richard
Mortimer, Jessica
Morton, Emma
Moss, Miriam

Murphy, Mr. and Mrs. Leonard M. Murray, Phil Myers, Dyann Nagaraj, Mysore G. Nealen, Michele L. Needham, Dr. Gerald M. Neitzel, Howard H. Nelson, Bob

Murphy, John and Irma

Mundt, Cathy

Nelson, Carroll Nelson, Jan C. Nelson, Joan J. Nelson, Joseph D. Nelson, Judith Nelson, Marlene Nelson, Nancy Nelson, Norm Newell, Thomas B. Newman, David F. Nickerson, Donna Nickolson, Sandy

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O'Connell, Dorothy E.

Okland, Dennis Oleson, Carol Olson, Eleanor Olson, J. I. Olson, Jane Olson, Judy E. Olson, Ralph C. Olson, Wendy Ondich, David Onken, Roger

O'Reilley, Mary Ann B. and

Margaret E.
Orman, Rebecca
Ostgarden, Gerry
Ostrem, Julie
Ott, Jeffrey James
Otto, Sondra
Ottoson, Ernest W.
Owens, Robert

Paddock, Donald and Irene Page, Howard and Kathy

Palmer, Debra Palmieri, Greg Palmquist, Amy R. Park Point Resort, Parker, C. Parlin, Nancy Parson, Charlie Paschal, Deb

Patch, Frances and Sumner

Patel, Avi
Patel, Nick M.
Patterson, Ken
Paulson, Peter K.
Payne, James and Mary
Pearse, Alison A.
Peek, Allen
Perricelli, Claire S.
Peters, Rebecca
Peterson, Daniel A.
Peterson, Joan E.
Peterson, Judith
Peterson, Mark R.
Peterson, Susan M
Peulen, Teri

Pfleghaar, Tom and Joan

Phillips, Brian

Phillips, Dr. and Mrs. Gerard G.

Phillips, Richard E.
Piar, Toni
Pierce, Harold C.
Piershalla, Kristin
Pilarski, Kevin
Pilgram, Michael
Pine Aire Resort,
Pine Ridge Gift Shop
Pine Tree Cove Resort
Platt, Martha R.
Pogreba, Janice

Pollack, Beth Pomeroy, Carrie Pomplun, Jim Poser, Lawrence Pouloje, Clare Pratt, Leslie Preston, Earl

Prettyman-Hall, Jennifer

Price, William Ptak. Daniel Puca, Robert

Putnam, Rev. Frederick W.

Quast, Matthew Quick, Jack Quinn, Marian Quinn, Marilu

Quiring, Kevin and Ann Rachner, Donald

Radil, Carol Rahfeldt, Frank Rahjels, J. Raidl, Eleanor Rasmussen, N.W. Rassat, Milton H. Reckdahl, Martha Rehbein, Donny

Reid, Robert U. Reilly, Veranice Reinhardt, John A. Reinhart, Elizabeth Remmers, Clyde M. Rice, Barbara

Rice, Jean Richardson, Lisa Ridgway, B.R.D. Riggs, Alice

Rimmereid, Charlotte Roberts, Lowell J. Robertson, Gordon E. Robinson, Clarence Rocky Point Resort, Rodysill, Kirk

Roman, Bruce R. Ronning, Jill Rose, Don Rosenbrook, Bob Rosenow, Lisa

Rosenwinkel, Drake and Ruth Ann

Rose-White, Joan L. Rostad, Dr. David Rothmaler, Eric Rottach, Mary Rovick, Odd Rowley, Karen Ruegg, John B. Ruona, Adah M. Ruscoe, Dean Rush, Philip

Rutkowski, Robert E.

Ryan, Jenny Rybak, Michael Rys, Judith

Sanderson, Audrey Sansone, Dennis M. Sass, Emery D.

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Schapman, Thomas W. Jr.

Schelske, Paul Scherb, Janet Scheryr, M. Schissel, Greg

Schoenbaurer, Kathy and Jeff

Scholz, George A. Schriver, Lawrence Schultz, Richard Schulz, Barbara Schuman, Dr. L. M. Scott, Mary Scott, Vicki L.

Scott, William W. Seabern, Clif Seese, Sherry L. Seiberlich, Roxanne Seltzer, Robert S. Semerau, Marcia K. Semran, Greg

Serna, Kathy Shannon, Laurie Shay, Randy L. Shea, Edward F. Shea, Kathryn Shea, Robert W. Sheridan, Jessica

Shilinski, Jean Shively, David Shoberg, Jeanne Shosky, Daniel Shull, Raymond L. Shultz, Lanai

Shuneman, Mr. Noble Shuster, Julie Siers, Nori Chandler

Singer, Julia Klatt Sipe, William W.

Siskind, Lisa Sjoquist, Brian M. Skogman, Mrs. D. T.

Skogman, Ted Skorczewski, Bob Small, Helen Claire Smart, Rolland H. Smith, Gloria W. Smith, Michael C. Smrstik, George

Snitgen, Mrs. Robert W. Snyder, Ivan

Solberg, Lawrence Sonnek, Joy

Sonneville, David and Diane

Sopoci, Julie Sotak, Laura Spaulding, Gary Spotts, Richard A. Spurgin, Robert St. Clair, Jeanne and Bill

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Stephenson, Rob Sterling, Jacqueline Stevens, M. Catherine Stevens, Rebecca Stimson, Mary Stobaugh, A. L.

Stockwell, Peggy Stokes, Dianne G. Stone, Christeen M Stone, Donald L.

Stone, Robert and Elizabeth

Stoops, George Strand, Deborah Strand, Kirsten Strandell, Barbara Straub, Art Strobel, Joan Strobel, R. F.

Strohmayer, Dwight and Donella

Stuart, Jean Sutherland, Terri Swearingen, David J. Swenson, Linnea Swift, Mark A. Tanner, Dawn Tanzer, Claudia Tavernier, Marcy Teich, Robert Tennison, Lois Theim Busch, Lori Theis, Stella Thelen, Natalie Thiele, Charles M. Thomas, Laura Bethany Thompson, Donald

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Thompson, Steve

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Thoumi, Gabriel Andres Thrash, Ronald G. Tideman, Philip Timmerman, Virginia Tischer, Kenneth L. Tolvstad, Wendy Jo Tomahawk Resort Tooley, Dennis Towler, M.

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Turner, Kathleen Kaeding

Tyda, Harry R. Ulmen, Anthony J. Utzinger, Pauline R. Vagt, Joan T.

Valgemae, Dr. and Mrs. Mark

Van Horn, Marie Vaswani, Kumar Velasco, Alfonso Vennes, Martha O. Vestermark, Harold W.

Videl, N.

Voyageurs Adventures
Wagner, Sandra R.
Wahlstrand, Mary M.
Wahlstrom, Kurt
Walker, Shirley K.
Wallace, Gerald W.
Waller, Phyllis
Waltenberg, Betty J.
Wancenried, Ernest C.
Ware, Clifton and Betty
Warner, Rexanne
Warren, Jacquelyn S.

Watson's Harmony Beach

Washburn, James

Watkins, Jessica

Wee, David J.
Wees, Rev. Gary M.
Weiner, Dr. J. P.
Wells, Thomas
Welniak, Ellan
Welton, Rose
Werner, Donna
Wernli, Barb
Westhold, Jami
Whetstone, W. R.
Whitacre, E.C. Jr.
White, Dawn M.

Wichter, Rev. Michael D.

Wignall, Bruce Wikstrom, Gunnar Jr. Wiley, Dawn Wilhelm, Jane P. Will, Claudine Willeck, Jeffrey Williams, Aileen Williams, C.

Williams, Judith and Guy

Williams, Mary Wilson, Susanna Witt, Nancy A. Witte, Diane R. Wittman, Charley Woerheide, John Wohnotta, Mike Woitas, Therese Wojahn, Barbara

Wojciechowski, Robert J.

Wolf, Kathleen Wolff, Sara Wolford, Chas. A. Woodburn, Robert Wright, Jim L.

Wright, Wilbur and Elinor

Wyberg, Bryan L.

Wyberg, Kenneth Wyberg, Sharon J. Wydra, Jan Yaeger, R.

Yenter, Brian Yingling, David G. Jr. Young, Robert A. Zander, David and Helen

Yeagley, Rebekah M.

Zeller, SG Zhao, Jian Zieger, G. E. Zimmerman, Edward Ziomek, Karen Zweig, Christa L.

#### **ISSUE 8: LODGING**

Hyatt, Henry

## OVERNIGHT PERMITS/FEES/ RESERVATIONS

## ISSUE 1: RESERVATION SYSTEM FOR OVERNIGHT USE

Ash River Trail Commercial Club

Bait-n-Bite Birch Grove Resort Bjorum, Richard

Burchell's Moosehorn Resort

Buttler, Alan

Cedar Cove Campsites & Resort

Chamber of Commerce Deer Horn Resort Driftwood Lodge Resort Eagle Wing Resort Four Winds Resort Fuller, Donn

Grandview - Tall Timber Resort Haack, Ron and Wanda

Howdahl, Kathy

Kabetogama Lake Association

Kec's Kove King, Brad Lakeview Resort Lowe, Jeff

Minnesota Office of Tourism

North Star Resort Park Point Resort Pine Aire Resort Pine Ridge Gift Shop Pine Tree Cove Resort

Potter, Judy

Rainy Lake Houseboats Rendezvous Yacht Club Rocky Point Resort Tomahawk Resort Tuohy, G.F. Tuohy, G.F. Tyler, Bill Voyageur Country Houseboat Operators Association Voyageurs Adventures Watson's Harmony Beach Wrobel, Chuck and Rachel

#### PARK LEGISLATION

#### **ISSUE 1: LEGISLATIVE INTENT**

Anderson, Ruth Bergman, Brenda Bluewater Network Bowker, Jerry Cafaro, Philip Carlson, Dave Casey, Thomas E.

Chrissy

Citizens Task Force on Alternatives for VNP

Clark, Liz Clements, Gary DeCoster, Anne Drew, Parker Eide, Cory

Higgins, Laurel, Stephen, Stuart,

Gove

International Voyageurs Snowmobile Club

King, Carrie

Koochiching County Board of

Commissioners

Koochiching County Board Public

Hearing Lee, Terry Mitchell, Joe Moore, Greg Nachman, Paul

National Parks Conservation Association, Heartland

Pollock, Bob Raskovich, Shelly

Reuter, Cindy Shea, Sandy

Sierra Club, North Star Chapter

St. Louis County Szponer, Fred

Voyageurs National Park Visitors

Association Williams, Robert H.

## ISSUE 2: NPS SYSTEM

Aaker, June L.
Aanestad, Arden
Aaron, Karen L.
Accola, Molly
Adair, Beth
Adams, Brad
Adams, Bruce A.
Adamski, Ardene
Addicott, James T.

Aeppli, Alfred and Dorothee Ahlstrom, Donald

Albrecht, Christopher P.

Allen, Joe J. Allen, Scott

Allensworth, Stephanie Amand, Kathleen G. Andelin, Clark J.

Anderson, Caroline and Wm. Anderson, Charles M. Anderson, Diana Anderson, Don L.

Anderson, Dorothy Anderson, Elwood

Anderson, Harland W. Anderson, Ila A.

Anderson, Judith A. Anderson, Kathleen M. Anderson, Maggie and Hal Anderson, Nancy J.

Anderson, Ray and Ruth Anderson, Robert A. Anderson, Theresa R. Andrews, James R. Annis, Eleanor A. Arnold, Brad Arnold, Lynn

Atkinson, Christopher

Auger, Ted Babolik, Mary M. Baden, Dave Baeker, Marilyn M. Bagley, Emil J. Bahma, John Bail, Joseph K. Bales, Maria

Balling, Frank H. Banks, Carol L. Barbosa, Joe Bardell, Tim

Barnett, Mark Barr, Gretchen Barton, M. L. Bauer, Nancy L. Bauman, Kenneth

Bauman, Kevin K. Bauman, Robert Beaumont, Barbara Becker, Judy Beckman, M. Beckman, Robyn D. Beissel, Don L.

Belair, Cheryl Bell, Leslie R. Bendzick, Delphine Bennett, Curtis Benson, Charles

Berg, William Berninger, Beth Bessonette, Michael Bieleck, Deborah Biersach, Herbert

Biscay, Robert Bissell, Beryl Blake, Donald W. Blanchard, Nancy

Bleyle, Derek J. Bloch, Brad Block, R. M.

Blubaum, Susan Blum, Bruce I. Blum, Daniel

Boden, Charlotte Bogard, Connie and Steve

Bork, George

Bourdon, George and Thrine

Bouvette, Nancy Bowman, Amy

Boyce, Karin Boyce, Sandra Bradley, Arthur D. Breczinski, Rachel

Bredlow, Chris Brekken, Wanda Brennan, N. A. Breseman, Robert Breton, Steven R. Brower, Francis X.

Brown, Craig E. Brown, Gary Brown, Jacquelyn R. Brown, Michael Brown, Renee M.

Brown, Steve Bruce, Donald Brynstad, Dennis Buck, Roy Buehler, Milo Buhler, Melissa K. Burdick, Cadene

Burk, Sarah Burman, Joshua

Burmeister, Rev. Clyde and Pat

Burns, D. K. Carleton, Rachel M. Carlson, Leonard Carlson, William A. Carr, Jim and Jan Carrier, Robert E. Carroll, Carrie Cauble, Cynthia A. Cederblad, Hans Chellen, Nels H. Child. Nancy Chovan, Joe Christensen, Mary Christenson, Mark Christiansen, Jo Ellen

Church, Jack Church, Joanne J.

Cinquemani, Dorothy K. Ph.D. Clapper-Rentz, Leslie

Clarke, Elizabeth Clausen, Elizabeth Cleary, Jeanette Clinton, Marilyn Cloud, Carol Cody, Edwin F. Cohen, Phyllis Cole, Dale

Collier-MacNeil, Ellen A.

Conen, Phylis Conley, Sean L. Conner, Gary J. Cook, Elsie Cook, Wm. Coole, Greg

Coles, Robert

Copeland, Shelly and Mark

Counterman, Jesse Crackel, Dan Craig, Gary P. Crane, M.C.

Crawford, Christine M. Crawmer, Mary Crosby, Jean Cruz, Elizabeth S. Culshaw, Katie Cupkie, L. F. Curtin, Patty and Dan Daggett, Mrs. Donald E.

Dahl, Marilyn Dahm, Joseph Dammermann, Arnie Danley, Dorothy Ann Dantz, Harold D. Davidson, Keith W. Davis, Catherine Davis, Deborah Davlantes, Nancy A. De Groot, Kevin De Marais, Cassandra A.

Dean. Betty F. Dean. David

Deans. Lt Col Kenneth V. Degler, Gustav H. Jr. Deinard, Amos Denecke, Tom L. Dengerud, Delores Denison, Lou A. Desnoyers, Chris Dietz, James DiLabio, Gena Dillon, Doris Dimmen, Jackie Ditrich. Colleen Dittmar, Russ

Dodge, Diane Doehlent, David Donatell, Robert C. Donnelly, Brian Doring, Bruce R. Dornblaser, Mark Douglas, D. Ann

Dixon, Marlin B.

Dockendorf, Mary

Draheim, Georgene E. Dreiling, Anjenette Dries, Barbara H. Duffy, Clem Dugas, Leo Dunnigan, John Durgin, Chad Eastman, Nora Ebensperger, Sandee Eckman, Matthew E'Connell, Dorothy E.

Economou, Constantina Edblom, Merle Edwards, Robert Ellis, Rudolph Ellsworth, Kevin J. Elmer, Sarah Emery, Dora L. Emery, K. Emster, D. Engelke, Susan Enquist, Janet

Epp, Henry D. Erhard, Beverly Erickson, Carolyn Erickson, Norman Erickson, Susan M. Erlandson, James Eschweiler, Geneva S. Espinosa, Mario Estrand-Acevedo Fairbanks, Marlys Farnham, James W. Farrell, Patrick J. Feig, Denise Feind, Shelley Fenske, Andrea Fenton, S.W. and E.S.

Finlay, Catherine Firl, Jean Firling, Martha R. Fischer, Mary Fish, Chas. Russell Fish, Marjorie Fitterer, Robert L.

Ferber, Richard

Fieseler, Phillip

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Ferry, Delois

Field, Brent

Fink, Bob

Fleming, Russell and Lisa Flowers, Bobbie D. Folkerts, Brian Follmuth, Marion A. Fong, Alison L. Forbes, Bruce Forliti, Deanna Forneris, Ms. E. L. Forsythe, Edward M.

Fraizmeier, Martin D.

Francis, Gene and Pat

Francis, Susan Freese, Lisanne Freshwater, Judy Frey, Shawn and Luanna Friberg, Richard F. Fried, Charles Friel, Bernard P.

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Johnson, Paul
Johnson, Rania
Johnson, Sue
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Johnson, Therold
Johnson, Vicki
Johnston, Sherwood A.
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Jones, Jennifer

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Kahlenbeck, Dorothy Kaldis, Nick Kallberg, Darlene Kallemeyn, Jo Kallsen, Gary J. Kalsen, Jami Kampa, Jesse

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Kittilson, Bruce and Elizabeth

Klein, Barry T.
Klein, Kathy
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Klopp, Cecilia
Klutzke, Kenneth R.
Knick, Christine
Knopp, William D.
Knox, Allyson
Knudsen, Ellen M.
Knutson, Ruth C.
Koeder, Gary

Krassnosky Jr., Michael G.

Korbach, Robert

Kraus, Susan Kraus, Teresa M. Krautbauer, Phyllis Krenn, Patrick F Krieger, Carl L. Krueger, Derek Kruschel, Wm. A. Kuehn, Daniel R. Kunkel, Cathy

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Leggett, Robert and Dee Leinen, John Jr. Lelis, Arnold Lennartson, Paul Lenz, Amy Leschisin, John Lesetmoe, Marvin C. Lessac, Eryn Letendre, Michael A. Lewis, Michael P. Lewis, Mr. & Mrs. Herb Libbey, Wesley

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Lilja, Dorothy

Lindgard, Sue J.

Lindstrom, Charles Lindstrom, Timothy J. Listobangon, J. Little, Matthew Locklin, R. Lockwood, Mary Loeffler, Dorothy R. Loesch, Vincent Lohman, Alan Long, Richard Long, Steve

Long, Richard
Long, Steve
Loomer, Harold N.
Looshrock, David
Love, Chad
Lowe, Edward
Lueck, Iris M.
Luedtke, Renee
Luing, Basil
Lukas, Dianne

Lukens, Paul
Lund, Dr. Nancy R.
Lundberg, Robert A.
Lymbum, Wallace R.
Macleod, Hilary
MacMullan, Paul W.
Macpherson, William
Madden, Charles
MaGahee, Janelle C.
Maki, Wayne and Kathryn

Malone, John Mann, Richard Marquardt, Betty Marquit, Doris G. Marr. Howard T. Marsh, Helen E. Marshall, H. A. Marshall, Paul F. Martin, A. T. Martin, Dave Mashuga, Dennis Mason, Julia O. Mason, Vivian Massie, J. B. Matthew. Elaine Mattson, Dr. D. S. Mattson, Suzanne Maue, Bonnie

Maunder, Julia and Mark Maxwell, Cynthia May, Cheven Mc Near, Virginia McArdle, John McAvoy, Leo McCarter, Maureen McCarthy, Ardis E. McClelland, John Gibson McCloskey, Mike McCluskey, James McCormack, Polly McCormick, John McCullock, Terry McElroy, Carol J. McEvoy, Maridee P.

McGuire, Richard and Carol McGuire, Susan McKeevel, T. J. McLaughlin, Louise Meinhard, Robert Meisky, Dorothy M. Meline, Barbara Mengelkoch, Henry Menke, M. A.

Mentzer-Grey, Ms. Sue Merriam, Howard M. Metzger, Phyllis Meyer, Alice T. Meyer, Lillian Meyer, Wayne Mikitka, Robert Miller, Dee A. Miller, Donald J. Miller, Kenneth L. Miller, Mary Ann Miller, Steven Miller, Ted

Miller, Thaxter and Eleanor

Milne, Robert D. Moberg, Jerry and Pat Mock, Burton E. Moehnke, Margaret Moline, Ron Monk, Mary W. Montague, Susan J.

Montague, Susaii J.
Montgomery, Cathy
Montgomery, P.
Moon, John and Marilyn
Moore, Robert L.
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Morgan, Margaret
Moritko, Greg

Morse, Charles E. Morse, Kristi A. Mortenson, Richard Mortimer, Jessica Morton, Emma Moss, Miriam Mundt, Cathy

Murphy, John and Irma

Murphy, Mr. and Mrs. Leonard M.

Murray, Phil Myers, Dyann Nagaraj, Mysore G. National Parks Conservation Association, Heartland Nealen, Michele L. Needham, Dr. Gerald M. Neitzel, Howard H.

Nelson, Bob Nelson, Carroll Nelson, Jan C. Nelson, Joan J.

Nelson, Joseph D.

Nelson, Judith Nelson, Marlene Nelson, Nancy Nelson, Norm

Newell, Thomas B. Newman, David F.

Nickerson, Donna Nickolson, Sandy Niemi, Dean R.

Nimlos, Dr. Kenneth and Carole

Nolan, Ed Nolte, Sharon Norbury, Chris Norbury, R. James Noren, Carl R. Noren, James R. Norton, Charles L. Novak, John O'Brien, F. J. O'Brien, Jason O'Brien, Thomas A. Okland, Dennis Oleson, Carol Olson, Eleanor Olson, J. I. Olson, Jane

Olson, Judy E. Olson, Ralph C. Olson, Wendy Ondich, David Onken, Roger O'Reilley Mary

O'Reilley, Mary Ann B. and Margaret E. Orman, Rebecca Ostgarden, Gerry Ostrem, Julie Ott, Jeffrey James Otto, Sondra Ottoson, Ernest W. Owens, Robert

Paddock, Donald and Irene Page, Howard and Kathy

Palmer, Debra Palmieri, Greg Palmquist, Amy R. Parker, C. Parlin, Nancy Parson, Charlie Paschal, Deb

Patch, Frances and Sumner

Patel, Avi Patel, Nick M. Patterson, Ken Paulson, Peter K. Payne, James and Mary Pearse, Alison A. Peek, Allen Perricelli, Claire S. Peters, Rebecca Peterson, Daniel A. Peterson, Joan E.

Peterson, Judith Peterson, Mark R. Peterson, Susan M.

Peulen, Teri Pfleghaar, Tom and Joan

Phillips, Brian Phillips, Dr. and Mrs. Gerard G.

Phillips, Dr. and Mr Phillips, Richard E. Piar, Toni Pierce, Harold C. Piershalla, Kristin Pilarski, Kevin Pilgram, Michael Platt, Martha R.

Pilgram, Michael Platt, Martha R. Pogreba, Janice Pollack, Beth Pomeroy, Carrie Pomplun, Jim Poser, Lawrence Pouloje, Clare Pratt, Leslie Preston, Earl Prettyman-Hall, Jennifer

Price, William Ptak, Daniel Puca, Robert

Putnam, Rev. Frederick W.

Quast, Matthew Quick, Jack Quinn, Marian Quinn, Marilu

Quiring, Kevin and Ann Rachner, Donald Radil Carol

Rachner, Donald
Radil, Carol
Rahfeldt, Frank
Rahjels, J.
Raidl, Eleanor
Rasmussen, N.W.
Rassat, Milton H.
Reckdahl, Martha
Rehbein, Donny
Reid, Robert U.
Reilly, Veranice
Reinhardt, John A.

Reinhart, Elizabeth Remmers, Clyde M. Rice, Barbara Rice, Jean Richardson, Lisa Ridgway, B.R.D. Riggs, Alice Rimmereid Charlott

Rimmereid, Charlotte Roberts, Lowell J. Robertson, Gordon E. Robinson, Clarence Rodysill, Kirk Roman, Bruce R. Ronning, Jill Rose, Don Rosenbrook, Bob Rosenow, Lisa

Rosenwinkel, Drake and Ruth Ann

Rose-White, Joan L.
Rostad, Dr. David
Rothmaler, Eric
Rottach, Mary
Rovick, Odd
Rowley, Karen
Ruegg, John B.
Ruona, Adah M.
Ruscoe, Dean
Rush, Philip

Rutkowski, Robert E. Ryan, Jenny Rybak, Michael Rys, Judith Sanderson, Audrey Sansone, Dennis M. Sass, Emery D. Satterwhite, Jay Sauer, Kathleen Saver, Ervin A. Schad, Connie Schaffer, Mike Schapman, Thomas W. Jr.

Schelske, Paul Scherb, Janet Scheryr, M. Schissel, Greg

Schoenbaurer, Kathy and Jeff

Scholz, George A.
Schriver, Lawrence
Schultz, Richard
Schulz, Barbara
Schuman, Dr. L. M.
Scott, Mary
Scott, Vicki L.
Scott, William W.
Seabern, Clif
Seese, Sherry L.
Seiberlich, Roxanne
Seltzer, Robert S.

Seiberlich, Roxanne Seltzer, Robert S. Semerau, Marcia K. Semran, Greg Serna, Kathy Shannon, Laurie Shay, Randy L. Shea, Edward F. Shea, Kathryn Shea, Robert W. Sheridan, Jessica Shilinski, Jean Shively, David

Shultz, Lanai Shuneman, Mr. Noble Shuster, Julie

Shoberg, Jeanne

Shull, Raymond L.

Shosky, Daniel

Siers, Nori Chandler Singer, Julia Klatt

Sipe, William W. Siskind, Lisa Sjoquist, Brian M. Skogman, Mrs. D. T.

Skogman, Ted Skorczewski, Bob Small, Helen Claire Smart, Rolland H. Smith, Gloria W. Smith, Michael C.

Smrstik, George Snitgen, Mrs. Robert W.

Snyder, Ivan Solberg, Lawrence Sonnek, Joy

Sonneville, David and Diane

Sopoci, Julie Sotak, Laura Spaulding, Gary Spotts, Richard A. Spurgin, Robert

St. Clair, Jeanne and Bill St. Pierre, Antoinette Stallkamp, Janelle Steele, William K. Steiner, Susan Stephenson, Rob

Sterling, Jacqueline Stevens, M. Catherine Stevens, Rebecca Stimson, Mary Stobaugh, A. L. Stockwell, Peggy Stokes, Dianne G. Stone, Christeen M Stone, Donald L.

Stone, Robert and Elizabeth

Stoops, George Strand, Deborah Strand, Kirsten Strandell, Barbara Straub, Art Strobel, Joan Strobel, R. F.

Strohmayer, Dwight and Donella

Stuart, Jean Sutherland, Terri Swearingen, David J. Swenson, Linnea Swift, Mark A. Tanner, Dawn Tanzer, Claudia Tavernier, Marcy Teich, Robert Tennison, Lois Theim Busch, Lori Theis, Stella Thelen, Natalie Thiele, Charles M. Thomas, Laura Bethany Thompson, Donald Thompson, Gene

Thompson, Mr. and Mrs. N. E.

Thompson, Steve Thors, J.

Thoumi, Gabriel Andres
Thrash, Ronald G.
Tideman, Philip
Timmerman, Virginia
Tischer, Kenneth L.
Tolvstad, Wendy Jo
Tooley, Dennis
Towler, M.

Town Gunderson, David and Jessica

Tulk, John

Tulk, John
Tull, Mary J.
Turgeon, James
Turner, Kathleen Kaeding

Tyda, Harry R. Ulmen, Anthony J.

Utzinger, Pauline R. Vagt, Joan T.

Valgemae, Dr. and Mrs. Mark

Van Horn, Marie Vaswani, Kumar Velasco, Alfonso Vennes, Martha O. Vestermark, Harold W.

Videl, N.

Wagner, Sandra R.
Wahlstrand, Mary M.
Wahlstrom, Kurt
Walker, Shirley K.
Wallace, Gerald W.
Waller, Phyllis
Waltenberg, Betty J.
Wancenried, Ernest C.
Ware, Clifton and Betty
Warner, Rexanne
Warren, Jacquelyn S.
Washburn, James

Watkins, Jessica
Wee, David J.
Wees, Rev. Gary M.
Weiner, Dr. J. P.
Wells, Thomas
Welniak, Ellan
Welton, Rose
Werner, Donna
Wernli, Barb
Westhold, Jami
Whetstone, W. R.
Whitacre, E.C. Jr.
White, Dawn M.
Wichter, Rev. Micha

Wichter, Rev. Michael D. Wignall, Bruce

Wikstrom, Gunnar Jr. Wiley, Dawn Wilhelm, Jane P. Will, Claudine Willeck, Jeffrey Williams, Aileen Williams, C.

Williams, Judith and Guy

Williams, Mary Wilson, Susanna Witt, Nancy A. Witte, Diane R. Wittman, Charley Woerheide, John Wohnotta, Mike Woitas, Therese Wojahn, Barbara

Wojciechowski, Robert J.

Wolf, Kathleen Wolff, Sara Wolford, Chas. A. Woodburn, Robert Wright, Jim L.

Wright, Wilbur and Elinor

Wyberg, Bryan L. Wyberg, Kenneth Wyberg, Sharon J. Wydra, Jan Yaeger, R.

Yeagley, Rebekah M. Yenter, Brian Yingling, David G. Jr. Young, Robert A. Zander. David and Helen

Zeller, S. G. Zentner, David F. Zhao, Jian Zieger, G. E. Zimmerman, Edward Ziomek, Karen Zweig, Christa L.

#### PARK OPERATIONS

### **ISSUE 1: FACILITIES AND EQUIPMENT**

Abell, Robin A. Adams, Brad Adamski, Robert E. Jr. Aderhold, Steven Albers, Timothy J. Ali Sr., Sved Ghazanfar Alper, Gregory B. Anderson, Evan L. Anderson, Gary

Anderson, Gloria-Jeanne

Andres, Tracy Aniello, Pete

Antobenedetto, Marie J.

Antos, John H. Arcurio, Melissa Atcherson, Olivia Augustinos, Demetrie L. Awtrey, David C. Ayers, Stephani L. Bachelder, Thomas E. Badovinac, Nancy R. Baehr, Matthew M. Bail, Joseph K.

Bajor, Dr. George F. Baiwa, Neil S.

Balfrey-Boyd, Brevin W.

Ball, Daniel H. Barbee, Chris Bare, Thomas M. Barnard. Bruce Bartos, Jim Bates, Robert K. Bauman, Kevin K. Bazzell, D. Beer, Alan D. Bell, Bryan C. Bell, Gregg Belleman, B. Ann

Bender, Chris C. Bender, Mark E. Bendle, Daniel

Bentley, Don and Linda Benton, Clayton J. Beran, Michael J. Berigan, William J. Betz, Faith Patterson

Betz, Mark

Bevis, Shannon R.

Bianchi, Nicholas S.

Biehl, Mark A. Blair, Robert S. Blair, Theresa E.

Bleakney, Amy B. Bluewater Network

Blum, Bruce I. Boorman, Benjamin G.

Boorman, John Boretz, Adam F. Borovansky, Jenna S.

Botto, Robert B. Bradbury, Arthur Bradshaw, Michael Brady, Jason M.

Bredeson, Craig

Bribitzer-Stull, Matthew P.

Briner, Mary Lou Bronson, Valerie K. Broska, James Brown, Carle L. Brown, Deidre

Brown, Douglas Brown, Mark A.

Brown, Terry Broz, Dr. John S. Bruke, Richard J. Bruthfus, Lorraine

Bryant, Tamera Bubala, Lou Buchanan, John I.

Bunch, Van

Bulatek, Kevin and Colleen

Burek, Karey J. Burke, Sean Burkhart, David Burkley, Michael P. Burns, Dr. Terry Burns Burns, Stephen A. Bursell. Ben Buss, Jason A. Byrd, Bobby M. Caccia Sr., David A. Cahall, Richard Callier, Laura E. Camp, Edwin F. Jr. Campbell, Kelle-Anne J. Canfield, Kerry S. Canning, Stephen Capra, Stephen

Cargman, Jered Carney, Diane Carpenter, Lisa A. Carrick, Bess B.

Carron, Reid and Becky Rom

Cascio, Mary C. Caterson, Denee Cecile, Scott A. Cerilo, Cirila

Chadwick, Colleen D. Chamber of Commerce Chambley, Jackie S.

Chamerda, Robert S. Chasse, Joseph R. Christensen, Kenneth A.

Christie, Jim Jr. Ciggiano, Jenna L. Clark, Ken P.

Clark, William J. Jr. Cleveland, George M. Jr.

Clotworthy, Shawn Clusin, Cliff A. Coates, William J. Coker, Jonathon Coldren, Cade L. Collinge, Peter Colton, Seth M. Combs, Byron F. Cone, Frances M.

Corriere, Caryn L. Cox, Chadwick Cox, Chris M. Coyne, Kristian R. Craig, Christopher P. Craig, William C.

Cram, Dr. and Mrs. Barclay M.

Crenshaw, Charles L. Croll, Phillip M. Crouch, David W. Crowder, Jason G. Curran, Kathy Curtis, Richard L. Curtis, William J. Cusick, Russell V.

Daniels, Shelly L. Dannen, Darielle J. Davis, Shirley S. Davlantes, Nancy A. De Tour, Darrell Deal, Vernon K. Deane, Alan C. Dee. Patricia J. DeFrance, William D. DeLazzer, David DeLeeuw, Jennifer L. Delzell, Garrick C. DeMartino, Ralph

Demitria, Gwen C. Deutsch, Dan G. Dippel, Virginia Dittmar, Russ Ditzman, Timothy D. Dix, Peter K. Dixon, Marlin B. Dodson, Lynn

Donegan, Lois M. Dorn, Jason M. Doyle, Steve Drake, Michael Drawhorn, Ricky Drinkwater, Matthew Dudde, Amanda M. Dumas, Jeannette Dunbar Ortman, Debbie Duncan-McCarty, Shiree Dunn, Michael E. Dver, Daniel R. Eastman, Aubrey L. Eckert, Scott Economou, Constantina

Edmondson, Sandy K. Egbert, Rachael L. Ellenberger, David J. Ellsworth, Brian Ellsworth, Kenneth Ellsworth, Kevin J. Ellyson, G. J. Elton, Wallace M. Embry, Judith

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Shilinski, Jean Shively, David Shoberg, Jeanne Shosky, Daniel Shull, Raymond L. Shultz, Lanai

Sheridan, Jessica

Shuneman, Mr. Noble

Shuster, Julie Siers, Nori Chandler Singer, Julia Klatt Sipe, William W. Siskind, Lisa

Sjoquist, Brian M. Skogman, Mrs. D. T.

Skogman, Ted Skorczewski, Bob Small, Helen Claire Smart, Rolland H. Smith, Gloria W. Smith, Michael C. Smrstik, George

Snitgen, Mrs. Robert W.

Snyder, Ivan Solberg, Lawrence Sonnek, Joy

Sonneville, David and Diane

Sopoci, Julie Sotak, Laura Spaulding, Gary Spotts, Richard A. Spurgin, Robert St. Clair, Jeanne and Bill St. Pierre, Antoinette

Stallkamp, Janelle Steele, William K. Steiner, Susan Stephenson, Rob Sterling, Jacqueline Stevens, M. Catherine

Stevens, M. Cather Stevens, Rebecca Stimson, Mary Stobaugh, A. L. Stockwell, Peggy Stokes, Dianne G. Stone, Christeen M Stone, Donald L.

Stone, Robert and Elizabeth

Stoops, George Strand, Deborah Strand, Kirsten Strandell, Barbara Straub, Art Strobel, Joan Strobel, R. F.

Strohmayer, Dwight and Donella

Stuart, Jean
Sutherland, Terri
Swearingen, David J.
Sweatt, H. L.
Swenson, Linnea
Swift, Mark A.
Tanner, Dawn
Tanzer, Claudia
Tavernier, Marcy
Teich, Robert
Tennison, Lois
Theim Busch, Lori
Theis, Stella

Thelen, Natalie Thiele, Charles M. Thomas, Laura Bethany Thompson, Donald Thompson, Gene

Thompson, Mr. and Mrs. N. E.

Thompson, Steve Thors, J.

Thoumi, Gabriel Andres Thrash, Ronald G. Tideman, Philip Timmerman, Virginia Tischer, Kenneth L. Tolvstad, Wendy Jo Tooley, Dennis Towler, M.

Town Gunderson, David and Jessica

Tulk, John Tull, Mary J. Turgeon, James

Turner, Kathleen Kaeding

Tyda, Harry R. Ulmen, Anthony J. Utzinger, Pauline R. Vagt, Joan T. Valgemae, Dr. and Mrs. Mark

Van Horn, Marie Vaswani, Kumar Velasco, Alfonso Vennes, Martha O. Vestermark, Harold W.

Videl, N.

Wagner, Sandra R.
Wahlstrand, Mary M.
Wahlstrom, Kurt
Walker, Shirley K.
Wallace, Gerald W.
Waller, Phyllis
Waltenberg, Betty J.
Wancenried, Ernest C.
Ware, Clifton and Betty
Warner, Rexanne
Warren, Jacquelyn S.

Watkins, Jessica
Wee, David J.
Wees, Rev. Gary M.
Weiner, Dr. J. P.
Wells, Thomas
Welniak, Ellan
Welton, Rose
Werner, Donna
Wernli, Barb
Westhold, Jami
Whetstone, W. R.
Whitacre, E.C. Jr.
White, Dawn M.
Wichter, Rev. Michael D.

Washburn, James

Wignall, Bruce Wikstrom, Gunnar Jr. Wiley, Dawn Wilhelm, Jane P. Will, Claudine Willeck, Jeffrey Williams, Aileen Williams, C.

Williams, Judith and Guy

Williams, Mary Wilson, Susanna Witt, Nancy A. Witte, Diane R. Wittman, Charley Woerheide, John Wohnotta, Mike Woitas, Therese Wojahn, Barbara

Wojciechowski, Robert J.

Wolf, Kathleen Wolff, Sara Wolford, Chas. A. Woodburn, Robert Wright, Jim L.

Wright, Wilbur and Elinor

Wyberg, Bryan L. Wyberg, Kenneth Wyberg, Sharon J. Wydra, Jan Yaeger, R. Yeagley, Rebekah M. Yenter, Brian Yingling, David G. Jr. Young, Robert A. Zander, David and Helen Zeller, S. G. Zhao, Jian Zieger, G. E. Zimmerman, Edward Ziomek, Karen Zweig, Christa L.

# **PERSONAL** WATERCRAFT

### **ISSUE 1: RULING**

Ellsworth, Kenneth Koochiching County Board, Public Hearing Moore, Greg

# PLANNING PROCESS

### **ISSUE 1: MEETINGS**

Gersich, John Koochiching County Board of Commissioners Koochiching County Board, Public Hearing Lindquist, Karl Lowe, Jeff Sibbald, Rollie Skalski, James A. Voyageurs National Park Visitors Association

#### **ISSUE 2: PROCESS AND PLAN**

Bluewater Network Boyer, Elizabeth T. Citizens Task Force on Alternatives for VNP City of Intl Falls Halla, Craig Koochiching County Board of Commissioners Koochiching County Board, Public Hearing Lindquist, Karl Mireault, Joyce Rainy Lake Houseboats Sandstrom, Kathleen St. Louis County Vertina, Dan Vertina, Shervl Williams, Robert H.

### **ISSUE 3: MISSION GOALS**

Casev. Thomas E. National Parks Conservation Association, Heartland

# **ISSUE 4: RELATIONSHIP TO OTHER PLANS**

Anderson, Allan C.

Anderson, Dan Boyer, Elizabeth T. Carrigan, Edward Citizens Task Force on Alternatives for VNP Convention & Visitors Bureau Covel, Allan M. Eide, Cory Ellsworth, Kenneth Gunnerson, Debra Howdahl, Kathy Koochiching County Board of Commissioners Koochiching County Board, Public Hearing

National Parks Conservation Association, Heartland

Peterson, Irene M. Peterson, Mark R. Randall, Ann Schulke, Joyce Schulke, Thomas St. Louis County Vertina, Sheryl

Voyageurs National Park Visitors Association

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Koochiching County Board of Commissioners National Parks Conservation Association, Heartland

### RESEARCH AND DATA

# **ISSUE 1: INADEQUATE** RESEARCH

City of Intl Falls Dahl, Rick Haack, Ron and Wanda Halla, Craig Koochiching County Board of Commissioners Koochiching County Board, Public Hearing

Liemandt, Paul M. Minnesota Office of Tourism National Parks Conservation Association, Heartland

Potter. Ed C. Rainy Lake Houseboats St. Louis County Williams, Robert H.

# **ISSUE 2: VISITATION** NUMBERS

Anderson, Allan C. City of Intl Falls Ericson, Mike and Roni Howdahl, Kathy Lindquist, Karl Lowe, Jeff Rainy Lake Houseboats, Shea, Sandy Simon, Larry and Denise Voyageurs National Park Visitors Association Williams, Robert H.

# **SNOWMOBILES**

#### **ISSUE 1: ACCESS**

Aaker, June L. Aanestad, Arden Aaron, Karen L. Accola, Molly Adair, Beth Adams, Brad Adams, Bruce A. Adamski, Ardene Addicott, James T. Aeppli, Alfred and Dorothee Ahlstrom, Donald Albin, Loretta M. Albrecht, Christopher P. Alexander, Paul Allen, Joe J. Allen, Scott Allensworth, Stephanie Amand, Kathleen G. Andelin, Clark J. Anderson, Caroline and Wm. Anderson, Charles M. Anderson, Diana Anderson, Don L. Anderson, Dorothy Anderson, Douglas P. Anderson, Elwood Anderson, Gilbert G. Anderson, Harland W. Anderson, Ila A. Anderson, Judith A. Anderson, Kathleen M. Anderson, Maggie and Hal

Anderson, Nancy J.

Anderson, Robert A.

Anderson, Theresa R.

Andrews, James R.

Anderson, Ray and Ruth

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Atwater, Pat Auger, Ted Babolik, Mary M. Baden, Dave Baeker, Marilyn M. Bagley, Emil J. Bahma, John Bail, Joseph K. Bales, Maria

Balling, Frank H. Banks, Carol L. Barbosa, Joe Bardell, Tim Barnett, Mark Barr, Gretchen Barton, M. L. Bauer, Nancy L. Bauman, Kenneth Bauman, Kevin K. Bauman, Robert Bauman, Ruby P. Beaumont, Barbara Becker, Judy

Beckman, M. Beckman, Robyn D. Beissel, Don L. Belair, Cheryl Bell, Leslie R. Bell, Noelle Bellehumeur, John Belleman, B. Ann Bendzick, Delphine Bennett, Curtis

Benson, Charles Berg, William Berninger, Beth Bessonette, Michael

Bieleck, Deborah Bier, Chellney Biersach, Herbert Biscay, Robert Bissell, Beryl Blake, Donald W. Blanchard, Nancy

Bleyle, Derek J. Bloch, Brad

Block, R. M. Blubaum, Susan Bluewater Network Bluewater Network Blum, Bruce I. Blum, Daniel Boden, Charlotte

Bogard, Connie and Steve

Boogren, Jill Bork, George

Bourdon, George and Thrine

Bouvette, Nancy

Conen, Phylis Bowman, Amy Boyce, Karin Conley, Sean L. Boyce, Sandra Conner, Gary J.

Bradley, Arthur D. Convention & Visitors Bureau Brazil, Dan Cook, Elsie Cook, Melissa Breczinski, Rachel Bredlow, Chris Cook, Wm. Brekken, wanda Coole, Greg

Brennan, N. A. Breseman, Robert Counterman, Jesse Breton, Steven R. Cox. James Brower, Francis X. Crackel, Dan Brown, Craig E. Craig, Gary P. Brown, Gary Crane, M.C. Brown, Jacquelyn R.

Brown, Michael Crawmer, Mary Brown, Renee M. Crosby, Jean Brown, Steve Cruz, Elizabeth S. Bruce, Donald Culshaw, Katie Brynstad, Dennis Cupkie, L. F. Buck, Roy Buehler, Milo Buhler, Melissa K. Dahl, Marilyn Burchard, Robert P. Dahm, Joseph Burdick, Cadene Dammermann, Arnie

Burmeister, Rev. Clyde and Pat

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Burk, Sarah

Burman, Joshua

Carron, Reid and Becky Rom

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Cinquemani, Dorothy K. Ph.D.

Clapper-Rentz, Leslie Clark, Liz Clarke, Elizabeth Clausen, Elizabeth Cleary, Jeanette Clinton, Marilyn Cloud, Carol Cody, Edwin F. Cohen, Phyllis Cole, Dale Coles, Robert

Collier-MacNeil, Ellen A.

Copeland, Shelly and Mark

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Curtin, Patty and Dan Daggett, Mrs. Donald E.

Danley, Dorothy Ann Dantz. Harold D. Davidson, Keith W. Davis, Catherine Davis, Deborah Davlantes, Nancy A. De Groot, Kevin De Marais, Cassandra A.

Dean, Betty F. Dean, David

Deans, Lt Col Kenneth V. Degler, Gustav H. Jr. Deinard, Amos DeLapp, Steven C. Denecke, Tom L. Dengerud, Delores Denison, Lou A. Desnoyers, Chris Dietz, James DiLabio, Gena Dillon, Doris Dimmen, Jackie Ditrich, Colleen Dittmar, Russ Dixon, Marlin B. Dockendorf, Mary

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Enquist, Janet Epp, Henry D. Erdoes, Jeffrey C. Erhard, Beverly Erickson, Carolyn Erickson, Norman Erickson, Susan M. Ericsson, Dwight Erlandson, James

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Ferber, Richard

Firling, Martha R. Firman, Scott Fischer, Mary Fish, Chas. Russell Fish, Marjorie

Fitterer, Robert L. Fleming, Russell and Lisa Flowers, Bobbie D. Folkerts, Brian Follmuth, Marion A. Fong, Alison L. Forbes, Bruce Forliti, Deanna Forneris, Ms. E. L. Forsythe, Edward M.

Fraizmeier, Martin D.

Francis, Gene and Pat Francis, Susan Franzen, Garv Freese, Lisanne Freshwater, Judy Frey, Shawn and Luanna Friberg, Richard F.

Friel, Bernard P. Friends of the Boundary Waters

Wilderness

Fried, Charles

Froehlich, Gary and Agnes

Funk, Carl Gallant, Esther Galle, Michael Galt, Margot Geib, Robert Gentry, Richard Gerstan, susan Gerth, Stanley

Gibbs, George and Dorothy

Giese, Mark M.

Gilbertson, Mrs. Milton

Gillespie, Joan Gillette, Roger Goff. Bruce Gonazalez, Ruth D. Gordon, Joy Leslie Goring, Chris J. Gossman, Joyce M. Gould, Richard Grace, Raymond M.

Graf, Martine

Graves, Robert Gray, Benjamin Gray, Donald Groschen, Robert P. Gross, Karen Sue Grover, David Gustafson, Tim Guthmueller, Dennis Hacker, Carolyn Haemig, Mary Jane Haines, Joseph A.

Hamilton, Patricia M. Hammer, Marilyn V. Hanes, Lisa A. Hannan, Nancy Hanson, Burnell Hanson, Clyde G. Hanson, Doris D.

Halla, Craig

Hare, Bill Hargarten, Patrick Harris, Janel K. Harris, Jay and Carol Harris, Nellie E. Harshberger, Bruce Hashimoto, Bruce Hatch, Robert Haugand, Kathryn Hauge, Roger

Hausers. The Havenstein, Cathleen Hawkins, Lisa Hawkins, Mike Haynes, George Heacock, Robert D. Heiland, Carol M. Heily, James Heimkes, John B. Heiny, Dean R. Helmrich, Jon

Hemberger, Barb Hembree, James A. Henderson, Clarence Henrickson, Rose Hensley, Samantha Heppelmann, Edward Herath-Veiby, Gail C. Herdina, Deloris Hert, Diane S. Herther, James Hick, Mary Jane Hill, Laura

Hill, Max E. Hiltner Honzik, Diane Hinitz, Marcia L. Hirsch, Sandra K. Hjort, Richard Hoch, Deborah Hocking, Ivy Hodel, Marc C.

Hodgson, Mrs. Katherine E.

Hoffman, Lisa Hoisve, Rae

Hokanson, George C. Holbeck, Sharon Holbrook, Viola Holden, Matt Hollerbach, Jocelyn Holmen, Ellis Holmes, Donald Holmquist, Dolores Holt, Matthew Holton, Susan Holtzman, Bonnie Homer, Robert P. Honer, Stephen

Honkomp, Ray and Karen Honnold, Raymond and Karen

Hope, R. Kiffin Howd, David M. Howdahl, Kathy Hubbard, Bruce Huber, Franklin J. Hudock, Chris Hulme, Lucy V. Hultgren, Douglas C. Huset, Louis

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Jerome Stern, Wendy and Ken

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Johnson, Sue Johnson, Terry A. Johnson, Therold Johnson, Vicki Johnston, Sherwood A. Jones, Annika Jones, Jennifer

Joyce, James A. Julian, Joe R. Just, Phyllis E. Justice, Earle W. Kaeter, Jan

Kahlenbeck, Dorothy Kaldis, Nick Kallberg, Darlene Kallemeyn, Jo Kallsen, Gary J. Kalsen, Jami

Kampa, Jesse

Kampsola, Ruth and Marvin

Kamstra, Alvin Kane, Jerry

Kannenberg, Richard L. Karel, Eugene F. Kaspar, Patricia J. Katz, Ralph M. Kazarow, Patricia Kelley, Barbara Kellogg, Martin N. Kemke, Sean

Kenny, Sister Betty, OSF

Kensek, Mary Kerssen, Jean Keynes, Harvey

Khalsa, Dr. Mha Atma S.

Khanna, Sunil Kilby, Howard G. Kille, Stephen L. Killian, Dawn Kimpel, Richard W. King, Jean Kirk, Jill

Kirsch, Glenn L.

Kissel, Monique

Kittilson, Bruce and Elizabeth

Klein, Barry T. Klein, Kathy Kleist, Douglas A. Kleven, Stan Klimas, Delores Klobucar, John Klopp, Cecilia Klutzke, Kenneth R. Knick, Christine Knopp, William D. Knox, Allyson Knudsen, Ellen M. Knutson, Ruth C. Koeder, Gary

Koochiching County Board, Public

Hearing Korbach, Robert

Krassnosky Jr., Michael G.

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Laliberte, John

Lampe, Patricia Landgren, H. J. Lane, Nancy S. Langerak, Edward Larson, Harold M. Larson, Harold V. Larson, Robert E. Latia, Chuck Lauritsen, Nancie R. Lavine, Dick Lawrence, Janet Leach, Dr. Elaine Leatherman, Brenda

Lee, Eugene

Leggett, Robert and Dee Leinen, John Jr. Lelis, Arnold Lennartson, Paul Lennartson, Paul Lenz, Amy Leschisin, John

Lesetmoe, Marvin C. Lessac, Ervn Letendre, Michael A. Lewis, Michael P. Lewis, Mr. and Mrs. Herb Libbey, Wesley

Lien. David A. Lietzke, E. Thomas Lilja, Dorothy Lindberg, Dan Lindgard, Sue J. Lindstrom, Charles Lindstrom, Timothy J. Listobangon, J. Little, Matthew Locklin, R. Lockwood, Mary Loeffler, Dorothy R.

Loesch, Vincent Lohman, Alan Long, Richard Long, Steve Loomer, Harold N. Looshrock, David Lorenz, David R. Love, Chad Lowe, Edward Lueck, Iris M. Luedtke, Renee Luing, Basil

Lukas, Dianne Lukens, Paul Lund, Dr. Nancy R. Lundberg, Robert A. Lymbum, Wallace R. Lyon, Ruth Henriquez Macleod, Hilary MacMullan, Paul W. Macpherson, William Madden, Charles MaGahee, Janelle C. Mahle, Joan Maki, Wayne and Kathryn

Malin, Wendell R. Malone, John Mann, Richard Marquardt, Betty Marquit, Doris G. Marr, Howard T. Marsh. Helen E. Marshall, H. A. Marshall, Paul F. Martin, A. T. Martin, Dave Mashuga, Dennis Mason, Julia O.

Mason, Vivian Massie, J. B. Matthew, Elaine Matthew, Elaine Mattson, Dr. D. S. Mattson, Suzanne Maue, Bonnie

McAvoy, Leo

Maunder, Julia and Mark Maxwell, Cynthia May, Cheven Mc Near, Virginia McAfee, Skyli McArdle, John

McCarter, Maureen McCarthy, Ardis E. McClelland, John Gibson McCloskey, Mike McCluskey, James

McCormack, Polly McCormick, John McCullock, Terry McElroy, Carol J. McEvoy, Maridee P.

McGuire, Richard and Carol McGuire, Susan McKeevel, T. J. McLaughlin, Louise Meinhard, Robert Meisky, Dorothy M. Meline, Barbara Mengelkoch, Henry Menke, M. A.

Mentzer-Grey, Ms. Sue Merriam, Howard M. Metzger, Phyllis Meyer, Alice T.

Meyer, Lillian
Meyer, Wayne
Mikitka, Robert
Miller, Dee A.
Miller, Donald J.
Miller, Kenneth L.
Miller, Mary Ann
Miller, Steven
Miller, Ted

Miller, Thaxter and Eleanor

Milne, Robert D.

Minnesota Office of Tourism Moberg, Jerry and Pat Mock, Burton E. Moehnke, Margaret Moline, Ron Monk, Mary W. Montague, Susan J. Montgomery, Cathy Montgomery, P.

Moon, John and Marilyn Moore, Greg

Moore, Greg
Moore, Robert L.
Moorhead, Samuel L.
Morgan, Margaret
Moritko, Greg
Morrison, Carol
Morse, Charles E.
Morse, Kristi A.
Mortenson, Richard
Mortimer, Jessica

Morton, Emma Moss, Miriam

Moss, Paul Mundt, Cathy

Murphy, John and Irma Murphy, Mr. and Mrs. Leonard M.

Murray, Phil Myers, Dyann Nagaraj, Mysore G.

National Parks Conservation Association, Heartland Nealen, Michele L. Needham, Dr. Gerald M. Neitzel, Howard H.

Neitzel, Howard H.
Nelson, Bob
Nelson, Carroll
Nelson, Jan C.
Nelson, Joan J.
Nelson, Joseph D.
Nelson, Judith
Nelson, Marlene
Nelson, Nancy
Nelson, Norm
Newell, Thomas B.
Newman, David F.
Nicholie, Jim
Nickerson. Donna

Nickerson, Donna Nickolson, Sandy Niemi, Dean R.

Nimlos, Dr. Kenneth and Carole

Nimios, Dr. Kennetr Nolan, Ed Nolte, Sharon Norbury, Chris Norbury, R. James Noren, Carl R. Noren, James R. Norton, Charles L. Novak, John O'Brien, F. J. O'Brien, Jason O'Brien, Thomas A. Okland, Dennis Oleson, Carol

Olson, Eleanor Olson, J. I. Olson, Jane Olson, Judy E. Olson, Marc Olson, Ralph C. Olson Wendy

Olson, Ralph C. Olson, Wendy Ondich, David Onken, Roger

O'Reilley, Mary Ann B. and

Margaret E.
Orman, Rebecca
Ostgarden, Gerry
Ostrem, Julie
Ott, Jeffrey James
Otto, Sondra
Ottoson, Ernest W.
Owens, Robert
Paddock, Donald and Irene

Page, Howard and Kathy

Palmer, Debra Palmieri, Greg Palmquist, Amy R. Parker, C. Parlin, Nancy Parson, Charlie Paschal, Deb

Patel, Avi

Patch, Frances and Sumner

Patel, Nick M.
Patterson, Ken
Paulson, Peter K.
Payne, James and Mary
Pearse, Alison A.
Peek, Allen
Perricelli, Claire S.
Person, Mark
Peters, Rebecca
Peterson, Daniel A.
Peterson, Joan E.
Peterson, Judith
Peterson, Mark R.
Peterson, Susan M
Peulen, Teri

Pfleghaar, Tom and Joan

Phillips, Brian

Phillips, Dr. and Mrs. Gerard G.

Phillips, Richard E.

Piar, Toni
Pierce, Harold C.
Piershalla, Kristin
Pilarski, Kevin
Pilgram, Michael
Platt, Martha R.
Pogreba, Janice
Pollack, Beth
Pomeroy, Carrie
Pomplun, Jim
Poser, Lawrence
Potter, Judy
Pouloje, Clare
Pratt, Leslie

Preston, Earl Prettyman-Hall, Jennifer

Price, William Ptak, Daniel Puca, Robert

Putnam, Rev. Frederick W.

Quast, Matthew Quick, Jack Quinn, Marian Quinn, Marilu

Quiring, Kevin and Ann Rachner, Donald Radil, Carol Rahfeldt, Frank Rahjels, J. Raidl, Eleanor Rasmussen, N.W. Rassat, Milton H. Reckdahl, Martha Rehbein, Donny Reid, Robert U. Reilly, Veranice Reinhardt, John A. Reinhart, Elizabeth Remmers, Clyde M. Rice. Barbara Rice, Jean Richardson, Lisa Ridgway, B.R.D. Riggs, Alice Rimmereid, Charlotte Roberts, Lowell J. Robertson, Gordon E. Robinson, Clarence Rodysill, Kirk Roman, Bruce R. Ronning, Jill Roscetti, Dennis

Rosenblatt, Dr. Jon E. Rosenbrook, Bob Rosenow, Lisa

Rose, Don

Rosenwinkel, Drake and Ruth Ann

Rose-White, Joan L. Rostad, Dr. David Rothmaler, Eric Rottach, Mary Rovick, Odd Rowley, Karen Ruegg, John B. Ruona, Adah M. Ruscoe, Dean Rush, Philip Rusnak, Frank Rutkowski, Robert E.

Ryan, Jenny Rybak, Michael Rys, Judith Sanderson, Audrey Sansone, Dennis M. Sass, Emery D. Satterwhite, Jay Sauer, Kathleen

Saxton, Robert Saxton, Robert Schad, Connie Schaffer, Mike

Saver, Ervin A.

Schapman, Thomas W. Jr.

Schelske, Paul Scherb, Janet Schervr, M. Schissel, Greg

Schoenbaurer, Kathy and Jeff

Scholz, George A. Schriver, Lawrence Schultz, Richard Schulz, Barbara Schuman, Dr. L. M. Scott, Mary Scott, Vicki L.

Scott, William W. Seabern, Clif Seese, Sherry L. Seiberlich, Roxanne Seltzer, Robert S. Semerau, Marcia K. Semran, Greg

Serna, Kathy Shannon, Laurie Shay, Randy L. Shea, Edward F. Shea, Kathryn Shea, Robert W.

Sheridan Jessica Shilinski, Jean Shively, David Shoberg, Jeanne Shosky, Daniel Shull, Raymond L. Shultz, Lanai Shuneman, Mr. Noble

Shuster, Julie

Sierra Club, North Star Chapter

Siers, Nori Chandler Singer, Julia Klatt Sipe, William W. Siskind, Lisa Sjoblom, Wendy Sjoquist, Brian M. Skeen, Marianne Skogman, Mrs. D. T. Skogman, Ted Skorczewski, Bob Small, Helen Claire Smart, Rolland H.

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Sonnek, Joy

Sonneville, David and Diane

Sopoci, Julie Sorenson, David Sotak, Laura Spaulding, Gary Spencer, Raymond Spotts, Richard A.

Spurgin, Robert

St. Clair, Jeanne and Bill St. Pierre. Antoinette Stallkamp, Janelle Starr, Suzanne D. Steele, William K.

Steiner, Susan Stephenson, Rob Sterling, Jacqueline Stevens, M. Catherine Stevens, Rebecca Stimson, Mary

Stobaugh, A. L.

Stockwell, Peggy Stokes, Dianne G. Stone, Christeen M Stone, Donald L.

Stone, Robert and Elizabeth

Stoops, George Strand, Deborah Strand, Kirsten Strandell, Barbara Straub, Art Strobel, Joan Strobel, R. F.

Strohmayer, Dwight and Donella

Stuart, Jean Sutherland, Terri Swearingen, David J. Sweatt, H. L. Swenson, Linnea Swift, Mark A. Szponer, Fred Tanner, Dawn Tanzer, Claudia Tavernier, Marcy

Taylor, Mike Teich, Robert Tennison, Lois Theim Busch, Lori Theis, Stella Thelen, Natalie Thiele, Charles M. Thomas, Laura Bethany Thompson, Donald Thompson, Gene

Thompson, Mr. and Mrs. N. E.

Thompson, Steve

Thors, J. Thoumi, Gabriel Andres Thrash, Ronald G. Tideman, Philip Timmerman, Virginia Tischer, Kenneth L. Tolvstad, Wendy Jo Tooley, Dennis

Towler, M. Town Gunderson, David and Jessica Tulk, John

Tull, Mary J. Turgeon, James Turner, Kathleen Kaeding

Tyda, Harry R. Ulmen, Anthony J. Utzinger, Pauline R. Vagt, Joan T. Valentine, George

Valgemae, Dr. and Mrs. Mark

Van Horn, Marie Vaswani, Kumar Vatland, Shane Velasco, Alfonso Vennes, Martha O. Vestermark, Harold W.

Videl, N.

Voyageurs Region National Park

Association Wagner, Sandra R.

Wahlstrand, Mary M. Wahlstrom, Kurt

Walker, Shirley K. Wallace, Gerald W. Waller, Phyllis

Waltenberg, Betty J. Wancenried, Ernest C.

Ware, Clifton and Betty

Warner, Rexanne Warren, Jacquelyn S.

Washburn, James Watkins, Jessica

Wattrus, Jane

Wee, David J.

Wees, Rev. Gary M. Weiner, Dr. J. P.

Wells, Thomas

Welniak, Ellan Welton, Rose

Werner, Donna

Wernli, Barb

Westhold, Jami Whetstone, W. R.

Whitacre, E.C. Jr.

White, Dawn M. Wichter, Rev. Michael D.

Wick, David Wignall, Bruce

Wikstrom, Gunnar Jr.

Wilderness Society

Wiley, Dawn

Wilhelm, Jane P. Will, Claudine

Willeck, Jeffrey Williams, Aileen

Williams, C.

Williams, Judith and Guy

Williams, Mary Wilson, Susanna Winkler, Katherine Witt, Nancy A.

Witte, Diane R. Wittman, Charley

Woerheide, John Wohnotta, Mike

Woitas, Therese Wojahn, Barbara

Wojciechowski, Robert J.

Wolf, Kathleen Wolff, Sara Wolford, Chas. A. Woodburn, Robert Wright, Jim L.

Wright, Wilbur and Elinor

Wyberg, Bryan L. Wyberg, Kenneth Wyberg, Sharon J. Wydra, Jan Yaeger, R.

Yeagley, Rebekah M. Yenter, Brian

Yingling, David G. Jr. Young, Robert A.

Zadis, Peter

Zander, David and Helen

Zeller, SG Zhao, Jian Zieger, G. E. Zimmerman, Edward Zinder, David Ziomek, Karen

Zweig, Christa L.

### **SUMMARY**

### **ISSUE 1: CORRECTIONS**

Dugas, Leo Koochiching County Board, Public Hearing

### **TRAILS**

## **ISSUE 1: TRAILS**

Anderson, Gilbert G.

Ash River Trail Commercial Club

Bait-n-Bite Bauman, Ruby P. Bell, Noelle Birch Grove Resort Boogren, Jill

Burchell's Moosehorn Resort Cedar Cove Campsites & Resort

Convention & Visitors Bureau

Cook, Melissa Deer Horn Resort DeLapp, Steven C. Driftwood Lodge Resort Eagle Wing Resort Ericsson, Dwight Fargione, Joseph Firman, Scott Four Winds Resort

Friends of the Boundary Waters

Wilderness

Grandview - Tall Timber Resort

Graves, Robert Johnson, Denny Johnson, Karen

Kabetogama Lake Association

Kec's Kove

Kenny, Sister Betty, OSF Lakeview Resort

Lennartson, Paul Matthew, Elaine Moss, Paul

North Star Resort Park Point Resort Person, Mark

Pine Aire Resort

Pine Ridge Gift Shop Pine Tree Cove Resort

Rainy Lake Houseboats Rocky Point Resort

Saxton, Robert Sierra Club, North Star Chapter

Taylor, Mike Tomahawk Resort

Voyageur Country Houseboat Operators Association Voyageurs Adventures

Voyageurs Region National Park

Association

Watson's Harmony Beach

Wattrus, Jane Wick, David Wyberg, Sharon J.

# VISITOR CENTERS

# **ISSUE 1: CRANE LAKE** VISITOR CENTER

DeMarrais, Judith B.

# VISITOR USE AND FACILITIES PLAN

## **ISSUE 1: PROCESS**

City of Intl Falls

Koochiching County Board of

Commissioners

Koochiching County Board, Public Hearing

# WILDERNESS

# **ISSUE 1: WILDERNESS ISSUES**

Belleman, B. Ann

Brown, Richard and Vera

Buono, Frank

Casey, Thomas E.

Dannenbring, Cheryl

Friends of the Boundary Waters

Wilderness

Goodwin, Steve Jayne, Gerald A.

National Parks Conservation Association, Heartland

Spencer, Raymond Tepper, Carol Zadis, Peter

Chapter 2: Comments and Responses	

# AGENCY COMMENTS AND RESPONSES

# FEDERAL AGENCIES

#### **ENVIRONMENTAL PROTECTION AGENCY**

A. <u>Comment</u>: The mechanisms the park has used to resolve conflicts between wilderness designation and its use, particularly for snowmobiling in an area proposed for wilderness designation, should be explained.

Response: Any potential conflicts with wilderness were resolved through the planning process resulting in the 1992 *Final Environmental Impact Statement for a Wilderness Recommendation* for Voyageurs. Those decisions were not revisited in the *Draft GMP/EIS*. Generally, the conflicts are resolved by ensuring that snowmobiling takes place in the park only in areas not proposed for wilderness designation. Proposed and recommended wilderness are managed as if they had received the wilderness designation, as required by law and NPS policy. The *Draft GMP/EIS* does not allow any activities, including snowmobiling, to preclude a wilderness designation on any lands recommended for wilderness in the 1992 *Wilderness Recommendation*.

- B. <u>Comment</u>: The *Draft GMP/EIS* does not clearly show proposed wilderness designation and non-wilderness designation for the winter map. The accompanying text should delineate this as well.
  - <u>Response</u>: Proposed wilderness designations and nonwilderness designations for the winter map will be added to the final document. These designations will also be noted in the text as appropriate.
- C. <u>Comment</u>: It is unclear whether the decision on whether to go forward with the Kabetogama–Ash River Trail was truly part of this *Draft GMP/EIS* as the park released an "Environmental Assessment" and "Finding of No Significant Impact" on it. The *Draft GMP/EIS* should have stated what was known about the trail at the time, including its length, width, and how impacts would be avoided.

Response: The NPS decision on the trail had not been made, and neither the "Environmental Assessment" nor the "Finding of No Significant Impact" had been written at the time *Draft GMP/EIS* was being prepared. However, park managers believed the trail was needed. In addition, some funds were available to build part of it. Some planning and analysis had therefore already taken place, and the staff had identified a preliminary route they felt would best avoid impacts to natural and cultural resources. Based on the need for the trail and the planning and analysis that had been completed at the time the *Draft GMP/EIS* was released, it appeared very likely that the trail would receive final approval. Therefore, it was included as a part of each of the action alternatives in the *Draft GMP/EIS*. The route that had been identified was then analyzed in a separate NEPA planning process. Subsequently, an "Environmental Assessment" was released, and a "Finding of No Significant Impact" was issued.

Much of the more detailed information on the trail was placed in the *Draft GMP/EIS*. The park believes the analysis of the trail is much more detailed than would be considered typical of a programmatic analysis. The bulk of this analysis is presented in impacts of the proposed action and referenced in each of the subsequent action alternatives.

D. <u>Comment</u>: Please include a discussion of which types of activities in the *Draft GMP/EIS* would be the subject of additional NEPA analysis and how the tiering process would work.

<u>Response</u>: The text has been amended to include a discussion of future planning and NEPA analysis. The list of implementation plans and studies to follow the general management plan references the activities that will most likely need additional NEPA analysis. However, as a general response, the

National Park Service is committed to writing a series of more detailed planning documents to incorporate the findings of data collection efforts described in the *Draft GMP/EIS*. If implementing the plans would result in environmental impacts not already described in the *Draft GMP/EIS*, or would affect those resources in a more specific or different way than described in the draft document, additional NEPA analysis would be completed in conjunction with the implementation plan.

The decisions made subsequent to *Final GMP/EIS* and documented in the record of decision would restrict some future planning options. In addition, some information on impacts in the *Final GMP/EIS* might be used to help guide the park in making decisions about locations of trails, facilities, camping sites, etc. Therefore, NEPA documents tiered to the *Final GMP/EIS* would focus on working within boundaries or implementing policies that had been already set or decided in that document.

E. <u>Comment</u>: Include a summary of the *Lakecountry and Backcountry Site Management Plan* and any goals or objectives that come from that plan.

<u>Response</u>: The summary, management problem, goals, and management objectives from the *Lakecountry and Backcountry Site Management Plan* have been added to appendix F of the *Final GMP/EIS*.

F. <u>Comment</u>: Clarify how many existing day sites vs. overnight sites exist now, especially in reference to undeveloped tent and houseboat sites. What is the condition of the undeveloped sites?

Response: The park has 126 developed tent sites, 78 developed houseboat sites, and 11 developed day use sites. Visitors are currently allowed to stay overnight anywhere in the park, except for closed areas. The park has not completed a survey to determine the number of undeveloped overnight sites being used by visitors nor the condition of these sites. Survey efforts have focused on the condition of the developed sites.

The park acknowledges the need for information about the use of undeveloped sites. The *Draft GMP/EIS* proposes implementing a monitoring study to determine the number of undeveloped sites being used and the condition of those sites.

G. <u>Comment</u>: Why didn't the park consider an alternative that maintained use at the carrying capacity of the park (e.g., when use does not cause degradation of the resources) and that balances park use with long-term sustainability of the park's resources? The Environmental Protection Agency would consider this to be the environmentally modified proposed action.

<u>Response</u>: Establishing a carrying capacity based on the condition of natural or cultural resources requires extensive knowledge of the historic condition of those resources and changes over time as a result of visitor use. Although the park has some information on gross changes, these are a result of use before the park was established, such as logging. This information is available in "Chapter 4: Environmental Consequences" of the *Draft GMP/EIS*.

However, the park does not have funding or staff to collect comprehensive and site-specific information about the entire area it manages. It therefore takes actions, such as proposing areas for wilderness designation, closing areas to visitor use when a particularly sensitive resource must be protected (such as wildlife habitat in the case of bay closures), or mitigating to prevent derogation of resources.

In addition, Voyageurs is not a gated park. Visitors can enter from several different roads and directions, as well as from Canada by water. Therefore, even if the park had the funding to determine carrying capacities for areas where sensitive resources exist, it would be unable to substantially control visitor use of those areas.

The *Draft GMP/EIS* was designed to examine alternatives the park considers reasonable, that is, those it can actually implement. The alternatives most consistent with the Environmental Protection

Agency's requested approach is alternative 2, because it focuses on resource preservation. This alternative proposes the least amount of facility development and visitor activities, and it emphasizes resource protection management.

However, the modified proposed action includes some increases in funding to help monitor the condition of resources and site-specific impacts of visitor uses and the collection of information needed to decide carrying capacity issues. This information will be gathered through the completion of a visitor experience and resource protection monitoring program following the approval of the general management plan.

H. <u>Comment</u>: There should be more data and evaluation of the data in the *Draft GMP/EIS*. There is not a strong connection between existing conditions and the activities that take place in the park. In particular, what are the effects of snowmobile use, fueling stations, and motorboats on water quality and the organisms that depend on it?

Response: The *Draft GMP/EIS* is designed to analyze impacts to resources that might be affected by changes proposed in any of the alternatives considered. No changes to snowmobiling or motorboat use or fueling stations are anticipated in any of the alternatives; therefore, no impacts to water quality or any other resource from these activities are analyzed. In accordance with the Council on Environmental Quality's NEPA regulations, the EIS only analyzes "the area to be affected . . . by the alternatives under consideration" (40 CFR 1502.15).

Because water quality would be affected by other activities slated for change, such as houseboat or lakeshore camping, information about its present condition is included in order to explain relative and cumulative impacts. This includes a summary of petroleum products and toxins released by two-stroke engines (see pp. I-197–200 of the *Draft GMP/EIS*, for example). However, because neither houseboats nor lakeshore camping would significantly increase toxins, there would be little or no cumulative impact to water quality; therefore, detail is minimized.

I. <u>Comment</u>: The *Draft GMP/EIS* needs data to help inform park management about the impacts of visitor use activities such as motorboats or snowmobiles. The Environmental Protection Agency would like the park to adopt management approaches that mitigate these impacts.

<u>Response</u>: The National Park Service is obligated to ensure no impairment of park resources or values results from visitor use or any other activities in Voyageurs. The park has proposed monitoring and data collection efforts as part of the *Draft GMP/EIS*. These data will be used to identify park resources that might be especially sensitive or experiencing greater visitor use. The *Draft GMP/EIS* alternatives also include measures for restoring resources damaged by pre-park uses.

The enabling legislation for Voyageurs specifically mentions snowmobiles, fixed-wing aircraft, and all types of watercraft, and asks the Secretary of the Interior to consider these uses in park planning. This unusual request specifically exempted Voyageurs from a recent NPS memo requiring parks to justify continued snowmobiling.

In addition, because Voyageurs National Park shares a water boundary with Canada, the National Park Service is not able to effectively control park access or the use of motorboats and snowmobiles.

The park also shares responsibility with the state of Minnesota and Canada for management of some of the park resources, including water levels in its large lakes and fisheries. Therefore, the park must incorporate NPS policy, as well as the varying policies of these agencies or governments, into park management decisions.

In addition to Voyageurs' uniqueness as a national park, staff and money constraints mean the park must focus on monitoring and minimizing impacts wherever possible. This includes limiting overnight use, day use or the use of undeveloped sites, the locations of developed sites, park facilities,

or other land uses discussed in the *Draft GMP/EIS* alternatives. Existing impact data are focused on land-based development, as will future data collection efforts, because these facilities are well within the power of the park to control.

### **STATE AGENCIES**

# MINNESOTA DEPARTMENT OF NATURAL RESOURCES (MDNR)

A. <u>Comment</u>: The text states that the major sportfisheries in the Rainy Lake and Namakan basins have been consistently fished above target levels since before the park was created. Our data do not support this statement. The original target for walleye in the Minnesota portion of Rainy Lake was set at 32,900 pounds. This was reduced in 1992 to 20,000 pounds to promote recovery of walleye stocks. On Rainy Lake the average walleye harvest from 1977 to 1999 was 26,195 pounds.

<u>Response</u>: The National Park Service and the Minnesota Department of Natural Resources (MDNR) generally agree on the long-range goals for the fish communities. Both want balanced, self-sustaining fish communities with diverse age and size structures that can provide angling opportunities for the public. The experimental regulations MDNR fishery managers implemented in the 1990s to address concerns of overharvest and declining quality for walleye on Rainy Lake and in the Namakan Reservoir lakes appear to be an attempt to meet this goal.

However, sometimes there are differences about how to determine potential yields and target harvest levels. This is understandable, given that determining the latter is a subjective process and prone to bias. Philosophically, the National Park Service believes the fisheries management goal should not be to maximize yield or harvest, but to determine an optimum harvest level based on biological balance and integrity, as well as a quality fishing experience. The Park Service supports a conservative approach that ensures long-term sustainability to determine and establish yield and target levels. Selectively using historic harvest levels to justify higher target levels is questionable, particularly when creel survey records show that the populations may have been overharvested in the past. Based on an analysis of MDNR data, annual harvests of walleye have exceeded established target levels in 11 of the 18 years creel surveys have been conducted on Rainy Lake. On Namakan Lake, walleye harvests exceeded target levels in 12 of 15 years; on Sand Point Lake in 8 of 12 years; and in Kabetogama Lake, 6 of 15 years.

B. <u>Comment</u>: Although walleye harvest has increased on Rainy Lake and exceeded the target since 1996, recent analysis showed no signs of over-exploitation in Rainy Lake.

<u>Response</u>: The Minnesota Department of Natural Resources has taken recent actions, as described on page I-201 of the *Draft GMP/EIS*, to improve and rebuild the Rainy Lake walleye population. In combination with recent changes to water levels, these actions appear to be improving walleye population size and age distribution in Rainy Lake.

C. <u>Comment</u>: Angling effort and walleye harvest have declined in recent years on Kabetogama and Namakan Lakes, particularly since the imposition in 1998 of a slot limit.

<u>Response</u>: Slot limits have contributed to decreased fishing pressure. However, the National Park Service believes it is too early to tell if slot limits on Kabetogama and Namakan Lakes have resulted in improvements in the walleye population size and age distributions.

D. <u>Comment</u>: On p. I-128, the last paragraph states "which often means the number of fish caught is substantially higher than target levels." While true on Rainy Lake in recent years, this generally is an overstatement.

<u>Response</u>: This statement has been changed in response.

E. <u>Comment</u>: On p. I-200, the reference to fish harvests is again overstated. Also, these statements imply that cooperating with state fisheries managers is a bad policy that is having a negative impact on fisheries resources.

Response: The text has been changed. As noted above, the National Park Service and the Minnesota Department of Natural Resources generally agree on the long-range goals for fishery management. However, the approach each agency uses to achieve these goals can be different. The National Park Service is required to "preserve or restore natural aquatic habitats and the natural abundance and distribution of native aquatic species, including fish" (see p. I-184 of the *Draft GMP/EIS* for more information). Although recreational fishing is a recognized part of the Voyageurs heritage, the park cannot disregard NPS policies.

F. <u>Comment</u>: p. I-201, "Fishing" analysis, third paragraph. Change "resuming the stocking of walleye fry" to "resuming the stocking of walleye fry and fingerlings."

Response: This change has been made.

G. <u>Comment</u>: p. I-201, third paragraph. The scenario in the paragraph beginning, "However, fishing pressure . . ." is something the agencies should be able to prevent through ongoing monitoring and active fisheries management.

Response: The paragraph has been modified to add this perspective.

H. <u>Comment</u>: p. I-203. The conclusion says the lakes have been consistently fished above target levels. This is another overstatement and is a theme that runs throughout the document.

Response: Response A above details the reasoning behind this statement. However, the park's management philosophy does differ from the philosophy of the Minnesota Department of Natural Resources. Given that difference and the data showing the number of years the walleye harvest has exceeded established target levels, NPS managers believe that the lakes have been fished above target levels. The text has been changed to replace the word "consistently."

I. <u>Comment</u>: On page I-236 the text indicates that the Minnesota Department of Natural Resources has focused primarily on sportfishing. MDNR's current focus is to "protect, maintain, and/or enhance the fishery resource and the aquatic community for long-term recreational, ecological and economic benefits."

Response: The text has been changed to reflect this current focus.

# MINNESOTA DEPARTMENT OF TRANSPORTATION (MDOT)

A. <u>Comment</u>: The plan should maintain the current level of access for private and commercial fixed-wing aircraft (floatplanes).

<u>Response</u>: Under the proposed action the current level of access for private and commercial operators of fixed-wing aircraft would continue.

B. Comment: The park should develop designated campsites for fixed-wing aircraft in each basin.

<u>Response</u>: There are a number of sites in the lakecountry that can be accessed by fixed-wing aircraft. The need to designate lakecountry campsites that limit use to visitors using fixed-wing aircraft is not warranted.

C. <u>Comment</u>: Docks for planes are needed at Kettle Falls, the Rainy Lake visitor center, the Kabetogama Lake visitor center, and the Ash River visitor center.

<u>Response</u>: The National Park Service believes that existing dock or beach facilities provide adequate landing facilities for fixed-wing aircraft.

D. <u>Comment</u>: Park literature should promote and include information on fixed-wing aircraft opportunities.

<u>Response</u>: This request is too detailed to be addressed in the general management planning process. However, this comment will be considered by park managers in planning future publications.

## MINNESOTA HISTORIC PRESERVATION OFFICE

A. <u>Comment</u>: Purpose and significance statements should more explicitly reflect the cultural resource themes for the park, found in appendix C. This would achieve better planning integration for the natural and cultural resources and themes of the park.

Response: The following significance statement was added to the plan:

Voyageurs National Park holds vital evidence of the continuity of 10,000 years of human relationships with the environment, uniquely dictated by the interconnected waterway system. The park provides an exceptional, largely unstudied storehouse of knowledge for the future and preserves resources associated with a long period of use, including those representing the fur trade, Native Americans, logging, and recreation.

B. <u>Comment</u>: The "Problems, Issues, and Concerns" section should introduce the issue of use of historic properties as a primary concern related to their preservation (page I-16). A range of acceptable and feasible uses for historic buildings and structures needs to be explored, and various policy and management considerations need to be taken into account. This issue might be more fully developed within the "Historic Structure Management Plan," but it should be introduced here.

<u>Response</u>: A summary of the issue of vacant and soon to be vacant properties has been added in the "Problems, Issues and Concerns" section, as well as in "Chapter 3: Affected Environment."

C. <u>Comment</u>: The "Existing Conditions" section (page I-37) mentions four properties that have been developed as visitor destinations, but it does not acknowledge the number of historic properties that are currently vacant and without identified future uses. It also does not discuss the existing field conditions related to archeological properties or cultural landscapes.

Response: Additional information has been provided in the "Existing Conditions" section and in "Chapter 3: Affected Environment" about archeological properties and cultural landscapes. As mentioned above, a summary of vacant and soon to be vacant properties has been added to the "Problems, Issues and Concerns" section.

D. <u>Comment</u>: The reference (page I-185) to section 110 of the National Historic Preservation Act in the "Summary of Regulations and Policies" is incomplete, inasmuch it only mentions *identification*, *evaluation*, *and nomination* of properties to the National Register. It omits the all-important *protection* of properties.

<u>Response</u>: The word "protection" has been added to the statement. Readers are also told where to find more information about the "Secretary of the Interior's Standards and Guidelines for Federal Agency Historic Preservation Programs Pursuant to the National Historic Preservation Act."

E. <u>Comment</u>: The "Impacts of the Proposed Action" section (pp. I-241 to 244 of the *Draft GMP/EIS*) indicates that the proposed alternative includes rehabilitation of 16–20 identified historic structures and that removal of the remainder of the historic properties would result in minor impacts parkwide if appropriate mitigation was carried out. This seems inconsistent with the definitions on page I-179. Removal of a significant number of historic properties would result in a major impact parkwide, even with appropriate mitigation. With regard to impacts on landscapes, we do not understand the statement that there is no potential for major impacts to landscapes due to mandatory compliance with federal legislation.

<u>Response</u>: To clarify the impact, the percentage of historic properties that would be retained under each alternative has been added throughout the document. The "Cumulative Impacts" section for historic structures currently states that removal of historic properties would have an adverse effect. The following text has been added in the "Cumulative Impacts" section for cultural landscapes under the modified proposed action:

The waterway transportation system of the voyageurs, along with its portages, forested uplands, rocky shorelines, and other geographic features, is part of a larger cultural landscape of the fur trade. Park legislation and this alternative would provide for management of vegetation to reestablish an environment that more closely resembles that present during the time of the fur trade. Although this would create a cultural landscape of the fur trade, it would have impacts on landscapes associated with historic activities occurring after the fur trade period—landscapes that have changed and will continue to change primarily as a result of regrowth of vegetation after logging, changes in recreational activities through the removal of cabins, and changes in fire management policies. Some specific landscape features, such as earthen embankments that indicate the presence of historic logging camps, would be protected through localized vegetation control, but the larger landscapes they are associated with would be reclaimed by vegetation.

F. <u>Comment</u>: The *Visitor Use and Facilities Plan* could contain stronger discussion as to how the development of visitor facilities at historic properties advances the goals of the park and helps fulfill section 110 NHPA responsibilities.

<u>Response</u>: Text has been added in the *Visitor Use and Facilities Plan* to more clearly articulate the purposes of visitor destination areas.

## **COUNTY AGENCIES**

# KOOCHICHING COUNTY BOARD OF COMMISSIONERS

All substantive comments identified in the September 14, 2000, transcript of the Koochiching County public hearing have been addressed and are shown as responses in the "Public Comments and Responses" section of this document.

The following responses relate to the six specific concerns stated in a letter from the commissioners accompanying the transcript.

A. <u>Comment</u>: The Koochiching County Board of Commissioners, based on the information it has obtained, finds the national park's plan to be ill-defined in most areas.

Response: It is unclear what the board means by "ill-defined" or whether this comment applies to the description of the alternatives, impacts, or some other aspect of the *Draft GMP/EIS*. However, a general management plan is intended to be a broad-based or policy-setting document, rather than a detailed project description. Likewise, an environmental impact statement is programmatic in nature, using ecosystem-level information for an entire park (such as percentage of vegetative cover by a certain plant type, populations of wildlife species, or types of wildlife) rather than site-specific

information. This necessarily means not all details are known, and perhaps the board perceives this as "ill-defined." The details will be further defined in a series of planning efforts tiered to the *Final GMP/EIS* 

B. <u>Comment</u>: The draft plan lacks scientific data to make rational decisions in relation to planning for the park.

Response: NPS policy (*Director's Order 12, sec. 4.3*) directs parks to delay making decisions if technical and scientific information is not available. The *Draft GMP/EIS* sets broad policy direction and requires reconnaissance or ecosystem level data to decide between alternatives. The *Draft GMP/EIS* provides adequate data on which to make these broad decisions, and any decisions where information was not available have been delayed. The *Draft GMP/EIS* section titled "Implementation Plans and Studies to Follow the General Management Plan" identifies a number of future planning processes that will be undertaken to collect this information. These include a primitive area and proposed wilderness management plan, a disturbed land restoration plan, a houseboat management plan, and an overnight permit system/facility fee feasibility study.

C. <u>Comment</u>: The recommendations in the *Draft GMP/EIS* were attained through a process of negotiations between organized interest groups, none of whom represent the general public.

Response: The recommendations in the *Draft GMP/EIS* are based on three public comment periods, data, research, NPS policies, and park staff knowledge, as well as Voyageurs National Park's mission, purpose, and significance. The National Park Service did meet with organized groups that requested meetings to ask questions about the plan or to provide input. These same opportunities were available to all members of the public. At no time did the National Park Service participate in a process of negotiation with organized interest groups.

D. <u>Comment</u>: Why does the plan treat all the lakes the same? There should be one set of rules for the Rainy basin and one for the Namakan basin. The National Park Service's failure to treat each basin as unique demonstrates shortcuts taken by the planners and calls into question the plan's conclusions.

Response: The general management planning process provides for broad levels of decision making; therefore, it was appropriate at this planning level to address the two basins in a similar manner. Subsequent implementation plans such as the houseboat management plan would potentially consider evaluating each basin individually as appropriate.

E. <u>Comment</u>: The plan, to a large extent, ignores the historical mission given in the enabling legislation, which was to commit resources to telling the story of the voyageurs and the Native Americans that were here to meet them.

<u>Response</u>: The "voyageur experience" is most appropriately addressed in the comprehensive interpretation plan, which is recommended as a subsequent planning effort following general management plan approval.

The park currently offers re-enactment North Canoe rides, interprets the voyageurs history, and conducts school programs about the voyageurs history.

F. <u>Comment</u>: The turnout of over 175 people at the Board of Commissioner's hearing, despite short notice and lack of planning time, clearly proves that there are still a lot of people in the area with questions and concerns. An informal survey conducted at the hearing indicates that the majority has not attended previous meetings organized by the Park Service.

<u>Response</u>: The park conducted an extensive public involvement process beyond that required by any regulation or policy to ensure all who were interested had a chance to ask questions and voice opinions. A summary of these efforts is included in the *Final GMP/EIS* in chapter 5. In addition, as

stated above, all substantive comments made during the county's public hearing have also been addressed and can be found in this document under the "Public Comments and Responses" section. Although some citizens may have preferred interacting with the board, we believe the National Park Service has offered more than adequate opportunities for public input on this planning process.

#### SAINT LOUIS COUNTY BOARD OF COMMISSIONERS

In addition to the responses below to comments raised by the commissioners, all substantive comments identified during the October 17, 2000, Saint Louis County public hearing and submitted in the form of a transcript of that hearing have been addressed in the "Public Comments and Responses" section of this document.

A. <u>Comment</u>: The general management plan needs to consider the economic impact it has on the surrounding community.

<u>Response</u>: The economic impacts on the local community were assessed in the planning process. The modified proposed action recommends several subsequent studies and plans that would examine in greater detail impacts generated should certain actions be taken (e.g., houseboat limits, facility use fees, and a permit system).

- B. Comment: Specific proposed actions the board is concerned about are:
  - Entry/permit system, implementation of user fees

Response: Entry fees are no longer being considered under the modified proposed action. A feasibility study would be conducted to consider the need for collecting fees to use developed facilities, such as overnight use sites and parking. Navigation of international park waters would continue not to require fees.

• Overnight fees/permits

Response: The modified proposed action includes a no-fee, self-registration permit system for overnight use. However, visitors would not be assigned to a particular site within the park, but would be free to select open sites as they are now. In other words, site-specific reservations for developed overnight sites are not proposed in the modified proposed action for the immediate future. A proposed permit feasibility study would determine the need for implementing a reservation system in the future.

• Restrictions on houseboat use

<u>Response</u>: The National Park Service must address the issue of carrying capacity in all units of the national park system. In accordance with NPS *Director's Order 2: Park Planning* (DO-2), the planning process must consider use levels that are consistent with resource protection objectives and visitor experiences.

The modified proposed action recommends establishing an interim limit of 60 houseboats per basin and would require houseboat users to secure a permit for overnight use. The intent of the proposed limits is not to discriminate against or deny use to houseboaters, but to preserve park qualities and visitor values. The park received many public comments during public scoping and while compiling the 1997 *Voyageurs National Park Visitor Study* that articulated the need to establish houseboat limits at Voyageurs and that indicated present use was adversely affecting their visitor experience. Many respondents voiced concerns that houseboating at Voyageurs had begun to dominate in-water recreational use, visual characteristics, and use of tent camping sites. The most common statements heard during public scoping concerned the "need to create a balance between use levels and quality of experience" and "being willing to establish limits /

carrying capacity if necessary." A significant number of comments reflected the need to limit houseboat use, size, and the number of persons at houseboat sites.

The establishment of an interim limit has been based on creel survey data gathered during peak periods of park use (see the creel survey information that has been added to "Chapter 3: Affected Environment" in the *Final GMP/EIS*). The proposed limit would allow for substantially greater numbers of houseboats than currently exists on the lakes at any one time. However, future projections based on trends indicate that houseboat use would need to be managed to maintain visitor experience and resource protection goals established by an approved general management plan. A houseboat management plan would be developed to help establish future houseboat use.

• Discontinuation of the special use zone

<u>Response</u>: The special use zone would not be discontinued under the "modified proposed action." The decision to not permit radar runs is based on the fact that racing is illegal in the park, as defined in the Code of Federal Regulations (36 CFR 2.18(d) through (f)).

Restrictions on currently permissible motorized uses and activities

<u>Response</u>: The modified proposed action includes no restrictions beyond those already imposed on motorized uses and activities in the park. It does limit the number of houseboats to no more than 60 per basin; however, this is higher than current use and is therefore not a restriction. Before the park decides whether this is the appropriate long-term number to adopt, data from visitors and houseboat users will be collected in a planning process tiered to the *Final GMP/EIS*.

• Limitations on campsites

Response: Although the park is obliged by the NPS Organic Act and other laws to provide for public enjoyment of its resources, its primary mandate is to conserve park resources and values. If there is a conflict between the two, conservation is to be predominant (NPS *Management Policies*, 2001, sec. 1.4.3). One of the park's most valuable services is providing visitors with a high-quality natural experience. However, during the *Draft GMP/EIS* planning process, the park re-examined the 400-site buildout approved in the 1988 *Lakecountry and Backcountry Site Management Plan* and found that a high-quality natural experience could not be achieved if all sites were built. This is why the modified proposed action designates 280–320 developed sites.

C. <u>Comment</u>: The *Draft GMP/EIS* ignores the original legislation and congressional intent of the park.

Response: All alternatives are within the policies described in the enabling legislation (84 Stat. 1971) and within all laws and policies regulating actions of the National Park Service. They are also responsive to the language regarding the administration of the park (sec. 301 of its enabling legislation).

The legislation prohibits many activities in Voyageurs National Park, including hunting, trapping, logging, mining, and other types of activities. While Section 301 allows for snowmobiles, fixed-wing aircraft, and recreational use by watercraft (including nonmotorized watercraft), it does not mandate them. It does require the park to permit recreational fishing unless public safety or fish or wildlife management issues indicate fishing would be unwise. All alternatives in the *Draft* and *Final GMP/EIS* are consistent with these policies, including the modified proposed action, which provides for diverse recreational opportunities, including motorized and nonmotorized uses.

While the modified proposed action could result in some changes in park use, these were made primarily as the result of visitor comments and a concern for resource conservation. We believe the modified proposed action is the best choice to balance these factors. The National Park Service must continually respond to issues as they change over time and must adjust policies that concern visitor

and resource management. Restrictions are implemented in response to changing conditions and assist the park in achieving desired future conditions and resolving conflicts.

D. <u>Comment</u>: The restrictions proposed in the general management plan would make it economically unfeasible for tourist businesses in surrounding communities to survive.

<u>Response</u>: The analysis for the *Draft GMP/EIS* does not support this. In fact, the modified proposed action would provide additional visitor opportunities that would more likely enhance tourism for surrounding communities. For example, proposed additions include a new multi-agency visitor center, an educational institute, additional trails (winter and summer), additional visitor destinations, and more overnight developed sites.

E. <u>Comment</u>: By building government subsidized overnight lodging within the park, the National Park Service has created an unfair competitive situation to those resorts just outside the park.

<u>Response</u>: No net gain in lodging (pillow count) has occurred in the park since its establishment. New rental units at Kettle Falls replaced guest lodging cabins that were removed in 1988–89 and compensated for rooms lost during the rehabilitation of the Kettle Falls Hotel..

F. <u>Comment</u>: Further restrictions on uses such as not allowing a two-day snowmobiling event will devastate the businesses that rely on these events to survive.

Response: The reasons for discontinuing the radar runs are described in response B above. As noted throughout this document, the National Park Service must balance resource protection and visitor use in a way that conserves resources and never impairs them. Many public comments indicate the two-day events are having a major impact on the visitor experience, as well as impacting natural resources in the area, including wildlife. Despite the decision to discontinue radar runs, the park would continue to allow snowmobiling over one-third of the entire park area. This would allow businesses associated with this activity to continue to thrive.

## **CITIES**

#### CITY OF INTERNATIONAL FALLS

A. Comment: Additional time for comment should be allowed.

<u>Response</u>: Normally, a *Draft GMP/EIS* is available for public review for a 45-day period. However, the National Park Service as a matter of policy requires a 60-day review period to ensure that all who wish to comment are able to do so. In the case of the Voyageurs *Draft GMP/EIS*, this 60-day period was extended for two additional 30-day reviews, for a total of 120 days from June 16 to October 23. The National Park Service believes this is adequate.

B. <u>Comment</u>: The National Park Service should publish a second draft of the plan for public review before printing the final draft.

Response: Although the proposed action has been modified, these changes are not major nor outside the range of those analyzed in the *Draft GMP/EIS*. Given the extensive period of initial public review, it is unlikely that the park would receive additional substantive comments. Therefore, a second release and review would not help the park in its planning, and it would be fiscally irresponsible.

C. Comment: The economic impact of the plan has not been addressed.

<u>Response</u>: The economic impact on local communities was addressed in "Chapter 4: Environmental Consequences." The modified proposed action recommends many actions that would have positive long-term impacts on local economies. The actions outlined in the modified proposed action would

provide for more diverse recreational and educational opportunities and would protect existing environmental qualities of the park that the public (including residents of local communities) overwhelmingly desire to retain.

D. <u>Comment</u>: The *Visitor Use and Facilities Plan* meets neither the intent nor the letter of the enabling legislation.

<u>Response</u>: The National Park Service used the visitor use and facilities plan legislation (Public Law 97-405) to guide the development and organization of the *Visitor Use and Facilities Plan* included with the *Draft GMP/EIS*. The legislation is referenced throughout that document. The National Park Service believes that it met the intent and letter of the legislation.

E. <u>Comment</u>: The actions taken for the *Visitor Use and Facilities Plan* do not meet the definition of cooperation as stated in the legislation.

Response: The legislation does not say that consensus must be reached or that issues should be voted on; it says "in cooperation." The dictionary definition of cooperation is "to work or act together toward a common end or purpose." Those people who participated in the entire visitor use and facilities plan process worked together toward a common goal — the *Visitor Use and Facilities Plan*. While representatives of the City of International Falls did not attend most of the meetings, those individuals who did participated in productive dialogue, resulting in the current draft *Visitor Use and Facilities Plan*.

F. <u>Comment</u>: The *Visitor Use and Facilities Plan* Ad Hoc Consultation Group was not constituted in accordance with the legislation.

Response: The Ad Hoc Consultation Group was formed according to Public Law 97-405, which states, "The Secretary shall, in cooperation with other Federal, State, and local governmental entities and private entities experienced in the fields of outdoor recreation and visitor services. . . ." The group agreed to the process format, and most members attended all the meetings.

G. <u>Comment</u>: The *Draft GMP/EIS* does not address an "appropriate level" of visitation and does not "set forth methods of achieving" an appropriate level of visitation as stated in the legislation.

Response: Public Law 97-405 says that "the plan shall set forth methods of achieving an appropriate level and type of visitation." The legislation does not say that the plan should find an "appropriate level" of use, although the Park Service ultimately intends to use the methods described on pages II-25 through II-28 of the *Visitor Use and Facilities Plan* to do so. The proposed methods include counting visitors, monitoring visitor experience, monitoring the condition of facilities, and developing additional facilities. This information will be used to help define an appropriate level and type of visitation.

H. <u>Comment</u>: The *Visitor Use and Facilities Plan* needs to be thrown out and completed in accordance with the law.

<u>Response</u>: The National Park Service used Public Law 95-407 to guide the development and organization of the plan. The National Park Service developed the plan in accordance with the law.

I. <u>Comment</u>: The data and science regarding visitor use used for reference in the plan are lacking and not reliable.

Response: As noted in the "Voyageurs National Park Visitor Survey — Summer 1997" (Littlejohn 1998), questionnaires were distributed primarily at boat launches, although some people were contacted on the water. Since houseboats very seldom use boat launches, this survey did not adequately represent the park's houseboating public. Park staff are aware that there is a significant

amount of houseboat use in the park. Since the *Draft GMP/EIS* was distributed, the National Park Service has examined the creel survey data more closely and has used this information more extensively to establish management direction related to houseboat use. We believe the combination is reliable and adequate to make the kinds of decisions recommended in the *Final GMP/EIS*.

# PUBLIC COMMENTS AND RESPONSES

### **ACCESS**

#### **ISSUE 1: PARK ACCESS**

A. <u>Comment</u>: Placing restrictions on certain user groups segregates visitors. This is not the answer.

<u>Response</u>: The intent of placing restrictions on user groups is to provide for more compatible recreational uses, not to separate or segregate visitors. In keeping with NPS policies, park planning must consider the most appropriate levels of recreation while preserving the quality of visitor experience.

As management alternatives were developed, recreational venues were individually examined to determine the most appropriate levels of use. Recommendations outlined in the modified proposed action focus on (1) encouraging a more diverse spectrum of recreational activities and experience through facility development and additional educational programs, and (2) placing limits on recreational uses that substantially and adversely impact the visitor experience of others. The modified proposed action also recommends studying levels of use more aggressively through monitoring, additional plans, and feasibility studies.

B. Comment: How will the proposed changes affect access to properties in Canada?

Response: None of the alternatives, including the modified proposed action, would affect access to Canadian lands or waters.

C. <u>Comment</u>: If Voyageurs is the least used park in the national park system, why put up barriers like reducing the number of developed sites and limiting the number of private houseboats?

Response: In terms of "recreation visits" during 1999, Voyageurs ranks 45 out of 54 national parks (Public Use and Statistics Office of the National Park Service, 1999). While the National Park Service encourages recreational use of parks, the *quality* of visitor experience is a prime consideration that guides park management decisions.

The limits mentioned in this comment are not intended to create barriers to visitation, but to ensure that the present high-quality visitor experience is maintained at Voyageurs.

D. Comment: All Americans should be able to access and enjoy Voyageurs National Park.

Response: Under all alternatives, visitors are provided access to Voyageurs National Park. *Limiting uses* does not imply *prohibiting public access and enjoyment* of the park. Management decisions must support the park's mission and goals that define the need to protect resources and provide for a quality visitor experience.

E. <u>Comment</u>: The National Park Service is sending the message that visitors do not count unless they have a great deal of money to rent a houseboat because houseboats have been given all the nice beaches.

<u>Response</u>: There are currently an equal number of developed overnight sites for tent campers and houseboat users at beach areas. Under the modified proposed action the development of day use sites would be emphasized, and many of these facilities would also have beach amenities.

F. <u>Comment</u>: The expectations of great economic benefit from the park have not been realized, therefore restricting access and use seems premature.

<u>Response</u>: Recommendations under the modified proposed action would encourage spin-off economic effects that would benefit local communities. Additionally, the park supports approximately 60 full-time employees, many of whom live in neighboring communities.

G. Comment: The National Park Service should follow the Webster-Ashburton Treaty.

<u>Response</u>: Courts have recognized on more than one occasion that Voyageurs National Park is in compliance with the Webster-Ashburton Treaty.

H. <u>Comment</u>: The enablers of the park fought for the creation of a multiple use national park to preserve local history of the recent past and for all users. Why is it that the National Park Service continually places restrictions on the public for which the park was established?

<u>Response</u>: Voyageurs National Park is considered a resource that provides for multiple recreational uses, and it continues to allow for a diverse spectrum of recreation in accordance with enabling laws and consequent legislation.

Management tools such as restrictions are deemed necessary when recreational uses compromise the integrity of resources or adversely impact the quality of the visitor experience. Since patterns of use are subject to change over time, the National Park Service must continually reevaluate the most appropriate management tools to use.

I. <u>Comment</u>: Voyageurs National Park should not be turned into an extension of the Boundary Waters Canoe Area Wilderness. The general management plan should have a balanced approach between responsible users.

Response: The National Park Service believes there are major differences in how the park is managed now and how it would be managed under the modified proposed action relative to the neighboring Boundary Waters Canoe Area Wilderness. The modified proposed action in the *Final GMP/EIS* does provide for a balance and diversity of recreational uses, while simultaneously ensuring the conservation of park resources, as required by law.

In terms of recreation, Voyageurs would continue to provide for more diverse forms of motorized and nonmotorized uses than would Boundary Waters Canoe Area Wilderness. Unlike the Boundary Waters Canoe Area Wilderness, Voyageurs would afford greater access by motorized watercraft (houseboat and motorboat) and aircraft. Overnight camping and mooring would continue on a first-come, first-served basis, and snowmobiling would be allowed throughout approximately one-third of the park. There would be greater emphasis on sportfishing, hiking, cultural history, and interpretation at Voyageurs than in Boundary Waters Canoe Area Wilderness.

J. <u>Comment</u>: The restrictions proposed in the *Draft GMP/EIS* would make it economically unfeasible for tourism businesses in surrounding communities to survive.

<u>Response</u>: The analysis in the *Draft GMP/EIS* does not support this. In fact, the modified proposed action would provide additional visitor opportunities that are more likely to enhance tourism for surrounding communities. For example, proposed additions include a new multi-agency visitor center, an educational institute, additional trails (winter and summer), additional visitor destinations, and more developed overnight sites.

### **ISSUE 2: INTEGRATED USE**

A. <u>Comment</u>: The terms "quiet zones," "nonmotorized routes," "no-wake zones," and "natural quiet" should be eliminated from the plan. These terms are used to eliminate motor use or, at the very least, restrict motors as much as possible. The plan should say "safe routes" or "all-weather routes." The statement about "suggested nonmotorized routes" should be changed to "suggested paddle routes" or "suggested routes for nonmotorized users." The plan must clearly state that nonmotorized routes does not mean no motors.

<u>Response</u>: The terms "quiet zones," "nonmotorized routes," "no-wake zones," and "natural quiet" best describe the desired future conditions of a specific management area. The *Final GMP/EIS* has been revised to clearly state that motorboats would be allowed in no-wake areas, defined in alternative 2, and routes would be suggested for paddlers.

B. Comment: The park must be open to all types of motorized water vehicles.

<u>Response</u>: The enabling legislation for Voyageurs does not say the park must be open to all types of motorized water vehicles, but instead reads as follows:

The Secretary may, when planning for development of the park, including appropriate provisions for . . . (3) recreational use by all types of watercraft, including houseboats, runabouts, canoes, sailboats, fishing boats and cabin cruisers. (Sec. 303).

Section 301 of the legislation also requires administration of the park in accordance with the provisions of the NPS Organic Act, which identifies conservation of resources as the fundamental purpose of the National Park Service (see 1.4.3 of the NPS *Management Policies, 2001*). Any other decisions recommended in the *Final GMP/EIS*, including types of motorized watercraft allowed in the park, are a function of how best to achieve the balance between visitor use and resource conservation, as mandated by the laws and regulations governing the actions of the National Park Service.

C. <u>Comment</u>: On page I-156 the plan should include commentary under nonmotorized use about sailboats. The plan should provide written assurance that sailboats will not be considered houseboats.

<u>Response</u>: The heading "Nonmotorized Summer Use" has been removed and the relationship of houseboat to sailboat is defined in the glossary.

D. <u>Comment</u>: The National Park Service should develop more opportunities for nonmotorized use and end the lopsided balance in favor of motors.

Response: Under the modified proposed action new facilities would accommodate and provide for greater nonmotorized recreational uses. These include additional developed tent sites, traditional and visitor destination day use sites, hiking trails, cross-country ski and snowshoe trails, and recommended paddle routes. Interim limits on houseboat use have been outlined, and facilities that would accommodate motorized activities such as snowmobiling have not been expanded.

E. <u>Comment</u>: Are houseboats, commercial or private, allowed to dock overnight at any park docks? Is this use presently allowed or proposed in the plan?

<u>Response</u>: Houseboats would continue to be allowed to dock at developed houseboat sites and at Kettle Falls.

F. Comment: The National Park Service should ban all motorized use of the park.

<u>Response</u>: Enabling legislation and subsequent regulations allow for motorized recreational uses in the park. The National Park Service does not propose banning motorized recreation at Voyageurs.

G. <u>Comment</u>: The National Park Service should not build separate launch areas for nonmotorized users. The park should make modifications to the existing boat ramps.

<u>Response</u>: Existing boat ramps are not ideal for launching and unloading nonmotorized watercraft. The National Park Service has determined that it would be more effective to develop separate launch facilities.

H. Comment: The National Park Service should ban canoes, kayaks, and cross-country skiers.

<u>Response</u>: Federal legislation (16 USC 160) allows for these types of uses in national parks. The National Park Service does not propose banning these low-impact forms of recreation at Voyageurs.

I. <u>Comment</u>: The National Park Service should provide safe routes for summer and winter nonmotorized users to avoid conflict with motorized use.

<u>Response</u>: Under the modified proposed action additional nonmotorized trails for summer and winter use would be constructed in areas that are primarily recommended for wilderness designation. In addition, suggested nonmotorized summer paddle routes would be identified.

J. <u>Comment</u>: According to the Environmental Protection Agency, two-stroke engines release up to 30 percent of their gas and oil mixture unburned into the environment; they also emit pollutants that are highly toxic to plants and fish. By comparison, four-stroke engines do not dump any unburned gas and oil mixture in the water, and they do not emit toxins. Two-stroke engines do not leave Voyageurs resources unimpaired. Therefore the National Park Service should require all marine engines being used in park waters to be four-cycle.

Response: It is true that two-stroke engines release unburned hydrocarbons and toxic breakdown products. The extent of this problem is unknown, but an attempt to estimate releases is included in the *Draft GMP/EIS* (see pp. I-197 to I-199 of the *Draft GMP/EIS*, for example). Other evidence is limited. One study (Payne 1991) found occasional exceedances of a few EPA standards for hydrocarbons in drinking water, including oil, grease, and phenols. Although water quality is continually tested from a variety of sources (including the Environmental Protection Agency's national databases), a recent summary did not report any exceedances of oil, grease, or phenol standards (NPS 1995a). The waters of the park remain designated as class A — outstanding resources exhibiting exceptional recreational and/or ecological values. Given this, it would be inaccurate to state the park's water quality is impaired, as impairment involves derogation of the integrity of the resource. As noted in responses to other comments, the park is committed to continued monitoring of water quality where motorboats are allowed to prevent future significant impacts or impairment.

In addition, while it is hoped and expected that two-cycle engines will eventually be completely replaced by four-stroke or fuel-injection engines as per EPA requirements, the park does not believe it can impose such a restriction without creating significant adverse impacts on its users. As noted in responses to other questions, the park is responsible for following its own enabling legislation, which specifically identifies recreational use by motorized watercraft as appropriate. If motorized watercraft are not impairing or unduly affecting the integrity of park values or resources, the National Park Service believes it has the responsibility to continue to allow them.

K. <u>Comment</u>: Existing motorized use within Voyageurs National Park should be reevaluated according to its impact upon park resources and visitor experience.

<u>Response</u>: The impacts of motorized use are evaluated in the *Draft GMP/EIS* (see impacts of alternative 1 to air quality, vegetation, water quality, fisheries, wildlife, and species of special concern). In addition, considerations of recreational use patterns were part of the development of alternatives and were used to determine appropriate facility development and use levels.

The National Park Service is obligated to ensure that no impairment of park resources or values takes place as a result of visitor use or any other activities in Voyageurs. Therefore, the park has proposed monitoring and data collection efforts as part of the *Draft* and *Final GMP/EIS*. These data will be used to identify park resources that might be especially sensitive or subject to greater use, including motorized use. Future, more site-specific planning will use these data to determine carrying capacities for these sensitive resources.

L. <u>Comment</u>: The *Draft GMP/EIS* makes a premature evaluation of motorized uses such as houseboats, fixed-wing aircraft, and motorboats, despite evidence of resource damage and impairment of visitor experience.

Response: The National Park Service disagrees that these uses have resulted in impairment of any resources, including the visitor experience. However, as indicated above, the modified proposed action includes provisions for monitoring and data collection to determine patterns of visitor use and the future potential threat to resources, in particular sensitive resources. These data will be used in more site-specific planning efforts, including carrying capacity calculations and restoration plans.

M. <u>Comment</u>: Subsequent plans should thoroughly evaluate the reduction or elimination of motorized uses within the park.

<u>Response</u>: The National Park Service will continue to monitor all uses within the park to help ensure that subsequent plans will have data to evaluate the appropriate amounts of use in the park.

N. <u>Comment</u>: The National Park Service should amend the *Draft GMP/EIS* to require that new forms of recreation undergo an environmental analysis to determine that the activity does not adversely impact park resources before they are allowed in the park.

Response: Although this issue is common to many national parks, Voyageurs has more limited resources and abilities to control types of recreation because the park is so accessible. As noted in previous responses, Voyageurs is not a gated park. Visitors can enter on several different roads and from different directions, as well as from Canada by water. In addition, it is unlikely that Voyageurs or any park would have enough information about a new form of recreation to determine its impacts on park resources. However, it is also true that parks are required to protect park resources from impairment of their integrity. It is possible that future NEPA planning processes may be conducted (with public input) to determine if new activities have the potential for major impacts and/or impairment of park resources. If impairment is demonstrated, the National Park Service will necessarily attempt to ban such activities.

O. Comment: Why can't Voyageurs National Park have some cabins within its boundaries?

Response: The 2001 National Park Service Management Policies state the following:

The National Park Service is required by the Organic Act to protect and preserve unimpaired the resources and values of the national park system while providing for public use and enjoyment. A number of park units have non-federally owned lands within their authorized boundaries. When non-federal lands exist within park boundaries, acquisition of those lands and/or interests in those lands is often necessary to protect and manage natural and cultural resources. When acquisition is necessary and appropriate, the Park Service will acquire those lands and/or interests as promptly as possible. Practical, cost-effective alternatives will be considered and pursued by the Service to advance protection and management goals.

Voyageurs National Park's 1998 *Land Protection Plan* states acquisition priorities within the park. The park's highest acquisition priority is based on the need to purchase land where existing or proposed uses could actively degrade park resources or park values. This priority includes prime

habitat for threatened species such as the bald eagle and gray wolf; land under threat of development; land needed for the protection of cultural resources; or land where there is hunting and trapping.

# **ISSUE 3: SPECIAL USE ZONE**

- A. <u>Comment</u>: The National Park Service should continue the special use zone in the Kabetogama area. There is no proof that it is detrimental. The radar runs are only ten hours per year and they draw visitors into the area as opposed to causing cancellations. The radar runs raise funds for grooming.
  - <u>Response</u>: Under the modified proposed action the special use zone would remain. The decision to not permit radar runs in the modified proposed action is based on the fact that racing is illegal in all units of the national park system, as defined in the *Code of Federal Regulations* (36 CFR 2.18(d) through (f)).
- B. <u>Comment</u>: Snowmobile races (radar runs) should be discontinued within the park. This activity can occur elsewhere in Minnesota on its 10,000 plus lakes and is neither dependent on nor compatible in Minnesota's only national park.
  - <u>Response</u>: This type of activity is in violation of federal regulations (36 CFR 2.18 (d) through (f)) and has been discontinued. Under the modified proposed action uses in the special use zone would be subject to terms and conditions established by the park superintendent.
- C. <u>Comment</u>: The National Park Service did not inform or discuss the elimination of the special use zone with the Kabetogama Lake Association and local resorts prior to publishing the *Draft GMP/EIS*.

Response: The special use zone would not be discontinued under the modified proposed action; however, radar runs are illegal according to 36 CFR 2.18 (d) through (f). A press release was issued February 13, 2000 by State Representative Anderson and Bakk (Cook) stating that the Ash-Kab Snowdrifters Snowmobile Club was advised that the park was considering discontinuing future radar run events as a result of the general management planning process. The club was further advised in October, November, and January that the superintendent had decided to no longer permit the radar run because most responses from the public during the general management planning process wanted to discontinue the run. Generally, NPS policy does not support special event races that are not compatible with the purposes for which the park was established.

### AFFECTED ENVIRONMENT

### **ISSUE 1: NATURAL RESOURCES**

A. <u>Comment</u>: The *Draft GMP/EIS* makes it sound like there are lynx in the park. The National Park Service must make sure this is correct before taking action to protect the lynx.

Response: Citing references from the U.S. Fish and Wildlife Service ("Canada Lynx News and Information," available at <a href="http://www.fws.gov">http://www.fws.gov</a> and referenced as USFWS 2000 in the bibliography) and the U.S. Forest Service ("Canada Lynx Conservation Assessment and Strategy," USFS 1999b), the *Draft GMP/EIS* says

The U.S. Fish and Wildlife Service has concluded that a very small resident population may exist in Minnesota, and that Voyageurs and Boundary Water Canoe Area Wilderness are areas where the best lynx habitat in the state occurs. The status of the population in the park, or even whether a population exists, is unknown.

The park may be required by the U.S. Fish and Wildlife Service to protect habitat for the lynx, even if the population status is not verified or an individual lynx has not been sighted. Also, if there is a resident population outside the park that uses the park, the park may be required by U.S. Fish and

Wildlife Service to take measures to protect it if the park is in the identified range. In February 2001 park staff began a two-year project to assess whether or not lynx are in the park.

B. <u>Comment:</u> The explanation about bay closures as written on page I-139 states that 93% of the time no wolf activity was recorded in the same time and space interval where snowmobile activity occurred. This is not surprising considering humans were not allowed into the area.

Response: In 1996 the park reviewed four years of data focusing on the relationship between snowmobile use and wolf activity in restricted use areas. Despite the restrictions, evidence of continued snowmobile use existed. For each restricted use area, new track events were evaluated to determine how activity may have changed over time. Evidence of activity between observations in each area plotted both wolf and snowmobile tracks over time. All monitoring intervals over the four-year observation period indicated that in 93% of the cases, there was exclusive use by wolves or snowmobiles (Schaberl et al. 1997). This supports the hypothesis that wolves may tend to avoid snowmobile activity in restricted use areas, and the likelihood that there is a disturbance threshold where repeated avoidance by or displacement of an animal may occur.

### **APPENDIXES**

## **ISSUE 1: GLOSSARY**

A. <u>Comment</u>: The plan failed to include a list of definitions. Specifically, the plan did not define "houseboat," "no-wake zones," and "natural quiet zones."

<u>Response</u>: A list of terms used in the plan is defined in the document glossary of the *Final GMP/EIS*, including "no-wake zones" and "houseboat." "No-wake water area" is described in detail under "Description of Management Areas" in chapter 2. "Natural quiet zones" are not mentioned in the plan, although the document references areas characterized by natural quiet qualities. A definition of "natural quiet" has also been included in the glossary.

B. Comment: The plan did not define "motorboat."

Response: "Motorboat" has been defined in the glossary of the *Final GMP/EIS*.

# **BOATS-ON-INTERIOR-LAKES PROGRAM**

# **ISSUE 1: FEES AND BOATS**

A. <u>Comment</u>: The National Park Service should increase the number of boats available for public use currently on interior lakes and put boats on interior lakes that currently do not have boats.

Response: This issue is too detailed to consider in general management planning efforts. The National Park Service annually evaluates the boats-on-interior-lakes program and would consider increasing the inventory of boats, should the need arise.

## CONCESSIONS AND VISITOR SERVICES

#### **ISSUE 1: KETTLE FALLS**

A. <u>Comment</u>: The National Park Service should keep Kettle Falls open during the winter.

<u>Response</u>: The Kettle Falls Hotel concessioner, not the National Park Service, decided to close the hotel during the winter. The building was never meant to be open in the winter. The walls are not insulated, and the windows have single-pane glass. Heating the hotel is costly and inefficient. Condensation caused by heating was also destroying the building's outer walls.

Another reason the concessioner decided to close the hotel is due to a change in the habits of snowmobilers. The concessioner found that snowmobilers want to stop and see the hotel, but do not want to spend much time or money there. The concessioner debated offering reduced services, but the problems associated with heating the building remained. The concessioner closed the hotel to protect the business and the hotel.

B. <u>Comment</u>: The National Park Service should acquire a winter touring business such as snowcats.

<u>Response</u>: This idea was considered but rejected due to concerns with safety related to strength of ice surfaces.

C. <u>Comment</u>: The National Park Service should continue efforts to secure a Rainy Lake tour boat. Tour boat operations, with flexible contracts, should be conducted on all park lakes.

<u>Response</u>: The National Park Service is committed to ensuring that there is a tour boat for Rainy Lake. The service should be operational for the 2001 season.

#### **ISSUE 2: VISITOR SERVICES**

A. <u>Comment</u>: The National Park Service should implement plans that will increase and enhance visitation.

<u>Response</u>: The National Park Service must weigh the impacts of visitation on resources and the quality of the visitor experience rather than merely implementing plans that would increase visitation. Numerous additional facilities have been proposed that could increase visitation.

B. Comment: The National Park Service should not rule out future provisions for a hut-to-hut system.

<u>Response</u>: Providing for hut-to-hut facilities was determined a low priority and is not being recommended under the modified proposed action. However, should a demonstrated need arise, this type of system could be considered in the future.

C. <u>Comment</u>: The National Park Service should not require concession contracts for any business in the park.

Response: The National Park Service enters into concession contracts in order to provide visitors with reliable, safe, and appropriate services within a national park. Usually the business transaction is limited to the park's boundaries, and a portion of the land and/or facilities are assigned to conduct the business. Visitor services are frequently needed due to the attraction of a national park but the volume of users is limited and may not attract competitive business offerings.

The National Park Service decides whether to offer the business opportunity on an exclusive basis or to anyone who qualifies. Offering an exclusive opportunity ensures that the business would be economically feasible for the concessioner. It also ensures that the concessioner would provide a quality service and product.

Sometimes, as is the case with Voyageurs, the National Park Service offers exclusive business opportunities to ensure that an adequate supply of business customers are available to make the concession economically feasible and an attractive long-term investment.

D. <u>Comment</u>: Concessions agreements should not be expanded until adequate visitor numbers support expansion.

Response: Concession contracts would not be changed under the modified proposed action.

E. <u>Comment</u>: The *Draft GMP/EIS* does not deal with the lack of viable private boat rental concessioners on Rainy Lake.

<u>Response</u>: The "concessioners" referred to in the comment are not park concessioners, but businesses that operate exclusively outside park boundaries. In other words, they are private companies. It would be inappropriate for the park to plan for or manage them; this is left for private enterprise.

# **CORRECTIONS**

#### **ISSUE 1: CORRECTIONS**

A. <u>Comment</u>: The text describing the *United States vs. Brown* court case needs to be corrected.

Response: This has been corrected in the final plan.

B. Comment: Quetico Provincial Park is not due north of Voyageurs National Park.

Response: This has been corrected in the final plan.

# **COSTS**

#### **ISSUE 1: BUDGET**

A. <u>Comment</u>: The increase in budget from alternative 1 to the proposed action only goes to funding studies and more staff. The park intends to cut out site development to do more studies.

<u>Response</u>: The majority of costs under the modified proposed action are allocated for new construction of visitor facilities, structures, programming, and education.

# **CULTURAL RESOURCES**

## **ISSUE 1: MANAGEMENT**

A. <u>Comment</u>: The National Park Service should commit management and staff to researching and investigating cultural resources.

Response: The inventory and evaluation of cultural resources has been progressing slowly but steadily. The historic structures inventory is mostly complete, the archeological resources inventory is ongoing, and a parkwide inventory of cultural landscapes will begin in 2002. Research, treatment (restoration, preservation, rehabilitation) and interpretation (exhibits, publications) of cultural resources are very project-oriented and dependent on funding from special initiatives. Each year the park competes with all other national park system units for these project funds, which are very limited. Voyageurs National Park has recently been successful in receiving some of these funds and will continue to seek funding for cultural resources. The park has also hired a museum technician and is increasing its interpretive staff, which will provide greater flexibility in the cultural resource program.

B. <u>Comment</u>: The plan concludes that the National Park Service may permit the taking of park natural resources for traditional, ceremonial, or other purposes of Native Americans. Existing NPS regulations prohibit this activity.

<u>Response</u>: The plan does not propose permitting Native Americans to take any natural or cultural resources beyond those available to other park visitors, such as berries and wild rice. The National Park Service recognizes the affiliation that Native Americans have with the lands and waters of the

park and seeks to honor their history and connections with the park. The Park Service also recognizes and honors the affiliations of non-Native Americans with the lands and waters of the park.

C. <u>Comment</u>: The language of the general management plan must be brought into compliance with existing NPS rules and regulations.

<u>Response</u>: The plan is in compliance with NPS rules and regulations and other applicable laws and regulations.

D. <u>Comment</u>: If the National Park Service believes that Native Americans possess a treaty right to take plants and animals from Voyageurs National Park, the plan needs to describe the history and origin of such a right.

<u>Response</u>: The plan does not propose any actions beyond those discussed with respect to Native Americans and tribes. Treaty issues are not discussed because none have been identified as relating to this plan or to the park's management.

E. <u>Comment</u>: The plan fails to present a range of alternatives for ethnographic resources, which violates the National Environmental Protection Act.

Response: A range of alternatives for ethnographic resources is not presented because the park received virtually no comments on this subject during the scoping process and comment periods. The range of alternatives presented for consideration represents responses to comments and issues identified by the park as needing to be addressed to ensure appropriate management of the park in the future. The National Park Service believes that its proposals concerning ethnographic resources meet the requirements of the planning process. The National Park Service is just beginning to learn about its ethnographic resources. When more is known, park managers may be able to develop alternatives for treatment.

F. Comment: If there are 82 historic properties in the park, why would you retain only 30?

Response: When the general management planning process began, 82 properties had been identified as being 50 years old or older, which means they are *potential* historic properties until they are evaluated for the National Register of Historic Properties. Since the formative stages of the planning process, the 82 properties have been evaluated, and 30 of those have been determined to be historic or eligible for the national register and the remaining properties are considered ineligible. The "National Register Criteria for Evaluation" are established standards that guide the selection of properties for the national register. The number of historic properties that are retained will be determined by a number of factors such as significance, condition, cost to maintain, and public support.

G. <u>Comment</u>: The National Park Service should not place an emphasis on retaining and restoring cabins and sites that have dubious "cultural significance" such as recreation. The cultural emphasis should be on Native Americans and voyageurs.

Response: The National Historic Preservation Act and the criteria of the national register program are used to identify historic and significant sites, reflecting a comprehensive outline of U.S. history, prehistory, and cultural endeavors. The Park Service is responsible for supporting the program's purpose: to include all areas of local, regional, and national historical significance. The area now included in Voyageurs National Park has been a recreational destination since the 1890s. This long history of recreational use is of considerable value to local and seasonal residents. It is particularly important to ensure preservation of some of these resources because the nature of recreation has and will continue to change as a result of the establishment of the park.

H. Comment: The plan does not describe cultural landscapes.

<u>Response</u>: In the National Park Service's *Cultural Landscapes Inventory Professional Procedures Guide*, 1998 cultural landscapes are defined as,

Settings that human beings have created in the natural world. They reveal fundamental ties between people and the land — ties based on our need to grow food, give form to our settlements, meet requirements for recreation, and find suitable places to bury our dead. Cultural landscapes are intertwined patterns of things both natural and constructed — plants and fences, watercourses, and buildings. They range from formal gardens to cattle ranches, from cemeteries and pilgrimage routes to village squares. They are special places — expressions of human manipulation and adaptation of the land.

I. <u>Comment</u>: Whose political considerations are part of the criteria for making decisions about historic properties and structures?

<u>Response</u>: The general management planning process has considered comments and ideas submitted by both local and national constituents. Decisions about and evaluations of publicly owned resources in the park, such as historic properties and structures, are based on an objective and rational process that includes well-tested criteria. However, many decisions are somewhat influenced by the availability of funding, community interest, and political support.

J. <u>Comment</u>: The National Park Service should enforce an appropriate timeline for implementation of a cultural resource monitoring program and ensure that a full resource evaluation is completed annually or biannually.

<u>Response</u>: The National Park Service agrees that a monitoring program is needed. However, without a significant increase of staff and funding, routine (annual or biannual) monitoring and condition assessments of cultural resources will be limited to those resources at greatest risk and with the highest integrity.

K. <u>Comment</u>: Once an inventory of archeological resources is complete, the National Park Service should make stabilization and preservation of archeological resources a top priority.

Response: Preservation of archeological resources is currently a high priority. Archeological resources are protected primarily by locating development and visitor activities a safe distance from these areas. Stabilization of archeological resources threatened by shoreline erosion is a high priority but dependent on special project funds. Four significant archeological sites have been stabilized to date, and funding is being sought for a fifth site.

L. <u>Comment</u>: The National Park Service should replicate and repatriate appropriate artifacts currently held in the museum collection in the spirit of the Native American Graves Protection and Repatriation Act

Response: In 1993 the park managers consulted with Native American bands about the park's archeological and ethnographic collections. One item was considered to be within the definitions of Native American Graves Protection and Repatriation Act, but the park has received no requests for repatriation. The park routinely consults with the bands in the area on park projects and activities.

## ENTRY AND USER FEES

# **ISSUE 1: IMPLEMENTING ENTRY AND USER FEES**

A. <u>Comment</u>: The plan should not implement entry or user fees because they are not consistent with free navigation of international waters and park usage does not warrant implementation at this time.

<u>Response</u>: Entry fees are no longer being considered under the modified proposed action. A feasibility study would consider the need for collecting fees for the use of developed facilities, such as overnight sites and parking. No fees would be required to navigate international park waters.

B. <u>Comment</u>: The implementation of a fee system would detract from the park's ability to manage operations at current levels. Money otherwise targeted for park projects would have to be spent on implementing the fee system.

<u>Response</u>: Only 2 of 43 national park units in the continental United States — including Voyageurs — do not currently require entry or use fees. A feasibility study that examines fees for facility uses is recommended in the modified proposed action. If warranted by the study, a future fee program would need to be cost-effective to support staffing and administration.

# ENVIRONMENTAL IMPACT STATEMENT AND THE NATIONAL ENVIRONMENTAL POLICY ACT

#### **ISSUE 1: CHALLENGES TO STATEMENTS**

A. <u>Comment</u>: In the section "Actions Considered but Rejected" the plan states, "The temporary bay closures are important to the protection of wildlife, and they may need to be continued for quality wildlife management." The scientific evidence that wolves or other wildlife are harmed by snowmobiles in the bays has not yet been put forward. The *Draft GMP/EIS* points out that wolves leave a bay when snowmobilers enter it, but it neglects to point out that they return when the snowmobiles leave. The language used is that the wolves are "disturbed." It does not indicate that they are "harmed" in any way. Is temporary disturbance sufficient grounds to close bays to human recreation?

Response: Yes. The U.S Fish and Wildlife Service is responsible for ensuring actions will not constitute an unauthorized taking of the protected species. Taking is defined as "harass, harm, pursue, hunt, shoot, wound, kill, trap, capture or collect," and can include habitat modification where an animal is killed or injured through impairment of essential behavior such as feeding, breeding or sheltering (USFWS 2000). In 1992 the U.S Fish and Wildlife Service issued a biological opinion indicating the practice of allowing snowmobilers free access to all areas of the park was having a detrimental effect on wolves. Evidence indicated a few snowmobilers had harassed feeding wolves, scavenged the deer killed by the pack, or even killed wolves, particularly on the shallow bays of the park's large lakes (USFWS 1994). A follow-up report evaluating four years of observations of wolf activity and snowmobile use (on closed bays, despite its prohibition) found that use by either wolves or snowmobiles is exclusive the vast majority of the time (NPS 1996). Although wolves may eventually return to an area used by snowmobilers, the adverse effect of being chased off a kill, interrupted during a hunt, or being deprived of access to wintering deer in the bay areas, would nonetheless occur.

B. <u>Comment</u>: The plan recognizes that an entry fee would result in "a short-term adverse impact on the number of visitors, resulting in a reduction in tourist spending." The plan does not attempt to define "short-term" nor does it attempt to define the extent of the adverse impact.

Response: The modified proposed action no longer recommends entry fees.

C. <u>Comment</u>: The plan states that the creation of a comprehensive program of exhibits, displays, publications, and other educational tools would foster tourism and aid businesses in the gateway communities. Exhibits would most likely be located at NPS facilities and there would likely be no fee to see these exhibits. The surrounding communities take the economic hit from fewer visitors, and the National Park Service takes the benefit of people viewing its exhibits. It is very difficult to understand how this is a benefit to the surrounding communities, and it's even more difficult to understand how the NPS came up with the conclusion that these exhibits, etc. would result in increased economic benefits to the surrounding communities.

<u>Response</u>: One example of education-related recommendations under the modified proposed action is the development of 15–20 visitor destination sites that would provide unique opportunities to learn about cultural and natural history of the Voyageurs region. This type of visitor attraction is not found in the Arrowhead Region of Minnesota, including the Boundary Waters Canoe Area Wilderness.

The neighboring Wolf Center — an educational facility that includes exhibits, displays, publication and other educational tools — generates increased tourist spending in the town of Ely. Other education-related facilities such as the Great Lakes Aquarium or the Minnesota Science Museum serve as attractions that increase spending in respective urban areas. These examples of economic ripple-effects could potentially occur as a result of the development of educational facilities and programs at Voyageurs. It is difficult to understand how these measures would prove detrimental to the economies of surrounding communities.

D. <u>Comment</u>: The plan fails to recognize the true social and economic impacts of limiting the number of houseboats, both private and commercial.

<u>Response</u>: A short-term, interim limit would allow an increase in houseboat use and would therefore have no adverse impacts to the local economy. The proposed houseboat management plan would assess the economic issues related to houseboat management. Too many houseboats could also have negative social and economic impacts.

E. <u>Comment</u>: The cumulative social and economic impacts state that "If recommended following a feasibility study, entry and overnight use fees are not expected to have a measurable effect on the regional economy after the first two years." Since the rest of the impact analysis is unable to determine the extent of the adverse impact of user fees and permits, how can it determine that this adverse effect will only last two years?

<u>Response</u>: The proposed feasibility studies and subsequent planning efforts outlined in the modified proposed action would examine cumulative social and economic impacts in greater detail. The statement mentioned in this comment has been removed from the *Final GMP/EIS*.

F. <u>Comment</u>: The National Environmental Policy Act requires an adequate analysis of alternatives and says that reasons for eliminating alternatives must be discussed. The plan states without explanation that the banning of houseboats, motorboats, aircraft, and snowmobiles is beyond the scope of the plan. Consequently, the National Environmental Policy Act analysis is incomplete.

Response: These recreational uses have been determined appropriate by congressional acts that include the enabling legislation and regulations at 36 CFR 7.33. The planning process has satisfied the NEPA obligations that require the examination and development of a range of viable alternatives (also see response to Environmental Protection Agency, comment I).

G. Comment: The long-term economic impact of the plan has not been addressed.

<u>Response</u>: The economic impact to local communities has been addressed in "Chapter 4: Environmental Consequences." The modified proposed action recommends many actions that would have long-term positive impacts on local economies. The actions outlined in the modified proposed

action would provide for more diverse recreational and educational opportunities and protect existing environmental qualities of the park that the public — including residents of local communities — overwhelmingly desire to retain.

H. <u>Comment</u>: The information in the plan did not state the methodology for future review of houseboat numbers. The environmental impact statement should state a protocol.

<u>Response</u>: Through the houseboat management planning process outlined under the modified proposed action, a methodology to determine and evaluate long-range houseboat use levels would be developed. Future monitoring would be considered an important element of that plan.

I. <u>Comment</u>: Much of the information on houseboats that is missing from the *Draft GMP/EIS* was necessary to make a reasoned choice among alternatives. There is no reference in the *Draft GMP/EIS* to explain whether the National Park Service attempted to gather the information or whether the cost of gathering the information was exorbitant. These actions violate the National Environmental Policy Act.

<u>Response</u>: Interim limits on houseboats were determined using creel survey data over the last 15 years to establish trends. The section of the NEPA guidelines to which the commenter refers is only relevant if the data is essential to making choices among alternatives where significant impacts are expected. No actions with the potential for significant impacts regarding houseboats are anticipated as a result of the *Draft GMP/EIS*. Despite this, the park recommends a future and more specific data collection and planning effort (resulting in a houseboat management plan tiered to the approved general management plan) to make a reasoned choice among alternatives.

J. <u>Comment</u>: On pages I-197 to I-199, houseboats are grouped with motorboats relative to the impact of two-stroke motors. The plan should be amended to explain that houseboats are not included in the discussion of impacts caused by two-stroke engines because most houseboats operate with four-stroke motors.

Response: Some commercial houseboats have four-stroke engines and some have two-stroke engines. However, the majority of private houseboats are older boats with two-stroke engines. In response to this and other commenters' questions, the emissions analysis was repeated using updated craft hours for 1999 or 2000 and assuming 50% of houseboats and 25% of motorboats are currently operated by four-stroke or fuel-injection engines. By applying these assumptions to the U.S. side of Rainy Lake, motorized watercraft would expel an average of 76,000 gallons (287,000 liters) of a gas-oil mixture per year. Assuming 5% of all motorized boats continue to convert to four-stroke or fuel-injected engines per year, the output would be reduced to 60,000 gallons (232,000 liters) in 10 years. Over the 20-year life of the plan, motorboat engines would emit about 1.35 million gallons (5.1 million liters) into Rainy Lake. The original analysis predicted emissions would exceed 1.5 million gallons over the life of the plan. The *Final GMP/EIS* has been changed to incorporate 1.35 million gallons (as well as revised estimates for the park's other large lakes) as a reasonable minimum estimate of discharges from motorized watercraft.

K. <u>Comment</u>: The *Draft GMP/EIS* examines only three alternatives in detail. The *Draft GMP/EIS*, which is a 20-year plan, is almost impossible to fairly encapsulate into three alternatives. The National Environmental Policy Act requires that the National Park Service vigorously explore and objectively evaluate all reasonable alternatives. It must also provide substantial analysis in sufficient detail to allow reviewers to evaluate their comparative merit. The limited alternatives reviewed in the draft environmental impact statement do not meet the high standard imposed by the National Environmental Policy Act.

Response: The Council on Environmental Quality clarified the section of the regulations the commenter is referring to in its document NEPA's "Forty Most Asked Questions" (1981). The CEQ

regulations state that agencies must examine a reasonable number of alternatives that cover the full spectrum of reasonable options (Question 1b). Although viable additional alternatives may exist, the interdisciplinary team that framed the alternatives believes it has identified the full spectrum of reasonable options given NPS, public, and other agency objectives and legal, policy, or other constraints. In other words, any additional alternatives would not be significantly different from those analyzed in the *Draft GMP/EIS*. The modified proposed action in the *Final GMP/EIS* was crafted from points the NPS decision makers felt represented the best of each alternative and based on public review and input. When the National Park Service did not have what it believed was adequate information to make a decision, a future planning process has been proposed to collect data to make more focused decisions. Examples of this future planning, which would be tiered to this *Final GMP/EIS*, include a disturbed land restoration plan, vegetation plan, site development plans for visitor destinations, and a houseboat management plan.

In terms of detail of analysis, the *Draft GMP/EIS* is appropriately policy level or programmatic. It identifies development zones and future conditions for the park which are considered "general matters." More site-specific plans or specific policy or programmatic documents (such as the houseboat management plan) would be tiered to the *Final GMP/EIS* so that the park could focus on "issues that are ripe for decision" at each level of the decision-making process (40 CFR 1508.28).

- L. <u>Comment</u>: An environmental impact statement is required to provide a "full and fair discussion of significant environmental impacts" in its analysis. The general management plan shows a bias against houseboat visitors, and therefore the *Draft GMP/EIS* does not meet this "fairness" standard imposed by the National Environmental Policy Act.
  - Response: The National Environmental Policy Act asks that agencies discuss impacts of the alternatives they believe are responsive to their own mandates and objectives. The objectives, the purpose of and the need for action, and constraints are identified by the agency with public input. The alternatives are created in response to these factors, and each is analyzed in appropriate detail to determine the environmental pros and cons. The range of alternatives is "biased" in the sense that it must meet objectives the National Park Service believes are important to carry out its mandates, and it cannot always accommodate public wishes.
- M. <u>Comment</u>: The National Park Service violated the National Environmental Policy Act by using the *Draft GMP/EIS* to justify decisions that had already been made. The National Park Service essentially prepared one document that incorporated both the general management plan and the draft environmental impact statement. Combining the documents makes it difficult for the reviewer to determine where the *General Management Plan* ends and the *Environmental Impact Statement* begins. It seems obvious the planning portion of the document controlled the environmental impact analysis.

Response: As with any other federal action, the park's general management plan must be selected from among a set of reasonable alternatives whose environmental pros and cons have been analyzed and compared. Following this analysis and prescribed public input and review, the National Park Service will be able to make an informed choice between the alternatives. This choice will become the approved general management plan. In fact, it would be a violation to choose an alternative first and then complete the NEPA process, as the National Environmental Policy Act is considered a specific and legally required environmental planning process for all federal actions. Because environmental information derived as a result of the NEPA process is integral to planning, it is logical to analyze general management plan alternatives within the context of an environmental impact statement.

N. <u>Comment</u>: The National Park Service is mandated by the National Environmental Policy Act to use best management practices.

Response: The term "best management practices" usually refers to specific standardized mitigation measures taken to minimize impacts to water quality and is not part of the NEPA regulations. While the National Park Service and all federal agencies are required to consider the policy statements in section 101 of the National Environmental Policy Act during decision-making, these statements are considered advisory rather than mandatory because the National Environmental Policy Act is a procedural, rather than substantive, act. Nonetheless, the National Park Service does always consider and protect the integrity of park resources and values in its decision making so that these resources remain unimpaired for future generations to enjoy.

## **FIRE MANAGEMENT**

## **ISSUE 1: PRESCRIBED FIRES**

A. <u>Comment</u>: Prescribed fires should not be conducted during peak visiting days (May 15 to September 15).

Response: The modified proposed action includes the use of fire and other vegetation management policies to support a broad range of resource management objectives. Although visitor experience would continue to constrain how and when fire is used, one goal of vegetation management could be to ultimately increase visitor enjoyment of the park's forests. It is possible that some burning of the park's vegetation may need to occur during peak visiting days to achieve these longer-term goals based on specific burn prescriptions, including weather and fuel moisture, among other criteria.

B. <u>Comment</u>: Controlled burns destroy wildlife, pollute the atmosphere, add dioxin to the lakes, rivers and streams, and can get out of control. The National Park Service should not conduct controlled burns.

Response: The comment is correct in that any fire can destroy wildlife habitat and even kill wildlife itself, although wildlife is highly adaptable and will often move to wetland or bog areas to escape a fire. Burning vegetation also temporarily affects air quality by contributing particulates in the form of smoke and ash. However, fire is a natural part of the ecosystem, and native wildlife, vegetation, and ecosystem processes cannot function without fire. This is described in much greater detail in the *Draft GMP/EIS* in the sections on vegetation (see page I-192, for example) and wildlife (see p. I-204, for example). In addition, in large areas such as that encompassed by the park, fire is the most feasible means of ensuring fuels do not accumulate. If they are not burned under controlled conditions by park managers, they will ultimately burn out of control under wildfire conditions and pose a health and safety threat to neighboring landowners. The comment is also correct that one study (EPA 1991) did find that miniscule amounts of dioxin are released during forest fires. This report, however, could not determine whether the fire was the source of dioxin or whether it had simply been volatilized from residues previously deposited on leaves. An average burn year at Voyageurs could release approximately as much dioxin as burning 200 cords of wood.

However, it is also true that in 12 years of conducting 29 prescribed burns and three wildland fire use fires, no private, state, or county lands have been impacted by Voyageurs fire management actions. The majority of the prescribed burns are conducted in the spring (between the end of April and mid June). During this time prevailing winds have a southerly component. The burning prescriptions normally call for southerly winds that will move the smoke and any wind-dominated fire movement to the north.

## **FISHERIES**

## **ISSUE 1: MANAGEMENT**

A. <u>Comment</u>: The Minnesota Department of Natural Resources should continue to lead the management of fisheries.

Response: The existing park policy for fish and wildlife management calls for continued partnering with state managers for cooperative fisheries management. Under the modified proposed action the park would work more closely with the Minnesota Department of Natural Resources and the Ontario Ministry of Natural Resources to develop cooperative and unified approaches to fisheries management.

B. <u>Comment</u>: If the management of fish species requires nonnatural restoration, a fish hatchery should be developed.

<u>Response</u>: According to NPS management policies, artificial stocking of native fish can be used in natural zones if it is the best means of reestablishing native species in their historic ranges.

C. <u>Comment</u>: Commercial fishing should be prohibited in the park.

<u>Response</u>: Existing commercial fishing operations have been almost eliminated. As indicated in the *Draft GMP/EIS* (see page I-129), only one commercial whitefish operation in the park portion of Rainy Lake and one on Namakan Lake currently remain. When the permits for these operations expire, commercial fishing in the park will cease.

D. Comment: More stringent slot limits should be imposed.

<u>Response</u>: The agencies charged with managing fish populations in lakes inside the park are examining data on the effectiveness of existing slot limits in stabilizing age and size classes of fish. Additional limits may be imposed if the agencies believe they are needed to achieve mutual objectives.

E. Comment: The National Park Service should open Beast Lake to at least catch and release fishing.

Response: Because the park's primary mandate is to protect park resources and values from impairment, Beast Lake has been closed to all fishing to allow the restoration of the northern pike population. When agency managers believe this goal has been adequately met, they will decide whether the lake should be reopened and to what type of fishing.

# FIXED-WING AIRCRAFT (FLOATPLANES/SEAPLANES)

Note: Floatplanes and seaplanes are referred to exclusively as fixed-wing aircraft in the *Final GMP/EIS*; however, the terms are used interchangeably in the following comments and responses.

## **ISSUE 1: ACCESS**

A. <u>Comment</u>: The plan should maintain the current level of access for private and commercial fixed-wing aircraft (floatplanes).

<u>Response</u>: The current level of access for private and commercial operators of fixed-wing aircraft would continue under the proposed action.

B. <u>Comment</u>: The plan should keep private floatplane use at its current level.

<u>Response</u>: Under the modified proposed action the current level of park access for private fixed-wing aircraft would continue. This includes the park's four major lakes and seven designated interior lakes.

C. <u>Comment</u>: The plan should increase floatplane access to the interior lakes.

<u>Response</u>: Fixed-wing aircraft access to interior lakes would continue to be regulated in accordance with existing park policy, which allows entry to seven of the park's interior lakes (recommended non-wilderness).

The NPS *Management Policies 2001* require that proposed wilderness areas must be managed the same as designated wilderness, and that no actions be taken that would diminish wilderness suitability (such as permitting access to proposed wilderness areas via fixed-winged aircraft) until the legislative process for wilderness designation has been completed.

D. Comment: Floatplane access should be removed from all interior lakes except Mukooda.

Response: This concept was reviewed but rejected under the proposed action. Park rangers estimate that approximately one dozen private fixed-wing aircraft currently access interior lakes during summer seasons. Fixed-wing aircraft that access interior lakes are relatively infrequent and provide an additional transportation means to remote areas. Additionally, only a few public scoping comments expressed conflicts regarding private, fixed-wing aircraft, and the park has received few objections related to this issue.

E. <u>Comment</u>: The plan should allow commercial floatplanes throughout the park without restrictions on numbers or uses. Specifically, allow commercial floatplanes at Kabetogama Lake. Traditionally, commercial floatplanes landed on and took off from Kabetogama Lake.

<u>Response</u>: Kabetogama Lake was included within the jurisdiction of Voyageurs National Park when established by Congress. Therefore, compliance with laws that govern commercial operations within park boundaries is required.

During public scoping and review of the *Draft GMP/EIS*, very few comments expressed interest in commercial fixed-wing aircraft tours or expanded uses.

As described in the modified proposed action, should the Federal Aviation Administration notify the National Park Service that a commercial enterprise has applied for approval to provide air tours over the park, an air tour management plan would need to be developed prior to approval. The management plan would address such subjects as flights into, out of, within, and over Voyageurs National Park.

F. <u>Comment</u>: The plan should not allow commercial aircraft on park waters. Specifically, do not allow commercial floatplanes at Kabetogama.

Response: Commercial aircraft use is minimal and currently only serves Shoepack Lake. The proposed action would not allow commercial fixed-wing aircraft to land on Kabetogama Lake. Should the need arise to evaluate new applications for permits, an air tour management plan would be developed.

G. Comment: Park overflights should be banned.

<u>Response</u>: The Federal Aviation Administration is responsible for managing the air space over national parks. The proposed action has been modified to specifically address the need to develop an air tour management plan should the need arise.

H. <u>Comment</u>: All fixed-wing aircraft should be prohibited from Voyageurs National Park, except for emergencies.

<u>Response</u>: Under the park's enabling legislation (sec. 303), "seaplanes" (fixed-wing aircraft) may be provided for when planning for park development. Subsequent regulations specifically outline laws that apply to aircraft in national parks. Since park roads are confined to mainland areas and travel

within the park often requires covering great distances, fixed-wing aircraft afford a traditional and efficient means of transit at Voyageurs.

I. <u>Comment</u>: Implementing altitude restrictions over the park is unsafe.

<u>Response</u>: No altitude restrictions would be recommended at Voyageurs National Park under the modified proposed action. The Federal Aviation Administration is responsible for managing the air space over national parks.

J. <u>Comment</u>: The Air Tour Management Act does not provide the authority to regulate commercial flights into, out of, and within the park. The National Park Service should develop an air tour management plan that covers all flights into, out of, within, and over Voyageurs National Park.

Response: The National Parks Air Tour Management Act of 2000, part of Public Law106-181, was signed into law on April 5, 2000. The act requires operators who conduct commercial air tours over national parks, tribal lands within such parks, or tribal lands abutting such parks to apply to the Federal Aviation Administration to obtain a certificate to continue these commercial air tour operators.

As described in the modified proposed action, should the Federal Aviation Administration notify the National Park Service that a commercial enterprise has applied for approval to provide air tours over the park, an air tour management plan would need to be developed prior to approval. The management plan would address such subjects as flights into, out of, within, and over Voyageurs National Park.

K. <u>Comment</u>: Private floatplane use should be evaluated through an air tour management plan as required by the National Parks Air Tour Management Act of 2000.

<u>Response</u>: The National Parks Air Tour Management Act provides regulatory policy for commercial air tours only. Private fixed-wing aircraft use has been evaluated and determined appropriate in the 1992 *Wilderness Recommendation* and in 36 CFR 7.33(c).

L. Comment: Access to private property via floatplane should remain unrestricted.

<u>Response</u>: Access to private inholdings by fixed-wing aircraft or other mechanized means would continue.

M. Comment: Why does the plan limit discussion to fixed-wing aircraft?

<u>Response</u>: Fixed-wing aircraft is the type of aircraft that has traditionally been used to access Voyageurs. Title 36 of the *Code of Federal Regulations* specifically addresses the type of aircraft activity allowed within national parks. Other forms of aircraft that access or fly over the park would be evaluated should conflicts or adverse impacts arise.

N. <u>Comment</u>: If a hiking trail to Shoepack Lake is developed, then floatplane access to Shoepack should be prohibited.

<u>Response</u>: Under the modified proposed action a hiking trail has not been proposed between Loiten and Shoepack Lakes. A waterway corridor, including an overland portage, provides a connection between Little Shoepack and Shoepack Lakes that allows for canoe access.

## **ISSUE 2: ENVIRONMENTAL IMPACT**

A. Comment: The environmental impact of seaplanes is minimal and short in duration.

Response: Fixed-wing aircraft can add air and water pollutants, but they are also a concern as a source of noise that affects wildlife. A summary of impacts to wildlife attributed by the scientific literature to noise levels typical of fixed-wing aircraft is available in the *Draft GMP/EIS* under "Alternative 3: Impacts to Wildlife." A single plane may not have more than a minor effect on wildlife; however, 30–40 trips to a particular location, as anticipated in alternative 3 to a particular area of Kabetogama Lake, could have major cumulative impacts to particular individuals or colonies of birds and other wildlife.

B. <u>Comment</u>: The plan states that fixed-wing aircraft pollute and disrupt wildlife, but impacts are minimal — so why is there a problem?

Response: As noted above, it may be true that a single flight by a single plane produces only temporary effects. However, several flights a day by many planes can result in permanent impacts on individual or groups of wildlife in a particular location, causing major impacts to an animal's energy reserves or ability to nest or breed. This can leave adults weakened and unable to survive harsh weather, and can eventually have an adverse impact at a population level by reducing the number of young successfully fledged.

#### **ISSUE 3: VISITOR EXPERIENCE**

A. <u>Comment</u>: How many aircraft-related noise complaints has the park received?

Response: Voyageurs National Park has received a few written and some verbal complaints about aircraft-related noise, but park management is not based wholly on the number of comments or complaints received. Biologists and managers have become increasingly aware of the role that natural sounds play in ecosystems and the key role of quiet in parks. During scoping sessions for this planning effort, visitors and other commenters specifically noted that what they value in Voyageurs National Park is its peace and quiet. Others specifically commented on the value of natural sounds like the call of loons and other birds. It is the responsibility of the National Park Service to preserve or restore the natural soundscapes associated with national parks. The sounds of nature are inherent components of "the scenery and the natural and historic objects and the wild life therein." Natural sounds and tranquillity are major resources of many national parks and are valued by visitors.

B. <u>Comment</u>: The plan should allow for visitors to be picked up and dropped off at campsites, houseboats, and resorts. No alternative adequately provides the level of service needed and requested each year by visitors.

Response: This type of activity is not compatible with national parks, in accordance with legislation, and it is specifically prohibited by 36 CFR 2.17 except in emergencies. Park managers must also consider NPS *Director's Order 47*, which requires "the protection, maintenance, or restoration of the natural soundscape resource in a condition unimpaired by inappropriate or excessive noise sources."

Moreover, the demand for shuttle services via fixed-wing aircraft has not been expressed at Voyageurs National Park. Accessing the lakecountry camping sites by private floatplane would continue to be allowed.

C. <u>Comment</u>: There is no air service to Kettle Falls because Einarson's stopped conducting flights and no one else is allowed to do so

<u>Response</u>: Air service to Kettle Falls by means of commercial operator was minimal in 1998, and the permit renewal was not requested from this vendor in 1999. The park would evaluate application for an incidental business permit, if an application was submitted.

D. <u>Comment</u>: Docks for planes are needed at Kettle Falls, the Rainy Lake visitor center, the Kabetogama Lake visitor center, and the Ash River visitor center.

<u>Response</u>: The National Park Service feels that existing dock or beach facilities provide adequate landing facilities for fixed-wing aircraft.

#### HOUSEBOATS

## **ISSUE 1: HOUSEBOAT LIMITS AND PERMITS**

A. <u>Comment</u>: Limiting the number of private and commercial houseboats is unreasonable and unnecessary at this time. It is blatant discrimination against houseboaters and will deny use.

<u>Response</u>: The National Park Service must address the issue of carrying capacity in all units of the national park system. In accordance with NPS *Director's Order 2: Park Planning*, the planning process must consider use levels that are consistent with resource conservation mandates and visitor experiences.

The modified proposed action recommends the establishment of a reasonable interim limit of 60 houseboats per basin, and it would require houseboat users to secure a permit for overnight use. A houseboat management plan would be developed to help establish future houseboat use.

This establishment of the interim limit has been based on creel survey data gathered during peak periods of park use (please see the creel survey information that has been added to chapter 3 of the *Final GMP/EIS*). The proposed limit would allow for substantially greater numbers of houseboats than currently use the lakes at any one time. However, future projections based on trends indicate that houseboat use would need to be managed to maintain visitor experience and resource protection goals recommended by the modified proposed action.

The intent of the interim limits is not to discriminate against or deny use to houseboaters, but to preserve park qualities and visitor values. Many public comments received by the park during public scoping and the draft review articulated the need to establish houseboat limits at Voyageurs.

B. <u>Comment</u>: There is no information to support a limit on houseboats. The National Park Service has not done enough studying of the private houseboat population to limit it to 10. There is no justification for houseboat limits in the plan.

Response: The creel surveys provide quality information used to establish an interim limit on houseboats. In addition, extensive public comments requested that a limit be placed on houseboats. By studying the creel information and projecting that creel information into the future, we can justify a need to establish an interim limit on the number of houseboats in the park. The interim limit would only be implemented until a proposed houseboat management plan was completed and approved. No comprehensive data exist that distinguishes between private and commercial houseboat use at Voyageurs. The original limit of 10 private houseboats was primarily based on ranger observation. The modified proposed action would treat private and commercial houseboats equally under the interim permitting system.

The National Park Service recognizes the need to develop a more comprehensive database concerning public and private houseboat use levels. More data concerning houseboat ownership and use would be

gathered during development of a houseboat management plan, as described under the modified proposed action.

C. <u>Comment</u>: How did the National Park Service come up with the limit of 10 private houseboats in each basin?

<u>Response</u>: No comprehensive park visitor data distinguishes between private and commercial houseboats. The limit of 10 private houseboats per basin was based on ranger observations and previous inventory gathered by the park.

The modified proposed action makes no distinction between private and commercial houseboat use permitting.

D. <u>Comment</u>: A permit system is not required for other park users. The plan blatantly discriminates against houseboaters.

<u>Response</u>: The modified proposed action recommends a no-fee, self-registration permit system for all overnight use, and therefore does not discriminate against houseboat users.

E. <u>Comment</u>: What are the details of the houseboat permit system?

<u>Response</u>: The modified proposed action establishes an interim limit on overnight houseboat use, organized through a permitting system. The exact regulations of the interim no-fee permit system would be developed following approval of the general management plan. The specific details of long-term houseboat management would be determined as part of the Houseboat Management Plan process.

F. Comment: What are the alternatives for private houseboaters who don't get a permit?

<u>Response</u>: As with many national park and recreation areas, visitors who cannot obtain a required permit for a specific use at a certain time must investigate other recreation options. If a permit cannot be obtained, houseboaters may need to investigate overnight use at Crane Lake, Canadian portions of Rainy, Namakan, or Sand Point Lakes, and other areas.

Although details of the interim houseboat limit have not been determined in this planning process, it is likely that permits would be made available in advance of anticipated park use. The interim limit of 60 houseboats per basin places no restriction on day use.

G. <u>Comment</u>: Permits should be issued for all private houseboats currently docked on Rainy Lake, Kabetogama Lake, Namakan Lake, Sand Point Lake, Crane Lake, and Ash River.

<u>Response</u>: Under the modified proposed action all houseboats would be treated equitably (regardless of docking location), and all houseboat owners would have an equal opportunity to obtain an overnight permit. The permit system would ensure that no more than 30 nights of use per year would occur by a single user. This is an existing regulation in the park.

H. Comment: The plan should limit the number of houseboats in the park.

<u>Response</u>: The modified proposed action would place an interim limit of 60 houseboats per basin. As previously stated, a proposed houseboat management plan would address in detail topics related to houseboats, such as carrying capacity.

I. <u>Comment</u>: The plan should limit houseboats to the west side of the Brule so it would be more enjoyable and peaceful for other park users.

<u>Response</u>: No distinctions were made concerning boat use on the park's four major lakes. The proposed houseboat management plan would further investigate houseboat management east and west of the Brule.

J. <u>Comment</u>: Lake Powell allows more houseboats per acre than Voyageurs. Does the payment to the National Park Service at Lake Powell have any bearing on this proposal?

<u>Response</u>: An appropriate number of houseboats allowed for overnight use would be based on resource capacity and desired visitor experience at Voyageurs National Park. Fees would not be collected as part of the interim houseboat permit system. Under the modified proposed action a feasibility study would determine the future need for facility use fees.

K. <u>Comment</u>: Implementing a quota system for private houseboats would be taking akin to inverse condemnation. Boat owners will expect compensation from the National Park Service.

Response: Any reference to condemnation implies the commenter had a previous property right. This is not the case with any recreational user in the park, including houseboaters. In addition, the modified proposed action does not prevent access to the park via houseboat, and only restricts the number of houseboaters that stay overnight. As stated in the description of the modified proposed action, a houseboat management plan would examine and define issues related to houseboat carrying capacity and would recommend long-term management strategies related to houseboating in the park.

L. <u>Comment</u>: The only reason the National Park Service is restricting houseboats is because somebody dislikes their visual appearance.

<u>Response</u>: The adverse visual impact of houseboats was mentioned in a number of public comments. However, overnight use restrictions for houseboats was proposed primarily to achieve a balance of future recreational uses.

M. <u>Comment</u>: The number of private houseboat slips in the lakes surrounding the park is limited and controlled by the Minnesota Department of Natural Resources. As a result, the number of private houseboats in the area is regulated.

<u>Response</u>: Criteria used by the Minnesota Department of Natural Resources for issuing construction permits for slips and docks does not consider the issue of overnight carrying capacity in the park.

N. Comment: The National Park Service should not charge for houseboat permits.

<u>Response</u>: A proposed facility use fee feasibility study would determine the appropriateness of park fees. Fees would not be charged until this study has been completed and recommendations made based on its findings.

O. Comment: Houseboat limits should take into account the seniority of the houseboat companies.

<u>Response</u>: All houseboats would be treated equally regardless of seniority of the houseboat companies.

P. <u>Comment</u>: There is no evidence of graywater impacts; therefore, houseboat restrictions are not needed.

<u>Response</u>: The issue of graywater is only one reason why the National Park Service is proposing limits on the number of houseboats in the park. The visual impact, balance of uses, and overall visitor experience are additional considerations (also see issue 3 below).

Q. <u>Comment</u>: The plan allows the number of commercial houseboats to expand and reduces the number of private houseboats. The plan should provide the same number of permits for private and commercial houseboats.

<u>Response</u>: The modified proposed action affords equal access to no-fee permits (interim limit of 60 per basin) for private and commercial houseboat users, without differentiating by ownership.

R. <u>Comment</u>: Since the plan allows the number of commercial houseboats to increase, those vacationing in the park on a houseboat are allowed increased use whereas local, private houseboat owners are limited.

<u>Response</u>: As previously mentioned, under the modified proposed action interim permits required for houseboat overnight use would not distinguish between type of ownership. All houseboat users and owners, whether private or commercial, would be provided equal access for obtaining interim overnight permits.

S. <u>Comment</u>: By limiting the number of private houseboats to 10, the plan unfairly targets private houseboaters as the prime source of congestion, pollution, and visual impact. There are more commercial houseboats in the park than private houseboats.

<u>Response</u>: The restrictions and interim permit requirements for houseboats outlined in the modified proposed action would not distinguish between private and commercial watercraft.

T. <u>Comment</u>: Can the National Park Service legally separate commercial and private houseboats? Response: Under the modified proposed action interim permits proposed for houseboat overnight use

would not distinguish between type of ownership.

U. <u>Comment</u>: The plan states that the National Park Service encourages people to visit, but limiting private houseboats to 10 will turn people away.

Response: The National Park Service encourages a broad range of users to visit Voyageurs and tries to ensure a balance of user groups. The modified proposed action does not distinguish between type of ownership for interim permits required for overnight houseboat use. The number of interim permits — 60 per basin — would allow for increases from current levels.

V. Comment: By limiting houseboats, the National Park Service discriminates against the elderly.

<u>Response</u>: Diverse venues that accommodate a range of physical abilities and interests are provided for at Voyageurs. Under the modified proposed action all visitors would have equal opportunities for obtaining a houseboat overnight use permit.

W. <u>Comment</u>: The park should complete a houseboat management plan following the completion of the general management plan. The park should not complete a houseboat management plan.

Response: The park agrees that further planning is needed before considering any long-term decisions regarding houseboat use in the park. Therefore, the modified proposed action includes the commitment to begin a planning process, culminating in a detailed houseboat management plan that would further study and research issues related to houseboat use in the park. The planning process would include public input and comment.

X. <u>Comment</u>: In several places the plan talks about the need to control houseboats, yet it states that houseboating has increased minimally over the last 10 years.

<u>Response</u>: The National Park Service has determined that the creel survey data (1986-99) provides the most accurate record of houseboat use at Voyageurs. Based on this survey, it is evident that

houseboat use has increased considerably at Voyageurs National Park during the previous 14 years. The creel survey data is adequate for making interim park management decisions related to interim houseboat limits. However, as noted above, more detailed information is desired before any long-term decisions are made.

Y. <u>Comment</u>: The National Park Service's method for counting visitors does not distinguish between commercial and private houseboat use. However, the general management plan distinguishes between them and places restrictions on private houseboat use. The limit placed on private houseboats is based on flawed visitor use data and is therefore unreasonable, arbitrary, and capricious.

<u>Response</u>: As noted above, the modified proposed action no longer distinguishes between private and commercial houseboats. In addition, the National Park Service used creel survey data instead of a visitor survey (used in the *Draft GMP/EIS*) to set an interim limit, since the creel survey provides the most accurate and defensible source of information related to houseboat use levels.

The method used to gather creel data has been consistent for the previous 20 years. Additionally, the same pilot has conducted the survey during most seasons.

Starting in 2000, the pilot began to distinguish between private and commercial houseboats. The modified proposed action would provide an equal opportunity for private and commercial houseboats to obtain interim permits. A houseboat management plan would develop additional information to make long-term decisions on houseboat management.

## **ISSUE 2: COMMERCIAL HOUSEBOATS**

- A. <u>Comment</u>: Commercial houseboats are allowed to expand at the expense of private houseboats.
  - <u>Response</u>: Under the modified proposed action permits required for houseboat overnight use would not distinguish between type of ownership.
- B. <u>Comment</u>: Are not houseboat owners private companies that the National Park Service makes sites for and encourages their physical and advertising presence?
  - Response: A broad range of visitor activities are available in the park, including houseboating, snowmobiling, hiking, and fishing. Businesses that support these activities have naturally developed in the vicinity of the park. In other words, the park has not made sites to encourage the presence of a particular business, but rather the businesses have developed in response to the park's policy of providing for a variety of visitor uses.
- C. <u>Comment</u>: Placing limits on commercial boats will create a monopoly and bar new companies from entering the field.
  - <u>Response</u>: The modified proposed action would not establish limited concession contracts with existing houseboat companies.
- D. <u>Comment</u>: The limit for commercial houseboats should be 60 per basin. During mediation the panel agreed to a limit of 60 commercial houseboats.
  - <u>Response</u>: A consensus was never reached during mediation regarding the limit for commercial houseboats at Voyageurs National Park. However, under the modified proposed action an interim limit of 60 houseboats per basin, which includes both commercial and private houseboats, would be established. This number would be reanalyzed in the proposed houseboat management plan described in several responses above and in the *Final GMP/EIS*. Based on creel data, this limit would continue to allow for substantial increases in houseboat use during the next several years.

E. <u>Comment</u>: The park should not allow the exclusive use of beaches and campsites by commercial houseboats.

<u>Response</u>: The park provides equal access to all developed day use and overnight sites. Approximately half of the existing developed overnight sites with beach amenities are designated for tent camping.

F. <u>Comment</u>: The plan should not include any form of a limited concession or concession contract for the commercial houseboat companies. The companies should be allowed to operate with an incidental business permit.

<u>Response</u>: The modified proposed action would not establish limited concession contracts with houseboat companies.

G. <u>Comment</u>: The plan should not limit the number of commercial houseboats without evidence.

Response: The creel survey (1986 to 2000) provides a valid and defensible data source related to houseboat use levels at Voyageurs. The National Park Service believes that an interim limit of 60 houseboats per basin is a reasonable management action, and it recommends a houseboat management plan to examine houseboat use in greater detail.

## **ISSUE 3: ENVIRONMENTAL IMPACTS OF HOUSEBOATS**

A. <u>Comment</u>: Why didn't the National Park Service perform studies on the impact of private houseboats? Is it fair to assume that since the National Park Service did not study the impacts of private houseboats, it is of the opinion that the short- and long-term impacts of private houseboat use in the park are negligible and not worth studying?

Response: Both private and commercial houseboats can pollute the park's lakes through the addition of hydrocarbon and combustion products and the dumping of graywater. The analysis of hydrocarbon releases from motorized watercraft includes houseboats and has been re-calculated to provide a reasonable lower limit assuming a greater percentage of houseboats use four-stroke engines. However, it is likely that a larger percentage of private houseboats use two-stroke engines and are therefore larger, rather than smaller, relative sources of pollution than commercial houseboats. In terms of graywater releases, lake water is pumped into both commercial and private houseboats to use for bathing, cleaning, and dishwashing and is released into the lake after use. This adds small amounts of pollutants, including detergents, bacteria, food waste, and other materials that create a biological oxygen demand in the immediate vicinity where the water is dumped. However, because of the large volume of the lakes where houseboats are allowed, the impact on local water quality is short-term and negligible parkwide.

Creel survey data was used to determine the amount of graywater houseboats release in the park's lakes. These data count houseboats on the water, but do not differentiate between private and commercial boats. Therefore, the totals analyzed in the *Draft GMP/EIS* (and re-analyzed in the *Final GMP/EIS*) include both. Even assuming very high use figures, in most cases graywater would be quickly diluted. As indicated in the *Draft GMP/EIS* (see p. I –197, for example), the exception to this would be if houseboats moored in shallow bays for more than a few hours.

## **ISSUE 4: ECONOMIC IMPACTS OF HOUSEBOATS**

A. <u>Comment</u>: The plan does not include data to support the statement that houseboat limits will have no significant economic impact on the overall economy of the park's gateway communities.

<u>Response</u>: The modified proposed action recommends a houseboat management plan to examine and assess benefits and adverse economic impacts of houseboat limits. An interim limit of 60 houseboats per basin would continue to allow expansion at existing rates of commercial houseboats over the next several years; therefore enterprises in gateway communities should not be adversely impacted.

#### **ISSUE 5: HOUSEBOAT DEFINITION**

A. <u>Comment</u>: The plan's definition of a houseboat should be rewritten to more accurately define a houseboat.

<u>Response</u>: The definition of houseboat has been revised in the glossary of the *Final GMP/EIS*.

B. <u>Comment</u>: If an owner takes out the head on their houseboat, will it be a regular boat and they can go wherever and whenever they want?

Response: No.

#### **ISSUE 6: GRAYWATER**

A. <u>Comment</u>: The plan's proposal for graywater containment discriminates against houseboaters because campers are not required to contain graywater.

Response: Tent campers in particular are and will continue to be encouraged to bathe, wash dishes, and dispose of wastewater 200 feet from a water source. The park would use the opportunity presented by the implementation of a no-fee, self-registration permit system to educate all visitors about low-impact camping practices, including the disposal of washwater. The scale of graywater releases from houseboats, where water is easily pumped onboard for bathing, washing, and cleaning, is different from land-based camping and more likely to cause localized impacts. These questions will be further researched as a part of the houseboat management plan process.

B. <u>Comment</u>: The plan should not require houseboats to contain graywater because few, if any, studies have demonstrated the impact of houseboat graywater on the park. In addition, the cost of installation and the lack of space on boats to add graywater tanks makes immediate compliance unreasonable.

Response: As noted in this comment, few, if any, studies have been conducted. However, it is reasonable to assume dumping graywater contributes to the biological oxygen demand through the release of nutrients and bacteria in the immediate vicinity. It is also known that many aquatic immobile invertebrates or mobile aquatic life linked to a specific habitat may be adversely affected by decreases in dissolved oxygen. In addition to these possible impacts on natural resources, visitors and park staff have noted visual impacts from the dumping of graywater. These issues as well as any possible requirements for containment will be further studied and evaluated in the proposed houseboat management plan.

C. <u>Comment</u>: The plan should require graywater containment. New houseboats should be required to have a graywater holding tank.

<u>Response</u>: The factors described above would be examined in more detail in the proposed houseboat management planning process to determine whether graywater containment is warranted.

D. <u>Comment</u>: Houseboats not currently docked near the park should not be allowed in the park unless they have graywater holding tanks. All currently docked houseboats should be retrofitted with graywater holding tanks.

<u>Response</u>: The factors described above would be examined in more detail in the proposed houseboat management planning process to determine whether graywater containment is warranted.

E. <u>Comment</u>: The only thing houseboaters add to the lake is biodegradable soap.

<u>Response</u>: Graywater can also include nutrients, skin, hair, bacteria, food wastes, and other products from washing dishes and bathing. In addition, not all houseboaters use biodegradable soap, and the detergents themselves can contain phosphorus or other compounds that affect oxygen levels.

F. <u>Comment</u>: If graywater containment is required, will the National Park Service provide pumping stations?

<u>Response</u>: This and other questions regarding regulations and logistics would be answered through the proposed houseboat management plan.

## **ISSUE 7: VISITOR EXPERIENCE**

A. <u>Comment</u>: Houseboats are extremely unappealing to look at, and they ruin the pristine beauty of the park. The plan should require neutral-colored paint for houseboats so they blend into the landscape.

<u>Response</u>: Many public comments expressed the adverse visual impacts and obtrusive appearance of houseboats at Voyageurs. Aesthetics would be considered in the proposed houseboat management plan.

B. <u>Comment</u>: Who determined that houseboat use in the park adversely affects the experience of other park visitors? There are no references cited. Where is the evidence that limiting houseboats would improve the visitor experience?

Response: The park received numerous comments related to visitor experience and houseboating during the public scoping process and the review of the *Draft GMP/EIS*. Many comments indicated that houseboating at Voyageurs had begun to dominate in-water recreational use, visual characteristics, and use of tent camping sites. Examples of specific comments received during scoping include "need to create a balance between use levels and quality of experience" and be "willing to establish limits / carrying capacity if necessary." A significant number of comments reflected the need to limit houseboat use, size, and the number of persons at houseboat sites.

These issues and trends indicated by creel data were adequate to establish interim limits on the number of houseboats park waters can accommodate without impairing the experience for nonhouseboating visitors. However, the modified proposed action recommends a houseboat management plan to collect more specific information on use patterns and impacts to visitors before deciding whether or how to limit houseboat use in the long term.

C. Comment: Who are the "visitors" referred to on p. I-153, p. I-155? There are no references cited.

<u>Response</u>: Visitors, park guests, and park patrons are synonymous terms that refer to persons who access or use the park. Public comments that describe adverse impacts relating to noise from motorized recreational uses were gathered from surveys and through scoping meetings.

## **ISSUE 8: RESEARCH**

A. <u>Comment</u>: The implementation of any of the houseboat proposals in the plan should be postponed until site-specific studies can be performed to either prove or disprove the assumptions upon which the plan is based.

<u>Response</u>: The modified proposed action recommends interim limits until such information is gathered in a separate planning process, resulting in a houseboat management plan.

## **ISSUE 9: SANITATION SYSTEM CERTIFICATES**

A. Comment: The plan does not define a sanitation system.

<u>Response</u>: A sanitation system would either treat human wastewater or prevent it from entering the waters of the park. Human wastewater is normally a combination of both graywater and blackwater; however, on boats or recreational vehicles, they may be separate.

B. <u>Comment</u>: Sanitation system certificates should be limited to blackwater containment only. The general management plan should clearly state this.

<u>Response</u>: Sanitation system certificates are currently limited to blackwater containment. However, the park is considering a requirement that graywater also be contained. Further information about the average volume of graywater emitted by houseboats as well the impacts (including economic) on houseboaters will be collected and evaluated in a separate planning process resulting in a houseboat management plan.

## INTERIOR LAKES

#### **ISSUE 1: INTERIOR LAKES**

A. <u>Comment</u>: Some commenters indicated motors should not be allowed on the Kabetogama Peninsula lakes, while others said they should be allowed on all interior lakes.

Response: Under the modified proposed action, 19 interior lakes that are designated as recommended wilderness would remain closed to access by mechanized equipment. The 1988 NPS *Management Policies 2001* require that proposed wilderness areas be managed the same as designated wilderness and that no actions be taken that would diminish wilderness suitability, such as permitting access via motorized or mechanized means. However, seven of the park's interior lakes are not proposed for wilderness, and motorized forms of recreation would be allowed (1992 *Final Environmental Impact Statement for a Wilderness Recommendation*). Motorized use of these lakes would remain in the modified proposed action to help achieve a balanced and diverse recreation base.

B. <u>Comment</u>: During the summer the Chain of Lakes on the Kabetogama Peninsula should be nonmotorized. During the winter the Chain of Lakes snowmobile trail should continue.

Response: Under the modified proposed action access to seven interior lakes by private fixed-wing aircraft would be retained. The park does not believe continuing this use would impair resources, because the *Draft GMP/EIS* indicates only temporary and localized adverse impacts on the quality of visitor experience or other resources. In addition, the modified proposed action calls for a variety of recreational and other uses of the park, and some fixed-wing aircraft use to provide access to the lakes on the Kabetogama Peninsula is consistent with this approach.

# INTERPRETATION

## **ISSUE 1: PROGRAMS AND PUBLICATIONS**

A. <u>Comment</u>: Park literature should promote and include information on fixed-wing aircraft opportunities.

<u>Response</u>: This request is too detailed to be addressed in the general management planning process. However, this comment will be considered by park managers when developing new publications.

B. <u>Comment</u>: Any publications designed to minimize conflicts between user groups should include language that Voyageurs is a motorized park and that visitors will see and hear motorboats.

<u>Response</u>: This comment will be considered for inclusion in future consideration in park publications.

C. <u>Comment</u>: The plan provides no focus on promoting eco-tourism in the park.

<u>Response</u>: The modified proposed action does provide for promotion of eco-tourism in the park by promoting responsible travel and conservation of the natural and cultural environment. One of the more accepted definitions of this concept is listed below:

## Eco-tourism is:

Traveling to relatively undisturbed or uncontaminated natural areas with the specific objective of studying, admiring, and enjoying the scenery and its wild plants and animals, as well as any existing cultural manifestations (both past and present) found in these areas (Ceballos-Lascurain 1987).

Many of the park goals and concepts outlined under the modified proposed action are directly related to expanding and intensifying environmental protection of natural and cultural resources for the purpose of promoting public awareness, research, and enjoyment.

Access to significant cultural and natural resource sites would be expanded through the modest development of 15 to 20 visitor destination areas. Treatment and stabilization plans for archeological resources would be completed, and an estimated 16 to 20 historic properties with multiple structures would be slated for preservation.

In addition, the modified proposed action recommends an increased emphasis on interpretive services through additional staffing and funding. A comprehensive interpretive plan would be developed based on the park's mission, purpose, and significance. Educational programs and opportunities would be expanded that focus on natural and cultural history of Voyageurs National Park.

D. <u>Comment</u>: Why does the National Park Service need to supplement the park's interpretive program with an educational institute?

<u>Response</u>: Through partnering with various organizations, an educational institute would help provide more varied educational programming to attract a diverse audience, build a greater national constituency and support for the park, and provide broadened educational and research opportunities.

## **MEDIATION**

#### **ISSUE 1: MEDIATION**

A. <u>Comment</u>: It is a shame that the National Park Service did not use more of the mediation consensus/conclusions in the proposed action.

<u>Response</u>: The mediation process reached a tentative consensus that was rejected almost immediately. The National Park Service worked diligently with the mediation panel and hoped that its

recommendations could have been agreed to. The mediation panel's recommendations would have required congressional action. This general management planning process seeks to chart a vision for the park for the next 20 years. Few of the comments received during the general management plan process mirrored the mediation recommendations.

## **METHODOLOGIES**

#### **ISSUE 1: FLAWED METHODOLOGIES**

- A. <u>Comment</u>: Private houseboats have much smaller freshwater tanks and therefore have less graywater and should be analyzed separately with respect to water quality impacts. Graywater numbers in the plan are wrong because some houseboats don't use their freshwater tank for washing or bathing.
  - Response: The analysis has been changed to reflect the fact that most houseboaters do not use freshwater carried on board for bathing or washing, but instead pump water from the lake and dispose of used water directly into the lake. It was assumed a certain portion of the recorded craft hours for houseboats were private houseboats and the remainder commercial houseboats. The Water Quality section under "Methodologies" has been expanded to provide more information related to graywater.
- B. <u>Comment</u>: The National Park Service inaccurately assumes that freshwater is converted to graywater. <u>Response</u>: The environmental impacts have been modified to clarify that freshwater and lakewater may be used.
- C. <u>Comment</u>: The assumption that all watercraft were two-stroke engines in 1999 is erroneous; the largest rental company in Namakan converted all 30 boats to four-stroke engines. It's widely known that four-strokes are less polluting; estimates for houseboats are inflated.
  - <u>Response</u>: The analysis of oil-gas mixture emitted into the lakes was aimed at obtaining an order of magnitude estimate. As indicated in "Methodologies," several assumptions were made. Many of those assumptions are likely to be slightly or even moderately inaccurate; however, they do help evaluate the impact of motorboat use on park water quality. The subtraction of 30 boats as two-stroke polluters would make no detectable difference in these estimates. However, the analysis has been recalculated assuming 25% of motorboats are already using four-stroke or fuel-injection technology. This likely provides a reasonable best case scenario, which has been added to the text of the *Final GMP/EIS*.
- D. <u>Comment</u>: Private houseboats are driven at less than full throttle to save gas; rentals are driven at full throttle.
  - <u>Response</u>: As noted above, a number of assumptions were required to estimate emissions. The analysis is not precise, but it does provide some idea of motorboat emissions.
- E. <u>Comment</u>: The plan should include information about the 2006 EPA standards for outboard motors because it will affect pollution.
  - Response: The U.S. Environmental Protection Agency started regulated outboard engine emissions beginning with the 1998 model year. The new standard requires a 75% reduction in outboard emissions by model year 2006. Outboards meeting this level are considered EPA-2006 compliant. This means most new outboard motors sold in 2006 will have emissions that are 75% lower than those sold before 1998. These regulations were taken into account in estimating emissions from outboard motors in the park.

## NATURAL RESOURCES

# **ISSUE 1: MANAGEMENT**

A. <u>Comment</u>: The park should restore native habitat degraded by humans.

Response: Measures to restore habitat are part of the modified proposed action, and the effects of these measures are described in part on pages I-236 and 237 of the *Draft GMP/EIS*. These effects include vegetation management to produce a park ecosystem as it would have evolved prior to the settlement period. Such a strategy would favor native wildlife, specifically those species requiring canopy openings or shrubby areas, such as deer, snowshoe hare, moose, beaver, red fox, tree swallows, kingbirds, and many others. The park has also prepared a revised "Historic Structures Management Plan." This document will set the stage for the proposed removal of a large number of structures and indicate that the park is committed to preserving its cultural resources. The removal of these structures would allow small portions of the park to be restored to native habitat.

B. <u>Comment</u>: The National Park Service should make a special effort to remove exotic species from the park.

Response: The modified proposed action includes funding for additional natural resource management and protection staff. One of the duties of these additional staff would be to more extensively monitor for the presence of aggressive exotic species such as purple loosestrife, rusty crayfish, rainbow smelt, and Eurasian watermilfoil. Efforts to remove these species require an integrated management approach. The intentional or accidental introduction of nonnative species (plant, fish, crustacean, etc.) by humans cannot be eliminated easily, quickly, or inexpensively. In some cases mitigation would involve containment, control, or eradication. Environmental impacts associated with removal need to be considered in all alternatives, such as the removal of exotic fishes or plants. Uses of poisons or herbicides are one tool that pose problematic side effects. The park would prepare a vegetation management plan to more specifically identify a strategy and tools for combating exotics (see p. I-234 of the *Draft GMP/EIS*). Other specific management plans would address strategies for managing exotics.

C. <u>Comment</u>: Is night lighting increasing? The park lighting should be retrofitted to protect the nightscape.

<u>Response</u>: Although it is likely that night lighting is generally increasing as the population expands, the park has no data on this issue. Your comment will be taken under advisement to determine whether park facility lighting could be dampened or otherwise changed to help maintain the existing nightscape.

D. <u>Comment</u>: The plan should address the preservation of the Ontario-owned Crownland on the Canadian shoreline opposite the park.

Response: Through its efforts to improve cooperation and partnerships with others, the park will strive to identify important visual areas and work with both U.S. and Canadian local, county, and provincial governments to protect these areas and improve visual quality. The park attempts to monitor land use activities on adjacent lands and to provide input on land use decisions on a case-by-case basis. The park should increase its participation in planning, zoning, and other land use activities that might affect park resources. The National Park Service supports and promotes land uses that are consistent with maintaining park values.

E. <u>Comment</u>: The National Park Service should continue to protect threatened and endangered species, especially the gray wolf, from human disturbance. If federal protection for the wolf is lifted, the National Park Service should still identify and protect critical wolf habitat.

<u>Response</u>: The park has identified important habitat for the wolf and other wildlife in the form of several of the bays of the park's large lakes (see p. I-138 to I-139 of the *Draft GMP/EIS* for more information). Regardless of the official status of the wolf, the National Park Service believes it has a responsibility to protect wildlife populations under its care and will continue to do so.

F. <u>Comment</u>: The park staff should not climb trees to access eagle's nests to gather information when the nest has eggs or young eagles in it.

Response: The park relies on a variety of methods to gather information about its eagle population. While it is sometimes necessary to count eggs or young by climbing trees, park staff always has the welfare of the birds in mind. The information gathered is essential in determining whether the eagles are breeding effectively or whether the adults or chicks are healthy. Despite the number of adults and territories in the park, reproductive performance remains below what the recovery plan notes as a healthy population. Several factors, including ecological contaminants, have been implicated. Previous studies found high levels of PCB, DDE, and mercury in eaglet plasma and feathers. Concentrations are some of the highest in the Great Lakes region — high enough to negatively affect survival. This information is used in making both short- and long-term management decisions about bald eagles and visitor use management in areas with active nests.

G. <u>Comment</u>: Park personnel should respect private property and should not enter private property to study plants and wildlife without permission.

Response: Your point is well taken.

H. <u>Comment</u>: Some commenters believe the park is practicing overly intense protection. Others stated they believed the emphasis on natural resource values is positive and forward-looking. Others believe the park needs to commit additional staff to protecting the natural resources of the park.

Response: The park is required by the NPS Organic Act to ensure that the integrity of its resources and values, including natural resources, are not impaired. The park is also obliged to allow for enjoyment of these resources and values. All of the alternatives analyzed in the *Final GMP/EIS*, including the modified proposed action, are designed to ensure visitor enjoyment and to protect the integrity of natural and other resources from impairment. However, the modified proposed action also recognizes the benefits of additional staff, which could help monitor the condition of natural and other resources and prevent or mitigate adverse impacts on the most sensitive resources.

I. <u>Comment</u>: Commenters indicated support for inventory, monitoring, and research programs, as well as visitor use.

<u>Response</u>: Additional inventory and monitoring are needed to mitigate existing damage and to prevent further damage to resources, including provisions for resource and visitor use monitoring in the modified proposed action.

J. <u>Comment</u>: The park should conduct frequent water testing to monitor lake conditions.

<u>Response</u>: Monitoring to ensure no impairment of park resources or values, including water quality, is an excellent idea. The modified proposed action in the *Final GMP/EIS* would request additional funds for natural resource staff and project funding. At least some of these additional staff hours would be devoted to monitoring the condition of the park's natural resources so that actions to prevent impairment could be taken by NPS decision makers.

K. Comment: The National Park Service should not identify, delineate, or restore wetlands.

Response: Policies regarding the treatment of wetlands are set by laws and regulations, including section 404 of the Clean Water Act and Executive Order 11990. The National Park Service also follows a servicewide policy of avoiding impacts to wetlands wherever possible. The National Park Service believes wetlands are a unique and important resource that should be protected. Wetlands are known to improve water quality and provide habitat for a variety of plant and animal species of special concern.

L. <u>Comment:</u> Commenters indicated that the National Park Service presently manages threatened or endangered species adequately. Other commenters stated a belief that the National Park Service will use the Endangered Species Act to extensively restrict or prohibit use.

Response: The regulations of the Endangered Species Act set standardized policies for the U.S. Fish and Wildlife Service to follow in ensuring actions do not jeopardize fish, wildlife, or plant life either listed or proposed for listing as threatened or endangered species. If an action proposed by the National Park Service would adversely affect these species or their habitat, negotiations between the two agencies would take place to examine alternatives or mitigation for such an impact. Because this process is formalized and standardized, the National Park Service would not somehow modify it to "extensively restrict or prohibit use."

M. <u>Comment</u>: The proposed action includes more concern about forest management with respect to impacts on humans.

<u>Response</u>: The modified proposed action would reestablish natural fire regimes to the greatest extent possible without reducing visitation or visitor enjoyment.

# **NO-WAKE AREAS**

# **ISSUE 1: SUPPORT NO-WAKE AREAS**

A. <u>Comment</u>: The proposed action should establish no-wake areas at King Williams Narrows, Namakan Narrows, Sullivan Bay entrance from Kabetogama, Blind Ash Bay, and Daley Bay for safety reasons.

Response: During formative stages of developing alternatives, the planning team considered recommending no-wake areas in numerous shallow bays and constricted passages. However, this concept was rejected since it was determined that natural water conditions often discourage travel at fast speeds. The modified proposed action expanded emphasis and opportunities for education related to boating etiquette and safety. Such programs and partnerships were determined a more appropriate solution concerning the issue of visitor conflicts due to wakes. By stressing education and enforcement, visually intrusive signs and buoy markers could also be avoided.

B. Comment: As in the proposed action, no-wake areas should not be established.

<u>Response</u>: The modified proposed action would not recommend designation of no-wake water areas, for reasons described above.

## **OVERNIGHT AND DAY USE SITES**

## **ISSUE 1: SITE DEVELOPMENT**

A. <u>Comment</u>: The park's facilities do not accommodate cuddy cabins because there are too few docks. The park needs to develop sites that have deep water access for sailboats.

Response: Park facilities accommodate cuddy or cutty cabins at a number of developed campsites. Of 215 developed day and overnight use sites, 34 are equipped with landing piers for docking. On the majority of individual sites, soft bottom beaching areas are available. In areas where soft bottoms do not occur, dock construction is being considered. The number of docks at developed sites is kept to a minimum due to costs of construction and maintenance, as well as visual impacts.

B. <u>Comment</u>: The National Park Service should build more houseboat sites. Houseboat sites have little long-term impact on the park's maintenance budget because they do not require rehabilitation like tent sites.

<u>Response</u>: Campsite monitoring surveys reveal that less adverse resource impacts do occur at houseboat sites compared to tent camping sites, primarily since fewer developed facilities are required. However, all developed use areas do require maintenance. The modified proposed action would increase the number of houseboat sites to 108, which is approximately one third of all day and overnight sites.

C. <u>Comment</u>: Houseboat site development has been slow on Rainy Lake. Houseboat site development needs to be equitable between the park's two basins.

<u>Response</u>: Fewer developed houseboat sites have been constructed in the Rainy basin (32) than in the Namakan basin (46). However, since 1995, more houseboat sites have been developed in the Rainy basin (25) than in the Namakan basin (20).

The amount of shoreline (miles) in the Rainy basin is substantially less than in the Namakan basin, thereby affording less potential for site development. As described in the modified proposed action, the proposed houseboat management plan would examine numerous houseboat issues, including use levels in each basin.

D. <u>Comment</u>: In the 1988 *Lakecountry and Backcountry Site Management Plan*, many houseboat sites listed in appendix A are not located on use-and-occupancy leased lands or private lands, so why aren't they developed?

Response: A number of sites designated in appendix II [A] of the 1988 *Lakecountry and Backcountry Site Management Plan* have been determined incompatible for development due to natural and cultural resource concerns.

E. Comment: The park should develop designated campsites for fixed-wing aircraft in each basin.

<u>Response</u>: There are a number of sites in the lakecountry that can be accessed by fixed-wing aircraft. The need to designate lakecountry campsites that limit use to visitors using fixed-wing aircraft is not warranted.

F. Comment: The National Park Service has converted houseboat sites to tent only sites.

Response: The development of sites is based on the criteria in the 1988 Lakecountry and Backcountry Site Management Plan. Some sites that are used by houseboats were always identified in the plan for tent sites. In a few cases tent sites were converted to houseboat sites. Two sites that were identified as possible houseboat sites in the 1988 plan have been converted to small tent sites. Two additional sites designated as houseboat sites are being considered for conversion to small tent sites. These four sites

have been or are being considered for conversion because they are better suited for a small tent site. The criteria for a small tent site are more difficult to meet. In a few cases, changes were made to take full advantage of a site's potential. In addition, small tent sites help protect the viewshed; a tent on shore is less obvious than a houseboat.

G. <u>Comment</u>: Why can't developed sites be used by both houseboaters and tenters on a first-come, first-served basis?

<u>Response</u>: The sites are not necessarily interchangeable. Different physical conditions are used to determine site designation for houseboat and tent use. Due to the need for shallow water and shelter from wind, limited shoreline areas meet design criteria for houseboat mooring. Additionally, houseboat sites do not require facilities such as tent pads and vault toilets, and therefore would not accommodate tent camping.

H. <u>Comment</u>: The National Park Service should not plan for a large increase in the total number of developed sites. The park is already near capacity for an enjoyable experience.

<u>Response</u>: The modified proposed action calls for a total of 280 to 320 developed sites. This sum reflects a reduction compared to full buildout of about 400 sites outlined in the approved 1988 *Lakecountry and Backcountry Site Management Plan*.

I. <u>Comment</u>: A group site for 30 people should be developed in each park basin.

<u>Response</u>: The modified proposed action would provide for a total of three group camping facilities to support 30 people. At least one would be developed in each basin.

J. Comment: Overnight and day use sites should be provided at developed areas.

Response: The National Park Service does not typically construct overnight facilities near park developed areas, such as visitor center destinations. In general, developed areas do not provide for a quality overnight visitor experience due to a high level of administration, maintenance, and transportation-related activity. However, significant expansion of day use facilities at developed areas is recommended under the modified proposed action.

K. Comment: The park should provide more docks to tie up to at overnight and day use sites.

<u>Response</u>: The number of docks at overnight and day use sites is kept to a minimum due to costs of construction, maintenance, and adverse visual impacts.

L. <u>Comment</u>: The park could set up offshore mooring sites for visitors who do not want to or need to go ashore.

<u>Response</u>: Under the modified proposed action watercraft would be allowed to moor at offshore locations overnight under most conditions. Therefore, the need to construct facilities that allowed boats to anchor in park waters is not warranted.

M. <u>Comment</u>: The National Park Service documents recognize that houseboats have less environmental impact than camping, therefore more houseboat sites should be developed.

Response: Decisions about where to develop houseboat sites must consider physical site criteria, level of density in lakecountry areas, and the need to balance recreational uses. Some visitors have complained that houseboats have a negative impact on the visitor experience. The modified proposed action would increase the number of houseboat sites to a total of 108 — a substantial percentage of total park developed sites. Although campsite monitoring reveals less adverse resource impacts at houseboat sites, long-term impacts have not been assessed, because most of the houseboat sites have been constructed within the previous eight years.

N. <u>Comment</u>: The park should create day use sites at swimming beaches for all to use. There are few beaches on Rainy Lake for day use.

<u>Response</u>: Under the modified proposed action the development of day use sites would be considered a high priority, and some would include beach amenities.

O. Comment: The National Park Service should build more day use sites immediately.

Response: The modified proposed action recommends that an additional 18 standard day use sites (park total of 28) be considered the highest priority for future development. Furthermore, day use would be allowed at all developed tent sites until 2:00 P.M. Future development of 10 to 20 visitor destinations that accommodate day use would also be developed under the modified proposed action.

R. <u>Comment</u>: The proposed high density of sites at Namakan Narrows is a concern.

<u>Response</u>: A large percentage of campsites — including those at Namakan Narrows — were constructed prior to designation of Voyageurs National Park. "High density" lakecountry subareas in the modified proposed action are primarily based on existing conditions. Proposed future day and overnight use developed sites would mostly be confined to moderate and low density subareas.

S. <u>Comment</u>: The National Park Service should develop paddlers-only campsites because of the time it takes to look for an open site. There should be a few sites within a couple of hours paddling distance from each visitor center.

<u>Response</u>: Under the modified proposed action the park would provide tent sites within a couple hours paddling distance from each visitor center. Paddlers-only sites were not included in the modified proposed action since some visitors felt that lakecountry overnight use sites designated for paddlers-only would give preferential treatment to a small percentage of total park users.

T. <u>Comment</u>: The National Park Service should develop sites with fewer facilities (no tent pads or bear lockers). The National Park Service should build sites with latrines and fire rings, and then add the other amenities later.

<u>Response</u>: Park guidelines set standards for developing sites designed in part to minimize impacts to resources. Adverse impacts to soils and vegetation are significantly less if sites are "hardened" and tent camping pads are constructed. The installation of bear-proof lockers at all developed day and overnight tent sites prevents animal habituation and bear nuisance conflicts with humans.

U. <u>Comment</u>: The National Park Service should consider rotating use at designated campsites to lessen visitor impacts during peak use periods, at least until further carrying capacity data are available.

<u>Response</u>: This idea would be easier to implement when more campsites are developed and could be considered at a later date.

# **ISSUE 2: NUMBER OF SITES**

A. <u>Comment</u>: If the use of undeveloped sites is phased out, there will not be enough houseboat sites for all the boats currently docked near the park.

<u>Response</u>: Overnight houseboat use would continue to be allowed at undeveloped sites under the modified proposed action, unless additional monitoring of sites indicated that resource impacts were too great.

An additional 30 developed overnight houseboat sites would be built under the modified proposed action. Therefore, if at-large overnight houseboat use was phased out, there would be 108 developed sites to accommodate 120 houseboat permits. This means that, if the interim limit of 60 houseboats

per basin was reached, some houseboaters would be required to share sites. Since a percentage of houseboat users travel in groups of two, it is possible that the number of developed sites would even accommodate peak demand.

B. <u>Comment</u>: Fifty (50) houseboat sites per basin is inadequate considering the number of boats docked near the park. The number of houseboat sites should be increased.

<u>Response</u>: The number of houseboat sites per basin is based on resource compatibility, the need for a balance of recreational uses, and impacts on the visitor experience. It is not based on the number of boats docked in a specific locale.

C. <u>Comment</u>: The 1988 *Lakecountry and Backcountry Site Management Plan* is a good plan and should not be shelved. This plan provided for 208 houseboat sites but the proposed action reduces that number by 52%.

<u>Response</u>: The approved 1988 *Lakecountry and Backcountry Site Management Plan* is not being shelved. It recommends a total buildout of 108 developed houseboat sites, the same number as in the modified proposed action.

D. <u>Comment</u>: Why does the proposed action abandon the 1988 *Lakecountry and Backcountry Site Management Plan* by planning for 280 instead of 400 sites?

Response: One of the park's most valuable resources is its ability to provide visitors with a high-quality natural experience. During the public scoping process, people described Voyageurs National Park as a place where "wilderness" can be experienced, and respondents spoke of wanting to maintain the scenic character of the undeveloped shoreline. The relatively uncrowded conditions and ability to experience natural quiet, solitude, remoteness, and serenity were voiced as primary attributes of the park. Many spoke of the need to establish carrying capacities, or use limits if necessary to retain a high-quality experience and to retain a sense of privacy for campers. "Retention of existing natural qualities of experience, uses, visitation levels and wilderness experience" were the most common remarks concerning the future vision of the park.

Park staff evaluated the 400 sites approved in the 1988 *Lakecountry and Backcountry Site Management Plan* and found this resource could not be retained if all sites were built. Therefore, based on public comment and the need to conserve the existing high-quality visitor experience, the modified proposed action recommends a 25% to 43% fewer developed day and overnight use sites than proposed in the 1988 *Lakecountry and Backcountry Site Management Plan*.

E. <u>Comment</u>: The park should follow the 1988 *Lakecountry and Backcountry Site Management Plan* and plan for a minimum of 492 sites.

Response: The approved 1988 Lakecountry and Backcountry Site Management Plan planned for a total buildout of 400 sites, although a minimum of 492 sites had been recommended prior to that. As previously described, scoping and review comments submitted by the public, and the need to retain a high-quality natural experience have led the park to reevaluate the number of sites. Therefore, the modified proposed action designates 280 to 320 developed sites.

F. <u>Comment</u>: It would be unacceptable for the National Park Service to complete a full build-out of 400 sites.

<u>Response</u>: The modified proposed action describes full buildout of 280 to 320 developed sites. This level of facility development reflects a reduction in campsite development described in the 1988 *Lakecountry and Backcountry Site Management Plan*.

## **ISSUE 3: PARTY SIZE**

A. <u>Comment</u>: Requiring two houseboats to share a houseboat site is not acceptable. Visitors come to experience privacy and solitude.

<u>Response</u>: Park policy does not require shared use of developed houseboat sites. Since some houseboat users travel in groups of two, mooring facilities that accommodate two boats at the same site have been provided.

B. Comment: The plan should not include party size restrictions at developed sites.

<u>Response</u>: Day and overnight use sites are designed and "hardened" to accommodate a specific number of persons and to limit natural resource impacts. The modified proposed action provides developed sites that are designed to accommodate a range of group sizes from 1 to 45 persons.

Party size restrictions recommended in the modified proposed action are similar to those outlined in current park management policies. The modified proposed action deviates from existing regulations by placing a maximum limit of 18 persons at day use sites, 6 persons at primitive area overnight use sites, and 24 persons at houseboat overnight use sites if there are two houseboats.

C. <u>Comment</u>: Party size limits and other restrictions should not be placed on visitors using the park's primitive area.

<u>Response</u>: Limits on party size in primitive areas would be established to ensure remote qualities and natural quiet. As with all developed sites, open fires would be restricted to metal fire rings only.

D. <u>Comment</u>: The plan should not allow for groups of 18 or more. Limit party size to no more than eight people per site.

Response: Based on diverse public comments that expressed the need for developed overnight sites to accommodate varied party sizes, the modified proposed action provides for camping facilities designed for small parties and groups. The largest percentage of developed overnight use sites — small tent campsites — would continue to restrict use to nine persons per site, as outlined in the 1988 Lakecountry and Backcountry Site Management Plan.

Under the modified proposed action, only five developed tent camping facilities — two campgrounds and three group campsites — would accommodate groups that exceed 18 persons. The siting of these facilities would consider disturbance to neighboring park visitors.

#### **ISSUE 4: USE OF UNDEVELOPED SITES**

A. <u>Comment</u>: Requiring visitors to use developed sites is too restrictive and unnecessary. Visitors need the use of undeveloped sites because of time, distance, and weather.

Response: Although the park intends to provide a variety of recreational experiences, including the use of undeveloped sites, it is also obliged to conserve and protect the resources under its jurisdiction. Therefore, if site monitoring studies called for by the modified proposed action show that the use of undeveloped sites has resulted in excessive resource damage, the practice could be limited or discontinued. Otherwise, day and overnight use of undeveloped sites would continue to be allowed.

B. <u>Comment</u>: The rule for using undeveloped sites should read 200 yards along the shoreline and 200 yards line of sight rather than 200 yards and 1/4 mile.

<u>Response</u>: The criteria for using undeveloped sites would continue to be based on guidelines described in the *1988 Lakecountry and Backcountry Site Management Plan*. For purposes of clarification, the text in the *Final GMP/EIS* has been modified to read:

The use of undeveloped sites by tent campers and houseboats would continue to be allowed as long as they were 200 yards from a developed tent, houseboat or day use site and 1/4 mile from park developed areas such as a visitor center or Ellsworth Rock Garden.

C. <u>Comment</u>: Why doesn't the National Park Service develop well-used undesignated sites instead of closing them?

Response: Some well-used undeveloped sites that meet criteria for site selection described in the approved 1988 *Lakecountry and Backcountry Site Management Plan* would be made into developed sites under the modified proposed action. In addition, a revision of the 1988 plan would evaluate well-used undesignated sites as potential developed sites.

D. Comment: Require the use of developed sites.

<u>Response</u>: The modified proposed action recommends the use of developed day and overnight sites for resource, safety, visitor experience, and management reasons. It also outlines the need for monitoring resource impacts at undeveloped sites. The definitive data gathered by such monitoring helps park managers determine future policy regarding the use of undeveloped day and overnight sites.

E. <u>Comment</u>: The National Park Service should allow the use of undeveloped sites if no developed sites are available.

<u>Response</u>: The modified proposed action allows the use of undeveloped sites, although the use of developed day and overnight use sites is recommended.

F. <u>Comment</u>: The general management plan requires overnight visitors to stay 200 yards away from a developed campsite but not a houseboat site. This discriminates against houseboaters by not providing solitude and privacy.

<u>Response</u>: The distance of 200 yards applies to all overnight users and sites. The regulations for use of undeveloped sites is as listed previously under this section in comment B.

G. <u>Comment</u>: The proposed study to evaluate overnight use at undeveloped sites should analyze houseboat use and tent use separately.

<u>Response</u>: The proposed study to evaluate use at undeveloped sites would analyze houseboat and tent uses separately.

# **ISSUE 5: FIRES AND FIREWOOD**

A. <u>Comment</u>: Some commenters stated that visitors should be allowed to use metal and existing fire rings at any site; others stated that they should not.

<u>Response</u>: The modified proposed action would require the use of metal fire rings at developed sites, and campstoves at undeveloped sites by 2005. The decision is based on issues of fire control and the potential for unlimited fire rings to be constructed at undeveloped sites.

B. <u>Comment</u>: The National Park Service should allow wood gathering because it is an important part of the park experience. There is enough driftwood for fires. Requiring visitors to transport enough wood for a week is unacceptable.

<u>Response</u>: The modified proposed action allows for gathering of dead and down firewood, except where prohibited, such as small islands and heavily impacted use areas. However, it also encourages visitors to bring or purchase firewood from local sources.

Findings from a campsite monitoring survey (Larson 1999) indicate that the primary cause of tree damage at developed overnight use sites is related to collecting wood for campfires. Current park regulations prohibit cutting of live vegetation, although a high percentage of developed sites have sustained adverse impacts due to tree and limb removal.

#### **ISSUE 6: DAY USE**

A. <u>Comment</u>: To prevent resource damage, day use should only be allowed at day use or tent sites because houseboat sites do not have toilet facilities.

Response: For developed sites the modified proposed action would only allow day use at day and tent sites because those sites are equipped with vault toilet facilities. However, undeveloped sites may still be used. The National Park Service proposes to evaluate whether allowing the use of undeveloped sites is resulting in the degradation of park resources. Allowing visitors to use undeveloped sites would continue until and unless compelling evidence of adverse effects was found. Alternative methods of preventing resource degradation at undeveloped sites could subsequently be proposed.

B. <u>Comment</u>: Eliminate day use from tent and houseboat sites because it makes it difficult to determine if a site is available.

<u>Response</u>: Currently, there are not enough day use sites to meet demand. Therefore, the use of existing developed tent sites helps satisfy this need. The modified proposed action would prohibit day use at houseboat sites, but it would continue to allow day use of tent sites until 2:00 P.M.

Given the scarcity of day use sites in the park, the modified proposed action would place the highest priority on developing day use sites. The proposed plan recommends a significant percentage increase in day use sites, to include an additional 28 traditional day use sites, and 15 to 20 visitor destination day use facilities.

C. <u>Comment</u>: If an overnight reservation system is implemented, day use should still be allowed until 2:00 P.M. at unoccupied campsites, especially in the spring and fall.

<u>Response</u>: Day use would be allowed at unoccupied tent sites until 2 P.M. during all seasons. If the proposed overnight permit system feasibility study recommended the implementation of a reservation system, issues related to day use at overnight developed sites would be addressed.

D. <u>Comment</u>: The National Park Service should continue to allow day use at small campsites after 2:00 P.M. because there are so few day use sites and they are far apart.

<u>Response</u>: During public scoping and review of the *Draft GMP/EIS*, the park received comments about the need to limit day use at overnight sites. Conflicts occasionally arise when overnight visitors are unable to determine whether an occupied site is being used only for the day. Although day use would continue to be allowed at overnight tent sites, day users must vacate designated overnight sites by 2:00 P.M., and use undeveloped or designated day use sites.

# **ISSUE 7: VISITOR DESTINATIONS**

A. <u>Comment</u>: Visitor destinations promoted in the plan should be based on documented sites of significance, not set at an arbitrary number.

<u>Response</u>: Visitor destinations outlined under the alternatives are based on well-documented sites of cultural or natural resource significance.

B. Comment: The plan should include a restoration schedule for Ellsworth Rock Garden.

<u>Response</u>: A restoration schedule for a specific site is too detailed for this general management planning effort. The 1999 "Preservation Treatment Plan" already includes recommendations and target dates for site restoration of Ellsworth Rock Garden.

C. <u>Comment</u>: The National Park Service should make a commitment to conduct basic maintenance at Ellsworth Rock Garden.

<u>Response</u>: The modified proposed action recommends a completion of a comprehensive maintenance program, that would include sites such as Ellsworth Rock Garden.

## **ISSUE 8: LODGING**

A. <u>Comment</u>: The plan should address the severe lack of high-quality lodging facilities serving the park.

<u>Response</u>: The National Park Service continues to establish partnerships with tourist-related businesses in neighboring communities, because the park depends on the private sector to provide lodging accommodations. Market forces would determine the demand for luxury lodging facilities.

## OVERNIGHT PERMITS/FEES/RESERVATIONS

#### **ISSUE 1: RESERVATION SYSTEM FOR OVERNIGHT USE**

A. <u>Comment</u>: The plan should not include implementation of an overnight reservation system because visitors want the freedom to roam and to move between sites.

<u>Response</u>: The modified proposed action includes a no-fee, self-registration permit system for overnight use. However, no site-specific reservations are proposed, and the registration permit would not assign visitors to a particular site within the park. A proposed overnight permit system feasibility study would determine the need for implementing a reservation system in the future.

B. <u>Comment</u>: If a houseboater uses a National Park Service dock, anchors offshore, or uses an undeveloped site, is it considered an overnight stay which will require a reservation?

<u>Response</u>: Under the modified proposed action, houseboat users would be required to obtain a permit if they intended to stay in the park overnight, whether they used an NPS dock, anchored offshore, or used an undeveloped site.

C. Comment: If implemented, overnight fees would target houseboaters and campers.

<u>Response</u>: No decision on whether to charge overnight use fees is anticipated as part of this general management plan process. Instead, the modified proposed action includes a proposed future study to determine the feasibility of implementing a facility use fee program for a variety of day and overnight uses.

D. <u>Comment</u>: Reservations for a limited number of campsites may prove effective, but it will be difficult to administer. Where will resources come from to manage it?

<u>Response</u>: The modified proposed action recommends conducting two feasibility studies to determine the cost-effectiveness and value of implementing facility use fees and overnight use permits. If fee and permit systems were found to be warranted, the park anticipates approximately 80% of fees collected would be used to fund the administration of these and other programs.

E. <u>Comment</u>: The plan does not provide documentation or a basis for implementing an overnight fee/permit system.

<u>Response</u>: Overnight fees would not be implemented under the modified proposed action. Feasibility studies would be conducted to determine the appropriateness of instituting overnight permit and facility use fee systems. The basis for implementing future systems, programs, and/or fees would be documented in the feasibility study.

F. <u>Comment</u>: The park should have a limited number of reserved campsites along the shoreline, specifically on Kabetogama Lake.

<u>Response</u>: This level of detail is beyond the scope of this planning process and would be addressed in subsequent planning efforts, such as an overnight permit system feasibility study.

G. <u>Comment</u>: An overnight permit system for houseboats could have a significant adverse impact on the area's economy.

<u>Response</u>: The interim limit of 60 houseboats per basin would allow for houseboat use to expand beyond existing levels. This should not adversely impact the local economy in the short-term while the proposed houseboat management plan was being developed. Long-term economic impacts would be examined as part of the proposed houseboat management plan.

H. <u>Comment</u>: The fee/no fee decision should be public knowledge and not used to gather data.

<u>Response</u>: The public would be invited to comment on planning efforts concerning the facility fee feasibility study. In addition, data gathered from the program would be used to help the National Park Service make management decisions concerning the park.

I. <u>Comment</u>: The no-fee permit for large groups proposed in the plan incorporates bias in favor of large groups.

<u>Response</u>: In the modified proposed action an interim policy would require that no-fee permits be obtained by all overnight users by 2002. Therefore, there is no bias toward large groups. If findings from the proposed facility use fee study recommend fee collection for visitors that use park facilities, then similar regulations would include both groups and individuals.

# PARK LEGISLATION

## **ISSUE 1: LEGISLATIVE INTENT**

A. <u>Comment</u>: The intent of Congress is clearly to protect the natural resources of Voyageurs National Park and to leave them unimpaired for future generations. Enjoyment of the park must be subordinate to the goal of preservation. The National Park Service should resolve conflicts in favor of resource preservation.

Response: The NPS Organic Act of August 25, 1916, states that

The Service thus established shall promote and regulate the use of Federal areas known as national parks, monuments and reservations . . . by such means and measures as conform to the fundamental purpose of the said parks, monuments and reservations, which purpose is to conserve the scenery and the natural and historic objects and the wild life therein and to provide for the *enjoyment of the same* in such manner and by such means as will leave them unimpaired for *the enjoyment of future generations*. (Emphasis added.)

Impairment has a specific meaning and is not synonymous with "impact," as park resources and values routinely experience impacts. The NPS *Management Policies 2001* define the impairment of a

resource or value as "harming its entire integrity" (1.4.5). Analysis conducted as part of the environmental planning requirement imposed by the National Environmental Policy Act (and resulting in the *Draft* and *Final GMP/EIS*) found that no park resources or values would experience an impairment as a result of implementing the modified proposed action.

B. <u>Comment</u>: Congress does not require motorized vehicles in the park. Voyageurs never had motors so it is hard to interpret their historic role amidst motors.

Response: The congressional act that established Voyageurs National Park does not require motorized recreational uses, but allows them as appropriate. The National Park Service has complied with that legislation by making provisions for the appropriate use of motorized recreation within the park. Motorized use is permitted in some areas but not in others. The National Park Service believes that it has made appropriate provisions for such use as directed by the legislation. Furthermore, the NPS Organic Act as amended allows the Secretary of the Interior a great deal of latitude in making park management decisions. While the park commemorates the route of the voyageurs, its history is not limited to interpreting that period. The natural and cultural history at Voyageurs spans a 12,000-year continuum that extends into the mid 20th century, when the park was established. Both motorized and nonmotorized uses are included within that continuum.

C. <u>Comment</u>: Voyageurs National Park was created as a multiple-use park. All motorized vehicles need to be allowed in the park without restrictions.

<u>Response</u>: Voyageurs National Park was not established as a multiple-use park, as hunting, trapping, logging, mining, and other types of activities were prohibited by legislation. However, Voyageurs does allow for multiple recreational uses, including motorized and nonmotorized activities. The modified proposed action in the *Draft GMP/EIS* provides for greater and more diverse recreational opportunities for the future, including motorized and nonmotorized uses.

D. <u>Comment</u>: The National Park Service must go back to the original legislation and comply with some of the original promises that have not been met.

<u>Response</u>: All alternatives are within the policies described in the enabling legislation (84 Stat. 1971) and all laws and policies regulating actions of the National Park Service. They are also responsive to the language regarding the administration of the park (sec. 301) in its enabling legislation.

E. <u>Comment</u>: Voyageurs National Park was not established as a preserve. It was established for the public to enjoy.

Response: Under the classifications for national park service units, Voyageurs is a "national park" and is not considered a "national preserve." Enabling legislation states that the purpose of the park is to "preserve the outstanding scenery, geological conditions, and waterway system which constituted a part of the historic route of the voyageurs" for the inspiration and enjoyment of present and future generations. The Organic Act of August 25, 1916, as amended, states that "national parks, monuments and reservations . . . conform to the fundamental purpose of said parks, . . . which purpose is to conserve the scenery and the natural and historic objects and the wild life therein and . . . to leave them unimpaired for the enjoyment of future generations."

Under the modified proposed action, both protection of resources and provision for public enjoyment would occur.

F. <u>Comment</u>: Congress directed that, when planning for development of Voyageurs National Park, the Secretary shall include provisions for recreational use by all types of watercraft, including houseboats, runabouts, canoes, sailboats, fishing boats, and cabin cruisers.

<u>Response</u>: Section 303 of the enabling legislation (84 Stat 1971) uses the terminology "*may* include provisions..." (see appendix A of the *Draft GMP/EIS*). Regulations at 36 CFR 7.33 further articulate some recreational uses that are allowed at Voyageurs National Park. All alternatives evaluated in the *Final GMP/EIS* provide for recreational use by a variety of watercraft and are well within the policies stated in both the enabling legislation and regulations cited.

## **ISSUE 2: NATIONAL PARK SYSTEM**

A. <u>Comment</u>: Integrate adaptive management of all areas of park management, including visitor carrying capacity studies. Consider all laws and policies pertaining to the national park system and reconcile them in favor of resource protection.

Response: The National Park Service recognizes the concept of adaptive management and continually evaluates resource conditions at Voyageurs to determine if management should be modified. For example, the modified proposed action recommends that several studies and plans be conducted following approval of a general management plan to address issues of carrying capacity, recreational use levels, the demand for developed facilities, and resource integrity.

In addition, the park has and would continue to comply with all laws and policies that pertain to resource protection. For example, under all the alternatives (including the modified proposed action), wilderness qualities, as outlined in the 1992 *Final Environmental Impact Statement for a Wilderness Recommendation*, would not be compromised.

B. <u>Comment</u>: Why does the park service want authority beyond its borders?

<u>Response</u>: The National Park Service does not wish to expand its authority beyond the physical borders of the park. As stated in the modified proposed action, relationships with surrounding public land and recreation agencies, as well as neighboring communities, would be strengthened for the benefit of protecting the resource base and providing visitor services.

C. <u>Comment</u>: The National Park Service should practice integrated management, recognizing the artificial nature of "management areas" or "management zones."

Response: The NPS planning process, as established in *Director's Order 2*, recommends designation of management zones to establish a prescription of the desired future resource condition, visitor experience, and appropriate facilities and uses for each area of a park. Zones, while conceptual in nature, provide a tool for analyzing environmental impacts and costs associated with alternative plans. As described in the modified proposed action, monitoring of resources and visitor use throughout the life of the *General Management Plan* would occur as part of continuing research, studies, and subsequent planning efforts.

## PARK OPERATIONS

# **ISSUE 1: FACILITIES AND EQUIPMENT**

A. <u>Comment</u>: Some commenters requested the National Park Service consider moving park headquarters to Orr, Minnesota. Orr is in St. Louis County, which contains over 90% of the park and is closer to three of the four park visitor centers. Others disagreed.

Response: Voyageurs National Park recognizes that entry points at Crane Lake, Ash River, and Kabetogama account for a large percentage of the park's visitation, and many visitors pass through Orr en route to Voyageurs. The park would expand the geographic area of consideration to include Orr as a site for potential park headquarters facilities.

B. Comment: The National Park Service should use area resorts for housing instead of historic cabins.

<u>Response</u>: The National Park Service would continue to pursue partnerships with businesses outside the park, such as private resorts, to provide seasonal housing for park employees. However, the Park Service has found that affordable housing in resort communities during peak visitation seasons is both expensive and difficult to acquire. Historic cabins would not be used for staff housing but might be used on a temporary basis.

C. <u>Comment</u>: The plan does not clearly explain that all of the nonhistoric structures owned by the park will be demolished on a short-term basis. The plan should clarify the timing, scheduling and budget for the demolition of these structures.

<u>Response</u>: The removal of nonhistoric use-and-occupancy structures would continue to be determined by park budget and staffing. The park follows the "Building Removal List," which is guided by the expiration dates of use-and-occupancy conditions.

D. <u>Comment</u>: The National Park Service should move to cleaner and greener fleets by replacing motorized vehicles and equipment with the most fuel efficient and least polluting equipment.

<u>Response</u>: This level of detail is more appropriately addressed in more specific park planning efforts, not a general management plan. However, the National Park Service continually evaluates and upgrades transportation equipment to become ecologically friendly.

E. <u>Comment</u>: The National Park Service uses timber and rocks that are not native to Voyageurs. How does this support maintaining a natural landscape?

<u>Response</u>: This issue is too detailed to be addressed in this general management planing effort. Enabling legislation states that "all mining and mineral activities within the boundaries of the park shall be prohibited," therefore preventing the use of stone within the park for built features. However, most timber is locally procured.

#### **ISSUE 2: STAFFING**

A. <u>Comment</u>: The National Park Service should hire additional staff for visitor services and safety, not resource protection.

<u>Response</u>: To fulfill the recommendations in the modified proposed action, staff levels would be increased in both visitor services and safety divisions.

B. Comment: Why does not the park hire more local people?

<u>Response</u>: This is not considered a general management planning issue. A large percentage of staff at Voyageurs National Park consists of long-term residents of the local region. An increase in staffing is

recommended under the modified proposed action, and it is likely that local residents would supply a significant percentage of the workforce. Wherever cost-effective, Voyageurs National Park contracts for personnel services.

# **ISSUE 3: LAND ACQUISITION AND BOUNDARY**

A. <u>Comment</u>: Does the Park Service plan to acquire all remaining private property in the park? If not, the plan should explain the reasons for not proceeding with acquisition.

<u>Response</u>: The park's 1998 *Land Protection Plan* guides the acquisition of properties. The park's enabling legislation requires the National Park Service to continue its efforts to acquire private inholdings within park boundaries.

B. <u>Comment</u>: The plan should include provisions for long-range land acquisition and boundary expansion.

Response: When Congress established Voyageurs National Park, it authorized land acquisition only within the established boundary. No acquisition is authorized, planned, or legally allowed, for any land outside the current boundary unless Congress changes the authorized boundary. The *Land Protection Plan* for Voyageurs continues to guide acquisition of private inholdings.

C. <u>Comment</u>: The park should not expand its boundaries.

<u>Response</u>: The National Park Service has no intention of expanding its boundaries at Voyageurs National Park.

D. <u>Comment</u>: There are numerous references in the *Draft GMP/EIS* that the National Park Service wants to expand its influence and authority outside park boundaries.

Response: The National Park Service strives to develop partnerships with its neighbors — both public and private — to identify common interests, develop common goals, devise compatible solutions to issues of common concern, and establish a vision for the future of a park area. Voyageurs National Park recognizes the expertise of local partners and encourages their help in locally focused cooperative stewardship.

Under the modified proposed action the National Park Service would examine the potential to work with other entities to provide visitor services and facilities that are needed but inappropriate or unfeasible in the park. These types of endeavors would benefit local economies and communities, and they would assist in building stronger ties to neighboring communities.

Projects beyond park boundaries that are specifically delineated in the modified proposed action include establishing critical trail linkages to expand hiking and cross-country skiing opportunities for residents and visitors. Trail connections would link the communities of Kabetogama and Ash River, and potentially, Crane Lake. Development of a visitor center at Crane Lake would be considered part of a multiple agency partnership. Educational opportunities would primarily be expanded by using technologies that could be used in classrooms outside the local area. Under the modified proposed action the park would work with local resort owners to help provide seasonal staff housing. Cooperative approaches to ecosystem management would be pursued for the protection and enhancement of fisheries and wildlife populations.

# **ISSUE 4: HOUSING**

A. <u>Comment</u>: By building government subsidized overnight lodging within the park, the National Park Service has created an unfair competitive situation to those resorts just outside the park.

<u>Response</u>: No net gain in lodging (pillow count) has occurred in the park since the establishment of Voyageurs. New rental units at Kettle Falls replaced guest lodging cabins that were removed in 1988–1989, compensating for rooms lost in complying with lodging codes.

B. <u>Comment</u>: The National Park Service restricts private concessions, yet it built a condominium complex at Kettle Falls that is used very little by other than park employees.

<u>Response</u>: No NPS staff are permanently housed at the Kettle Falls facility. On rare occasions, the National Park Service rents rooms for a short duration to house special project staff. One of the villa units (four-plex) is used to house employees of the concessioner.

When the National Park Service acquired Kettle Falls in 1977, the hotel and guest cabins were in very poor condition. The Kettle Falls "Development Concept Plan" recommended constructing four rental units in 1988–1989 to replace deteriorating guest cabins that were removed, and to compensate for rooms lost in bringing the hotel up to code. No net gain in lodging (pillow count) occurred as a result of this project.

## **PARKING**

#### **ISSUE 1: PARKING**

A. <u>Comment</u>: The Rainy Lake visitor center needs an overflow parking lot for people visiting the park for an extended period of time.

<u>Response</u>: The expansion of parking facilities would be addressed in other studies that would examine more effective use of existing parking at the Rainy Lake visitor center.

#### **PARTNERSHIPS**

#### **ISSUE 1: PARTNERSHIPS**

A. <u>Comment</u>: Why isn't the existing partnership with the Minnesota Department of Natural Resources working?

<u>Response</u>: The National Park Service's relationship with the Minnesota Department of Natural Resources is working well. The statement related to this comment has been corrected in the *Final GMP/EIS*. The organizations meet bi-annually to discuss issues such as lake levels and wildlife health.

B. <u>Comment</u>: Work with gateway communities and develop other partnerships to enhance park management.

<u>Response</u>: There are currently several projects that involve partnerships between the gateway communities and the park to enhance visitor experience. The Kabetogama–Ash River trail would link neighboring communities through a portion of national park lands. The *Rendezvous* visitor publication is printed and distributed by the National Park Service, and it lists service providers in gateway communities. Under the modified proposed action the park would continue to develop partnerships to a greater degree.

- C. <u>Comment</u>: The plan does not include a strategy for repairing the relations with the local community.
  - <u>Response</u>: The plan states that "Partnerships with surrounding private landowners and communities would also be strengthened as a means to help provide needed visitor services, park-related education, and resource protection." This gives general guidance to the park to strengthen partnerships with the local community.
- D. <u>Comment</u>: The National Park Service should avoid public/private partnerships until after such time that strong policies and/or memoranda of understanding are developed. Without strong public/private guidelines, the National Park Service may be lured away from its mandate to leave park resources unimpaired.

<u>Response</u>: The park cannot abandon the requirement that its resources and values remain unimpaired, regardless of public/private guidelines or memoranda of understanding. However, creating these vehicles of agreement and ensuring their review by NPS officials would be an excellent means of communicating the limits imposed by existing legislation and policies guiding park actions.

# PERSONAL WATERCRAFT

#### **ISSUE 1: RULING**

A. <u>Comment</u>: The National Park Service should restore the use of personal watercraft, at least on a limited basis.

Response: On April 20, 2000, the National Park Service published final rules that addressed personal watercraft use in national park system units. Personal watercraft use is prohibited unless this type of water-based recreational activity is found appropriate for a specific area, consistent with a park's resources, values, and management objectives, and compatible with other visitor uses of the area.

Taking into consideration the park mission and goals, compatibility with NPS management objectives, adverse impacts to the visitors, safety considerations, and protection of natural qualities, the National Park Service determined that personal watercraft use at Voyageurs National Park is inconsistent with the desired conditions of the park.

### PLANNING PROCESS

## **ISSUE 1: MEETINGS**

A. <u>Comment</u>: The National Park Service made no attempt to contact private houseboat owners for their comments on the general management plan.

Response: All who are interested or affected by the actions described in the general management plan are treated equally, as required by NPS regulations and policies and the National Environmental Policy Act. Particular individuals or groups are not singled out for special treatment. A variety of public input opportunities were available during the completion of the *Draft GMP/EIS*. The following list summarizes press releases, articles, and input opportunities that were written or that occurred during the planning process:

- 1. August 3, 1998 The *Federal Register* published a notice of intent to begin a Voyageurs National Park general management plan and environmental impact statement (vol. 63, no. 148, pp. 41275–76).
- 2. August 4, 1998 The National Park Service mailed *Newsletter #1: Scoping Phase* to those on the general management plan mailing list; 526 individuals, organizations, or agencies.

- 3. August 10, 1998 The National Park Service distributed a statewide press release entitled "Public Invited to Meetings on the Future of Voyageurs National Park." This press release invited the public to attend the scoping meetings and explained the meeting format. It also invited people to submit written comments if they could not attend a meeting.
- 4. August 24–27, 1998 The National Park Service conducted public scoping meetings in Minneapolis/St. Paul (28 people attended), Duluth (20 people), Orr (28 people), and International Falls (66 people). The workshop included a large group introductory presentation followed by small discussion groups.
- 5. August 31, 1998 Closing date for scoping phase comments. The National Park Service received approximately 170 responses.
- 6. December 4, 1998 The National Park Service distributed a statewide press release entitled "Voyageurs General Management Plan on Schedule." This press release updated the public on the current phase of the planning process. It also summarized the comments received during the scoping phase.
- 7. April 14, 1999 The National Park Service distributed a statewide press release entitled "Alternatives Response Booklet, Voyageurs National Park." This press release informed the public that the National Park Service was in the second phase of planning and that the alternatives response booklet would be mailed to those on the mailing list or those who requested a copy.
- 8. May 11, 1999 The National Park Service mailed *Newsletter #2: Alternatives Response Booklet* to all on the mailing list, which included 910 individuals, organizations, or agencies. Extra copies of the newsletter were placed at park visitor centers. Interested citizens not on the mailing list requested copies via mail, phone, or electronic mail.
- 9. May 24, 1999 The National Park Service distributed a statewide press release entitled "Public Invited to Meetings on the Future of Voyageurs National Park." This press release informed the public about the proposed management alternatives review open houses scheduled for June 7–10, 1999.
- 10. June 7–10, 1999 The National Park Service conducted an alternatives review public open house in International Falls (57 people attended), Orr (23 people), Duluth (9 people), and Minneapolis/St. Paul (28 people). The open house included information stations that covered the following topics: planning process, existing conditions, alternative 1, alternative 2, and alternative 3.
- 11. August 15, 1999 The National Park Service received over 450 responses during the public comment period on the proposed management alternatives.
- 12. September 27, 1999 The National Park Service distributed a statewide press release entitled "Public Responds to Request for Comments on Voyageurs National Park Plan." This press release summarized the public comments received during the management alternatives review phase.
- 13. June 16, 2000 The availability of the *Draft GMP / EIS and Visitor Use and Facilities Plan* was announced in the *Federal Register* (65 FR 37799–800). The schedule for four open houses was also given for the week of July 24, 2000.
- 14. July 10, 2000 The National Park Service distributed a statewide press release entitled "Voyageurs National Park's Draft General Management Plan and Environmental Impact Statement Released." This press release informed the public that the *Draft GMP/EIS* was available for review.

- 15. July 10, 2000 The National Park Service distributed a statewide press release entitled "Public Invited to Open Houses on the Future of Voyageurs National Park." This press release informed the public about the open houses scheduled for July 24–27, 2000. It also invited people to send in written comments if they could not attend an open house.
- 16. July 24–27, 2000 The National Park Service conducted a *Draft GMP/EIS* and *Visitor Use and Facilities Plan* review public open house in International Falls (39 people attended), Orr (22 people), Duluth (6 people), and Minneapolis/St. Paul (5 people). The open house included information stations about the following topics: planning process, existing conditions, draft proposed action, alternative 1, alternative 2, and alternative 3.
- 17. August 10, 2000 The National Park Service distributed a statewide press release entitled "Voyageurs' Comment Period Extended for 30 Days." This press release informed the public that the comment period deadline was extended until September 22, 2000. It also informed the public that copies of the *Draft GMP/EIS* were still available for review.
- 18. September 22, 2000 The National Park Service distributed a statewide press release entitled "Voyageurs' Comment Period Extended for 30 Days." This press release informed the public that the comment period deadline was extended until October 23, 2000. It also informed the public that copies of the *Draft GMP/EIS* were still available for review.
- 19. Newspaper articles related to the *Draft GMP/EIS* appeared in the following newspapers:
- Daily Journal June 23, 24, 1998; July 10, 1998; August 12, 14,21, 26, 27, 28, 1998; January 5, 8, 15, 1999; February 4, 1999; March 10, 16, 1999; May 11, 27, 28, 1999; June 1, 3, 23, 28, 29, 1999; October 5, 1999; December 31, 1999; June 14, 2000; July 20, 21, 25, 31, 2000; August 1, 2, 4, 11, 14, 15, 16, 17, 21, 23, 24, 28, 29, 30, 2000; September 1, 5, 6, 8, 12, 13, 14, 15, 18, 20, 21, 22, 25, 27, 2000; October 2, 2000
- *Duluth News-Tribune* July 12; August 26, 1998; June 6, 8, 10, 18, 1999; July 18, 1999; July 25, 2000; August 13, 2000; September 23, 29, 2000
- *Timberjay* August 29, 1998; April 14, 1999; May 29, 1999; June 5, 12, 1999; July 15, 29, 2000; August 19, 26, 2000; September 2, 2000

Just prior to the distribution of the *Draft GMP/EIS*, the NPS mailing list included 1,133 addresses for individuals and organizations. Each of these addressees received a newsletter in May 2000 that included a postage-paid postcard for requesting a copy of the *Draft GMP/EIS*. If the National Park Service received the postcard, the sender received a copy of the plan. If the park did not receive a postcard, the sender did not receive a copy of the plan. Exceptions to this rule included such entities as elected officials and organizations.

B. <u>Comment</u>: The National Park Service did not include private houseboat owners as consultants or contributors.

Response: The consultants and contributors listed in the *Draft GMP/EIS* (see p. I-382–84) include NPS staff and contracted professionals who were actively involved in developing that document. Numerous citizens, park visitors, and representatives of special interest groups actively participated in the planning process. Alternative actions presented in this document largely express desired future conditions communicated through the public planning process.

C. <u>Comment</u>: What scoping meetings took place during the planning process?

<u>Response</u>: The National Park Service sponsored a series of public meetings and/or public open houses throughout the general management planning process. During the week of August 25, 1998, initial scoping meetings were held in four Minnesota locations: Minneapolis/St. Paul, Duluth, Orr, and

International Falls. The format of the meetings included an open house, introductory presentations, and small group/facilitator-led discussions. Between June 7 and 10, 1999, public open houses were held in the same four Minnesota communities to review the proposed management alternatives. Between July 24 and 27, 2000, public open houses were again held in the same four Minnesota locations to discuss the *Draft GMP/EIS*.

D. Comment: The National Park Service held all public meetings on weekdays.

<u>Response</u>: The National Park Service held meetings during weekday evenings, rather than weekends, since this type of schedule is often more accommodating to the general public. The meetings were held over a series of hours and in four different Minnesota locations to try to accommodate the public's varied schedules.

E. <u>Comment</u>: The National Park Service should have held public hearings where the public could voice its opinions, not open houses where comments were one-on-one.

Response: The National Park Service chose to hold open houses because they provide a format for one-on-one dialogue and questions and answers, as well as an opportunity to make statements in an unintimidating setting. During a public hearing there is no opportunity for dialogue, and those who are uncomfortable speaking in front of a large group are not heard. There is no opportunity to respond to incorrect information, which perpetuates inaccuracies and hinders future dialogue. The National Park Service received positive feedback from those attending the open houses, stating that they liked the format because it gave them the opportunity to ask questions. This format allowed the National Park Service to gather valuable, constructive input, which was included in subsequent steps of the planning process.

#### **ISSUE 2: PROCESS AND PLAN**

A. <u>Comment</u>: The planning process for the park's general management plan has become a popularity contest.

Response: Because the park is composed of publicly owned lands, the public's wishes were carefully considered in developing the original alternatives and modifying the proposed action discussed in the *Final GMP/EIS*. As part of the public scoping process, the National Park Service is required to invite the participation of affected public agencies, Native American tribes, and other interested citizens. During each phase of this planning process, public comment was encouraged through questionnaires, public meetings, and open house forums. Ideas and recommendations submitted by those who participated in the planning process were examined individually and without bias. However, public comments were by no means the only information used in constructing the modified proposed action. Data collected as part of the planning and impact analysis, relevant laws and regulations, and NPS policies are also important considerations.

B. <u>Comment</u>: The planning process should not have been driven by emotion to facilitate agendas that deviate from the park's legislative intent.

<u>Response</u>: The National Park Service does not feel that emotion or disregard for enabling laws has driven the planning process. The legislative act that authorized the establishment of Voyageurs National Park provided the foundation for management actions presented in this document. Additionally, other regulations that are applicable to units of the national park system and regulations that are specific to Voyageurs National Park (36 CFR 7.33) helped guide management plan concepts. Recommendations outlined in the proposed action do not deviate from the intent of these laws.

C. <u>Comment</u>: The National Park Service makes up the rules as they go along with no regard to local businesses.

Response: A public process that is mandated and formalized by NPS policies and the requirements of the National Environmental Policy Act was followed throughout the development of this plan. This procedure is the same throughout the National Park Service, and quite similar to how all federal agencies follow the steps described in the National Environmental Policy Act. The park did not "make up the rules," but instead followed the requirements in the already well-defined process. The National Environmental Policy Act includes provisions for public input, and the National Park Service encouraged agencies and the public to respond to the content of the plan for future park management. Some of the ideas were mutually compatible and achievable, and some were not. Economic impacts were developed to provide insight into the potential effects to area businesses.

D. <u>Comment</u>: The National Park Service handpicks people to do its inaccurate surveys to provide the statistics it wants.

Response: The National Park Service often relies on consultants to develop and conduct visitor surveys. Several surveys were completed before the *Draft GMP/EIS* was prepared to help the park and others better understand visitor use patterns. The surveys were designed to provide as accurate and unbiased information as feasible. As stated in the draft plan, Voyageurs recognizes that quantifiable visitor use data are deficient, and that quotas or numerical figures should be interpreted with discretion. One of the highest priorities outlined under the modified proposed action would focus on developing appropriate data collection methods and on collecting more accurate visitor data.

E. <u>Comment</u>: Why does the plan treat all the lakes the same? There should be one set of rules for the Rainy basin and one for the Namakan basin. The National Park Service's failure to treat each basin as unique demonstrates shortcuts taken by the planners and calls into question the plan's conclusions.

<u>Response</u>: The general management planning process is designed to accommodate broad levels of decision making; therefore, at this planning level it was appropriate to look at the two basins in a similar manner. Subsequent implementation plans, such as the houseboat management plan, would potentially consider evaluating each basin individually as appropriate.

F. Comment: Do not implement more rules or restrictions for the park.

<u>Response</u>: The National Park Service must continually respond to issues as they change over time and adjust policies that concern visitor and resource management. Restrictions are implemented in response to changing conditions and assist the park in achieving desired future conditions and resolving conflicts.

G. <u>Comment</u>: The National Park Service should publish a second draft of the plan for public review before printing the final draft.

<u>Response</u>: Although the proposed action has been modified, these changes are not major nor outside the range of those analyzed in the *Draft GMP/EIS*. Given the extensive period of public review of the draft, it is unlikely that the park would receive additional substantive comments. Therefore, an additional release and review would not help the park in its planning, and would be fiscally irresponsible.

H. <u>Comment</u>: The National Park Service did not send copies of the draft general management plan to those who were on the mailing list.

<u>Response</u>: In April 2000 the National Park Service distributed a newsletter to 1,133 addressees that comprised the *Draft GMP/EIS* mailing list. Requests for a copy of the draft plan document were made possible through a postage-paid postcard that was included in the newsletter. A press release

distributed during the draft plan review period also informed the public that copies of the *Draft GMP/EIS* were still available. Organizations and public agencies were sent a copy of the draft document in accordance with planning policy.

I. <u>Comment</u>: For those who do not live within the immediate surroundings of the park, it is difficult to obtain information about the plan.

<u>Response</u>: Information about planning for the park's future was distributed through statewide press releases and the NPS Website. Additionally, copies of newsletters and the *Draft GMP/EIS* could be requested directly from the park.

J. <u>Comment</u>: The plan does nothing to increase tourism.

<u>Response</u>: The National Park Service has provided and will continue to provide opportunities for visitors to experience and enjoy Voyageurs National Park, which in turn may increase tourism. The modified proposed action includes the development of visitor destinations, an expanded interpretive program, an educational institute, trails, and additional overnight and day use sites. All of these recommendations could increase tourism.

K. <u>Comment</u>: The general management plan should include the following definition of what is an appropriate form of recreation in Voyageurs National Park.

Appropriate forms of recreation for Voyageurs National Park are those that allow park visitors to become intimate with park resources and values but do not cause the derogation or destruction, directly or indirectly, of those resources and values. Furthermore, appropriate recreation should provide a visitor the opportunity for inspiration and peaceful enjoyment to deepen an understanding of the natural and cultural resources contained in the unit. In addition, appropriate recreation should foster within the visitor a greater appreciation for the park system's resources and values while stimulating further awareness of the need to preserve those resources and values.

<u>Response</u>: Appropriate forms of recreation have been defined by legislation. Administration of park recreation is outlined in section 303 of the park's enabling act (84 Stat. 1971), which specifies that

The secretary may, when planning for development of the park, include appropriate provisions for (1) winter sports, including the use of snowmobiles, (2) use by seaplanes, and (3) recreational use by all types of watercraft, including houseboats, runabouts, canoes, sailboats, fishing boats and cabin cruisers.

Subsequent legislation and regulations, including 36 CFR 7.33, outline appropriate forms and levels of recreational use in greater detail. Under the modified proposed action opportunities for visitors would be expanded. However, the park would not allow resources to be impaired or derogated (these terms are considered equivalent in the NPS *Management Policies 2001*).

L. <u>Comment</u>: The recommendations in the *Draft GMP/EIS* were attained through a process of negotiations between organized interest groups, none of whom represent the general public.

Response: The recommendations in the general management plan are the result of three public comment periods, data research, NPS policies, Voyageurs National Park's mission, purpose and significance, and park staff knowledge. The National Park Service did meet with organized groups that requested meetings to ask questions about the plan or provide input. These same opportunities were available to all members of the public. At no time did the National Park Service participate in a process of negotiation with organized interest groups. Furthermore, during the time that the *Draft GMP/EIS* was on public review, approximately 2,000 individual letters were received by mail, electronic mail, and verbally at a series of public meetings held in four communities in Minnesota July 24–27, 2000.

M. Comment: The Draft GMP/EIS was not presented to the public until the very end of the process.

<u>Response</u>: The general management planning process was organized in several stages that encouraged public and agency participation at key times throughout the process. This included input during the formulation of issues and qualities, development of preliminary management alternatives, and comment on the *Draft GMP/EIS*. The modified proposed action reflects many public and agency contributions that were provided during the planning process.

N. <u>Comment</u>: The National Park Service controlled and restricted the planning process.

<u>Response</u>: As a federal land manager, the National Park Service organized and directed the general management planning effort, but made no attempts to restrict the process. The procedures fully comply with mandates outlined by the National Environmental Policy Act and the National Park Service. Public and agency participation in the planning process has been accommodated and encouraged.

O. <u>Comment</u>: The public comment period should have been extended through November 22, 2000.

Response: Normally, a *Draft GMP/EIS* is available for public review for a 45-day period. However, the National Park Service, as a matter of policy, requires a 60-day review period to ensure that all who wish to comment are able to do so. In the case of the Voyageurs *Draft GMP/EIS*, the original 60-day period was extended for two additional 30-day reviews, for a total of 120 days from June 16 to October 23. The National Park Service believes this is adequate.

P. <u>Comment</u>: The general management plan needs to consider the economic impact it has on the surrounding community.

<u>Response</u>: The environmental impacts on the local community were assessed in the planning process. In addition, the modified proposed action recommends several subsequent studies and plans that would examine impacts of specific actions in greater detail (e.g., houseboat limits, facility use fees, and a permit system).

Q. <u>Comment</u>: The *Draft GMP/EIS* provides a framework for gradually increasing the restrictions on Voyageurs National Park.

<u>Response</u>: The *Draft GMP/EIS* provides a framework for protecting resources and providing for a quality visitor experience over the next 20 years. Restrictions outlined in the modified proposed action are measures determined necessary to maintain or achieve desired future conditions in the park. Regulations were not suggested where visitor and resource conflicts were minimal to non-existent.

R. <u>Comment</u>: The issue of motorboats, houseboats, snowmobiles, and so forth being beyond the scope of the general management plan is a mistake because these uses are discretionary, not mandatory.

<u>Response</u>: The comment is correct in that the enabling legislation does not mandate the use of any particular type of motorized recreational equipment, but rather says "The Secretary *may*, when planning for the park, include appropriate provisions for" several types of motorized recreational uses.

However, motorboats, houseboats, snowmobiles, and fixed-wing aircraft have been generally determined to be appropriate at Voyageurs, as outlined by regulations (36 CFR 7.33). To protect resource values and improve the quality of visitor experience, the modified proposed action recommends restrictions and interim limits on use for certain types of motorized recreation. It also recommends the completion of monitoring and future studies and planning efforts to gather information on use patterns, resource conditions, and visitor experience to make additional decisions

on motorized use in the future. (Also, please see response to Environmental Protection Agency letter, comment "I" for additional information).

S. <u>Comment</u>: Who makes the final decisions about what is proposed in the *Final GMP/EIS*?

<u>Response</u>: The approving official for the record of decision is the Midwest Regional Director of the National Park Service. The responsibility for such approval has been delegated from the Secretary of Interior to the Director of the National Park Service and then to the Regional Director.

The decision as to what to include in the plan is a collaborative process that involves the park staff, its contractors, the staff of the Midwest Regional Office, and other NPS employees and officials. In addition, other federal agencies, such as the Environmental Protection Agency, may influence proposals in the plan. The comments from the public and information in the environmental impact statement also influence those decisions.

T. <u>Comment</u>: It appears that a lot of the *Draft GMP/EIS* has come from people who live in Washington D.C., who have never been to Rainy Lake.

Response: The staff at Voyageurs National Park have been the major contributors to the plan throughout the planning process. These are people who live in International Falls, Littlefork, Ray, Kabetogama, and Crane Lake. All of them spend a great deal of time in the park. Indeed, several team members are people who work in the park on a routine, if not daily, basis.

The National Park Service has also worked with contractors on this plan. Contractors not initially familiar with the area spent time at Voyageurs with the park staff, reading extensive literature, and working in the field in order to become familiar with the park. In addition, subcontractors more familiar with the immediate region of the park were used to analyze impacts to several resources. Throughout the process, however, contractors relied heavily on park staff as the "authorities" on park resources and management.

There have also been three public comment periods during the planning process. Each phase resulted in the park receiving numerous comments from interested citizens about the future of Voyageurs National Park. The park received public comments from a broad range of people who live all over the country. The park received many comments during the scoping process and during the comment periods from the local area. Because Voyageurs is a national, not a local, park, the National Park Service is responsible for considering all comments received during this planning process, regardless of their origin.

## ISSUE 3: MISSION GOALS

A. <u>Comment</u>: The mission goal for water quality states that it will be "at least maintained or improved." This goal should read "water quality is improved."

<u>Response</u>: Considering out-of-park variables that contribute to the quality of water resources, the goal of *maintaining* water quality is a realistic objective.

B. <u>Comment</u>: The *Draft GMP/EIS* should include the following language in the desired future conditions section: "The park's wilderness resources, values, and characteristics are unimpaired, and its suitability for wilderness designation remains undiminished."

<u>Response</u>: This comment will be added to the goals because it is required under general policy and law.

#### **ISSUE 4: RELATIONSHIP TO OTHER PLANS**

A. <u>Comment</u>: The plan should include a list of future plans to be conducted during the life of the approved general management plan.

<u>Response</u>: The *Final GMP/EIS* includes a section entitled "Studies and Plans to Follow General Management Plan Approval".

B. <u>Comment</u>: Planning subsequent to the general management plan should include a wilderness management plan and a winter use plan.

<u>Response</u>: The 1992 *Final Environmental Impact Statement for a Wilderness Recommendation* and *Final GMP/EIS* address issues related to wilderness and winter use management. In addition, motorized recreational uses in Voyageurs have been addressed in the other regulations (36 CFR 7.33).

C. <u>Comment</u>: Congress should appropriate \$1 million, or sufficient funds, for the National Park Service to conduct Visitor Experience and Resource Protection and carrying capacity studies at Voyageurs National Park.

<u>Response</u>: Voyageurs National Park will actively seek funding for studies and plans following approval of the general management plan that address issues of carrying capacity.

## **ISSUE 5: GENERAL MANAGEMENT PLAN**

A. <u>Comment</u>: The general management plan fails to examine the separation of uses as a solution to visitor conflict.

<u>Response</u>: Under the modified proposed action of the *Final GMP/EIS*, facility development such as more hiking, ski, and snowshoe trails in more secluded areas would provide for the separation of uses. Day use of overnight sites would be restricted to mornings and early afternoons, and tent camping would not be allowed at designated houseboat sites.

B. <u>Comment</u>: The general management plan fails to adequately integrate the "voyageur experience" into management directives.

<u>Response</u>: The "voyageur experience" is most appropriately addressed in the comprehensive interpretation plan, which is recommended as a subsequent planning effort following approval of the general management plan.

### RESEARCH AND DATA

# **ISSUE 1: INADEQUATE RESEARCH**

A. <u>Comment</u>: On page I-263 the plan states that "wave action in these bays now moves discharged oil, fuel, and toxins to the shoreline where it concentrates." The term "toxins" is not defined and this statement has no basis in fact. The statement should be deleted.

Response: This statement has been removed from the *Final GMP/EIS*.

B. <u>Comment</u>: The plan cites anecdotal, unsubstantiated observations, opinions, or beliefs of park staff over and over again. What is the baseline for paddle activity? How were increases measured?

<u>Response</u>: The measures for determining use levels for paddle activity include ranger field observations and interviews of paddlers and service providers.

The National Park Service acknowledges that visitor use data are lacking, and it has therefore made provisions under the modified proposed action to improve methods for collecting visitor information. The planning workgroup that developed the National Park Service *Director's Order 2: Park Planning* agreed that management actions may be proposed in general management plans using qualitative data. However, the National Environmental Policy Act also acknowledges the concept of "tiering," whereby additional studies and surveys needed to better understand and implement elements of the plan should also be proposed to provide future quantitative data.

C. <u>Comment</u>: "In the absence of quantifiable data, best professional judgment prevailed" appears often and is key to many decisions.

Response: A general management plan is intended to be a broad-based or policy-setting document, rather than a detailed project description. Likewise, an environmental impact statement for a general management plan is programmatic in nature, using ecosystem-level information available over the entire park (such as percentage of vegetative cover by a certain plant type, or populations of wildlife species or types of wildlife, etc.) rather than site-specific information. This necessarily means not all details are known and that details will be further defined in a series of planning efforts tiered to the *Final GMP/EIS*. This is why, under National Park Service guidelines for park planning (*Director's Order 2*), decisions proposed in general management plans can rely on qualitative or noncomprehensive sources of data if needed. However, federal agency decisions are often based on some qualitative information or best professional judgment of the staff and other experts. It is extremely rare that all details are known and quantified in any planning process.

D. <u>Comment</u>: The National Park Service cannot effectively and efficiently manage the park's resources and facilities without first determining the demand being placed on them; information being used is inadequate and unreliable.

<u>Response</u>: The modified proposed action identifies areas where data are lacking and recommends additional studies, plans, or other park management tools to be developed following the general management planning process, thereby establishing a more thorough databank. Where sufficient data exist, actions were proposed. In situations where data are lacking, only interim or less-impacting measures are recommended.

E. <u>Comment</u>: The data and science regarding visitor use used for reference in the plan are lacking and not reliable.

Response: As noted in the "Voyageurs National Park Visitor Survey — Summer 1997" (Littlejohn 1998), questionnaires were distributed primarily at boat launches, although some people were contacted on the water. Since houseboats very seldom use boat launches, this survey did not adequately represent the park's houseboating public. Park staff are aware that there is a significant amount of houseboat use in the park. Since the *Draft GMP/EIS* was distributed, the National Park Service has more closely examined the creel survey data and has extensively used this information to establish management direction related to houseboat use. The National Park Service believes the combination is reliable and adequate to make the kinds of decisions made in the *Final GMP/EIS*.

F. <u>Comment</u>: The *Draft GMP/EIS* plan engages in arbitrary capacity setting, such as that for campsites, visitor destinations, and houseboats.

<u>Response</u>: The National Park Service *Director's Order 2: Park Planning* acknowledges that management actions may be proposed using qualitative data. It also recommends additional studies and surveys to provide future quantitative data.

Under the modified proposed action the number of camping sites was based on resource capacity and criteria outlined in the approved 1988 *Lakecountry and Backcountry Site Management Plan*. Visitor

destination resources have been inventoried and documented. The interim houseboat limit is supported by creel survey data.

#### **ISSUE 2: VISITATION NUMBERS**

A. <u>Comment</u>: Statistics on park use are wrong; the National Park Service should submit figures and their method of collection.

<u>Response</u>: Counting visitors at Voyageurs National Park is difficult because of the multiple entry points and types of uses. Currently, the National Park Service uses a mathematical formula developed in 1992 to calculate annual visitation.

When the National Park Service developed the formula, NPS staff at the Public Use Statistics Office used aerial counts and survey information collected over a 12-month period. Using the data collected, statisticians established correlations between the number of people counted at the Rainy Lake visitor center and the number of people houseboating, camping, fishing, etc. These types of correlations are part of the formula used to determine annual visitation.

Currently, the Public Use Statistics Office is re-evaluating the current formula used at Voyageurs. It will examine new sources of data and determine if they are reliable enough to include in calculating park visitation.

B. <u>Comment</u>: The National Park Service should take no action until solid visitation numbers can be provided; without accurate visitor counts, the park should not have proposed to limit park use.

<u>Response</u>: In recognition of this need, the modified proposed action outlines implementation of management tools that include a no-fee, self-registration permit, a houseboat management plan, campsite monitoring, and feasibility studies to determine the appropriateness of a facility use fee program, and permit system.

Where there were sufficient data to determine limits on use, the modified proposed action recommends measures for management.

C. <u>Comment</u>: Usage figures can be obtained during routine flyovers.

Response: Some visitor use data are currently gathered during park flyovers. Creel survey flights allow the pilot to count moored houseboats and tents in each basin. Under the modified proposed action the no-fee, overnight permit system would provide an opportunity to gather information that cannot be obtained by flyovers, such as the origin of the visitor, location of camping, number in party, length of stay, and other variables.

D. <u>Comment</u>: The National Park Service can get an accurate head count from houseboat rental companies.

<u>Response</u>: The National Park Service would be willing to work with commercial houseboat companies to obtain information. However, the data would need to be supplemented to understand the broader range of park use.

E. <u>Comment</u>: The creation and implementation of a reliable and accurate usage system should be the National Park Service's number one priority.

<u>Response</u>: The National Park Service agrees with this comment, and in the modified proposed action recommends subsequent plans and tools to gather more accurate visitor use data.

F. <u>Comment</u>: Why is it that an estimated count of only 249,000 visitors puts Voyageurs National Park in a potentially overcrowded situation when visitation was expected to be 1.3 million people?

Response: The plan does not state that estimated visitation at Voyageurs has placed the park in a potentially overcrowded situation. Numerous comments submitted by reviewers and meeting participants during the public planning process expressed the desire to retain existing visitation levels. Many comments indicate concerns about accommodating a significant increase in visitation that would potentially impact existing park qualities, such as solitude, natural quiet, and seclusion. Recommendations outlined under the modified proposed action would allow for and accommodate a reasonable and balanced increase in visitation without compromising resources or the visitor experience.

G. <u>Comment</u>: The *Draft GMP/EIS* does not discuss the exact methodology of the creel survey used to generate visitor use information. The plan also neglects to provide evidence to support the accuracy of this method.

Response: Creel survey data for houseboat use has been added to the *Final GMP/EIS*, "Chapter 3: Affected Environment." The level of detail necessary to explain the exact methodology goes beyond the scope of a general planning document. The creel survey methods used by the Minnesota Department of Natural Resources are tested, scientifically derived, defensible, and used statewide.

H. <u>Comment</u>: The validity of the creel survey is dependent on an accurate count by the pilot. This method does not assist the National Park Service in determining overnight use by houseboats. This method would certainly not allow the National Park Service to distinguish between commercial and private houseboats.

<u>Response</u>: The method used to gather creel data has been consistent for the previous 20 years. Additionally, the same pilot has conducted the survey during most seasons.

In previous years, this data has not distinguished between private and commercial houseboats. During the latter portion of the summer 2000 season, the creel survey in park waters began to distinguish between private and commercial houseboats in park waters on lakes within the Rainy basin.

I. <u>Comment</u>: The National Park Service has no valid, reliable information about the number of visitors, use patterns, visitor experience, or visitor needs.

<u>Response</u>: The National Park Service has some valid and reliable counts on numbers of houseboats and tent use. In addition, several surveys (such as the work by Littlejohn) add to the visitor use information base. Additionally, the park surveys visitors about visitor facilities, experiences, and needs.

Subsequent plans and tools have been outlined for collecting more comprehensive visitor data under the modified proposed action.

# **SNOWMOBILES**

## **ISSUE 1: ACCESS**

A. <u>Comment</u>: Restrictions on snowmobiles, for safety reasons alone, are long overdue in Voyageurs. The plan should consider the recent National Park Service ban on snowmobiles.

Response: The National Park Service has determined that snowmobile use is appropriate at Voyageurs, as outlined in 36 CFR 7.33. Therefore, a ban on snowmobile use was not considered as part of this general management planning effort.

The majority of snowmobile activity in the park occurs on groomed routes and portages (areas not recommended for wilderness). Expansion of the existing snowmobile trail system was not considered in alternative actions, although realignment of certain portages is recommended for safety reasons.

B. Comment: The Chain of Lakes trail should be removed.

<u>Response</u>: The Chain of Lakes trail — a 100-foot wide corridor (not recommended for wilderness) — was provided for in the 1992 *Final Environmental Impact Statement for a Wilderness Recommendation*.

C. <u>Comment</u>: Snowmobiles should only be allowed if and where appropriate, as determined by a winter use plan, and only if the wilderness suitability and integrity are not impaired.

Response: Snowmobile use was determined to be appropriate in the 1992 *Final Environmental Impact Statement for a Wilderness Recommendation* and was addressed in that planning effort. Under the modified proposed action, snowmobile use would continue to be restricted to land and water areas not recommended for wilderness status.

D. Comment: The plan should not ban snowmobiles.

<u>Response</u>: The National Park Service will continue to allow snowmobiles in Voyageurs National Park because they have been determined to be an appropriate use through legislation and in 36 CFR 7.33.

E. <u>Comment</u>: The bay closures for wildlife protection should be suspended. Where are the supporting data for bay closures?

Response: In 1992, the U.S. Fish and Wildlife Service issued a biological opinion indicating that the practice of allowing snowmobiles free access to all areas of the park was having a detrimental effect on wolves (USFWS 1994). This official biological opinion resulted in closure of 17 park bays to snowmobiling. A report evaluating four years of observations of wolf activity and unauthorized snowmobile use in bays under park closure found that 93% of use by either was exclusive (NPS 1996). These data support the U.S. Fish and Wildlife Service's original hypotheses that access by snowmobiles was disturbing to wolves. Each winter, the park superintendent determines whether all, some, or none of the bays require closure to protect the park's wolf population. In the winter of 1999–2000, 11 bays were closed to snowmobiles (NPS 1999b).

F. <u>Comment</u>: The park should provide additional snowmobile trails, especially one on the Kabetogama Peninsula.

Response: The 1992 Final Environmental Impact Statement for a Wilderness Recommendation designated the majority of the Kabetogama Peninsula as proposed wilderness. As required by the NPS Management Policies 2001, proposed wilderness areas must be managed the same as designated wilderness, and no actions can be taken that would diminish wilderness suitability until the legislative process for wilderness designation has been completed. Therefore, the alternatives (including the modified proposed action) are consistent with NPS wilderness policy requirements, which prohibit the use of mechanized recreation (such as snowmobiling) in proposed wilderness.

Voyageurs National Park would continue to provide approximately 110 miles of groomed snowmobile trails that afford access to frozen surfaces of major lakes and certain overland safety portages. The Chain of Lakes trail, which accesses the western portion of the Kabetogama Peninsula, has been retained under the modified proposed action, as described in the *Wilderness Recommendation*.

G. <u>Comment</u>: Develop the Ranta Bay snowmobile safety portage but keep the Moose Bay snowmobile safety portage the same.

Response: Visitor safety along the Moose Bay portage is the primary reason for removing this portage. Instead, the Ranta Bay portage would provide an overland route between Black Bay and Kabetogama Lake. As described in the modified proposed action, if the Ranta Bay portage had to be closed for various reasons, the Moose Bay portage would be opened.

H. <u>Comment</u>: The National Park Service at Voyageurs National Park should immediately begin a rulemaking process to limit snowmobile activity to the minimum mileage of the park's high standard gravel or paved roads necessary to accommodate the activity.

<u>Response</u>: Under the rulemaking process, it has been determined that snowmobile use is appropriate in specific locations in the park. The mileage of snowmobile routes should be more fairly compared to waterway routes than park roads at Voyageurs National Park because Voyageurs is primarily a water-based park.

I. <u>Comment</u>: Any general management plan that does not substantially address the lasting damage that snowmobiles cause to park resources and wildlife is ripe for judicial review.

<u>Response</u>: Resource damage generated by snowmobile use at Voyageurs was previously assessed as part of the 1992 *Final Environmental Impact Statement for a Wilderness Recommendation*. The modified proposed action does not deviate from that *Wilderness Recommendation*, other than to remove several miles of trail/overland portage at Moose Bay.

J. <u>Comment</u>: The National Park Service is instructed to monitor the effects of snowmobile use and amend or rescind designations of areas when necessary.

<u>Response</u>: The park has monitored some effects of snowmobile use, particularly with respect to wildlife. The *Draft GMP/EIS* proposes additional monitoring of snowmobile effects as part of the park's natural resources management program.

### **SUMMARY**

#### **ISSUE 1: CORRECTIONS**

A. Comment: The statement "acres lost from logging" is untrue and unfair.

Response: This statement has been corrected in the final document.

# **TRAILS**

#### **ISSUE 1: TRAILS**

A. Comment: The plan should include a hiking trail to Shoepack Lake.

<u>Response</u>: A waterway corridor, including an overland portage, provides a connection between Little Shoepack and Shoepack Lake. Therefore, a developed trail is not warranted.

B. <u>Comment</u>: The plan should include hiking trail links to Rainy Lake. Specifically, the plan should consider a trail from the logging camp tent site to Kettle Falls, American Channel to Kettle Falls, Kempton Channel to Anderson Bay, Dryweed Island, and the Saginaw Bay Area.

<u>Response</u>: The modified proposed action includes a 2.9-mile loop trail on Dryweed Island, which would provide additional hiking opportunities in the west end of the Rainy Lake District. The existing

"Development Concept Plan" for the Kettle Falls area would be revised, and hiking trails to the American Channel could be considered as part of that planning effort.

During the early stages of developing management alternatives, a trail from the logging camp to Kettle Falls was considered but rejected due to the potential for visitor disruption at the nearby campsite. The north portion of the Kabetogama Peninsula (more easily accessed from Rainy Lake) is particularly difficult terrain for trail construction. A hiking trail corridor from Kempton Channel to Anderson Bay was rejected due to steep escarpments and the absence of a defined ridgeline. Under alternatives 1 and 3 a trail in the Saginaw Bay area (extending between Marion Bay and Locator Lake) was considered but rejected under the modified proposed action due to potential natural resource impacts (sensitive plant species).

#### **VISITOR CENTERS**

#### **ISSUE 1: CRANE LAKE VISITOR CENTER**

A. <u>Comment</u>: The National Park Service should not pursue the development of a visitor center at Crane Lake until the sewage disposal system is established.

Response: Planning for a visitor center would consider impacts to local infrastructure.

# VISITOR USE AND FACILITIES PLAN

#### **ISSUE 1: PROCESS**

A. <u>Comment</u>: The *Visitor Use and Facilities Plan* meets neither the intent nor the letter of the enabling legislation.

Response: The National Park Service used the visitor use and facilities plan legislation (Public Law 97-405) to guide the development and organization of the plan. The legislation is referenced throughout the plan. The National Park Service believes that it met the intent and letter of the legislation.

B. <u>Comment</u>: The actions taken for the *Visitor Use and Facilities Plan* do not meet the definition of cooperation as stated in the legislation.

<u>Response</u>: The dictionary defines cooperation as "to work or act together toward a common end or purpose." Those people who participated in the entire visitor use and facilities plan process worked together toward a common goal: the *Visitor Use and Facilities Plan*. The National Park Service did not view the consultation group as "lip service." Although some participants did not attend most of the meetings, those who did attend participated in productive dialogue, which resulted in the current *Draft Visitor Use and Facilities Plan*. The legislation does not say that consensus must be reached or that issues should be voted on; it says "in cooperation."

C. <u>Comment</u>: The Visitor Use and Facilities Plan Ad Hoc Consultation Group was not constituted in accordance with the legislation.

Response: The Visitor Use and Facilities Plan Ad Hoc Consultation Group was formed according to Public Law 97-405, which states that "The Secretary shall, in cooperation with other Federal, State, and local governmental entities and private entities experienced in the fields of outdoor recreation and visitor services . . . ." The group agreed to the process format. Most members attended all the meetings.

D. <u>Comment</u>: The *Visitor Use and Facilities Plan* does not address an "appropriate level" of visitation and does not "set forth methods of achieving" an appropriate level of visitation as stated in the legislation.

<u>Response</u>: Public Law 97-405 legislation says that "the plan shall set forth *methods* of achieving an appropriate level and type of visitation." The legislation does not say that the plan should find an appropriate level of use. The *Visitor Use and Facilities Plan* identifies methods as described on page II-25 through II-28. The proposed methods include counting visitors, monitoring visitor experience, monitoring the condition of facilities, and developing additional facilities. These proposed methods would bring the Park Service closer to achieving an appropriate level and type of visitation.

E. <u>Comment</u>: The *Visitor Use and Facilities Plan* needs to be thrown out and completed in accordance with the law.

<u>Response</u>: The National Park Service used Public Law 97-405 to guide the development and organization of the plan. The National Park Service developed the plan in accordance with the law.

F. <u>Comment</u>: The National Park Service should not combine the *Visitor Use and Facilities Plan* with the *Draft GMP/EIS*.

<u>Response</u>: The following information explains why the National Park Service is completing the *Visitor Use and Facilities Plan* as part of the general management plan.

Voyageurs National Park Mediation Panel Consensus Decisions — Consensus Decision 6: The Committee recommends that issues surrounding proposals for a Visitor Use and Facilities Study are most appropriately handled through the Park Service's General Management Plan (GMP) planning process. The committee recommends that the GMP planning process should solicit input of other federal, state and local government entities, as well as from the public.

# The 1983 legislation states:

Develop and implement a comprehensive plan for visitor use and overnight visitor facilities for the park. The plan shall set forth methods of achieving an appropriate level and type of visitation in order that the resources of the park and its environs may be interpreted for, and used and enjoyed by, the public in a manner consistent with the purposes for which the park was established. Such plan may include appropriate informational and educational messages and materials.

The approved general management plan would address visitor use and overnight visitor facilities even if the legislation did not exist. The visitor use and facilities plan is a natural part of a general management plan.

The following information is taken from the National Park Service's *Director's Order 2: Park Planning*. The Director has ordered that general management plans address visitor use, visitor services, and visitor facilities.

The purpose of a general management plan is to ensure that each park has a clearly defined direction for resource preservation and visitor use. The management prescriptions will address the preservation of the park resources, types and general intensities of development associated with public enjoyment and use of the area, and visitor carrying capacities for all areas of the park.

General management planning will be conducted as part of cooperative regional planning whenever possible. While being consistent with NPS *Management Policies 2001* and park goals, plans are to identify and consider potential effects outside, as well as inside, park boundaries, and they are to identify ways to enhance beneficial effects and mitigate adverse effects to the maximum extent possible.

An approved general management plan may be amended, rather than revised, if conditions and management prescriptions over most of the plan area remain essentially unchanged from those present when the plan was originally approved.

Planning for imminent resource management, visitor services, or construction projects may overlap with general management planning, so long as decisions needed at the general management planning level precede and direct the more detailed decisions about projects and activities. However, only the general management plan portion of this decision making will be funded through the general management plan program.

G. <u>Comment</u>: None of the original national organizations involved in the tourism pilot project was invited to participate in the Visitor Use and Facilities Plan Ad Hoc Consultation Group.

Response: The national organizations the author refers to include the following: American Recreation Coalition, American Council of Snowmobile Associations, American Sportfishing Association, Coleman Company, Cross-Country Ski Area Association, and the National Park Hospitality Association. Although these organizations may be experienced in the fields of outdoor recreation and visitor services, as the law states, they are not as familiar with Voyageurs National Park as local, regional, and state representatives. Current local, regional, and state consultation group participants represent the same interests as the above organizations. Local snowmobile club members are in the group; the Rainy Lake Sportfishing Club is represented in the group; cross-country skiers are in the group, and the North Star Ski Touring Club (Minnesota) has been invited; and Voyageurs National Park concessioners are in the group. These national organizations are on the park's mailing list. They have received every document distributed by the park, including the *Draft GMP/EIS*. They have had the same opportunities to participate as everyone else on the mailing list.

H. <u>Comment</u>: The *Visitor Use and Facilities Plan* did not provide an opportunity for decision making or even consensus building.

<u>Response</u>: The statute states that the plan will be developed in cooperation, which means to work or act together to a common goal. In this case the common end was the completion of the plan, which members of the Visitor Use and Facilities Plan Ad Hoc Consultation Group cooperatively worked to help define. Neither the statute nor the definition of cooperation says that the plan must be developed through decision-making or consensus-building processes. Because the *Visitor Use and Facilities Plan* is part of the *Final GMP/EIS*, the public was also extensively involved through scoping and review of the draft document.

I. <u>Comment</u>: The plan does not acknowledge that the *Visitor Use and Facilities Plan* was intended to be a national pilot project to recognize underutilized national parks.

<u>Response</u>: A section of page II-3 of the *Visitor Use and Facilities Plan* explains the history of the pilot project, including who was involved and what was produced as a result of the pilot project. A pilot project by nature is done once as an example, it is not ongoing. The pilot project was completed in 1982. The *Visitor Use and Facilities Plan* is a current document.

#### WILDERNESS

#### **ISSUE 1: WILDERNESS ISSUES**

A. Comment: The Kabetogama Peninsula should be regulated as a wilderness park.

<u>Response</u>: Decisions on which lands to propose for wilderness designation were made as a result of the park's planning process for the *Final Environmental Impact Statement for a Wilderness Recommendation*.

B. <u>Comment</u>: The plan should thoroughly explain why the wilderness process has not been completed and what it will take to complete it.

<u>Response</u>: The park has completed the requirement to examine alternatives and recommend one for implementation. The recommended alternative now awaits approval and adoption by the Secretary of the Interior, the President, and Congress. Until this is done, the park manages all proposed wilderness as if it were actually designated as such so as not to impair suitability for eventual designation.

C. <u>Comment</u>: The plan misuses the term "potential" wilderness. The proper term is "recommended" wilderness.

<u>Response</u>: There are two types of wilderness identified in the *Final Environmental Impact Statement for a Wilderness Recommendation*. Approximately 12,436 acres would be "recommended" for wilderness. Approximately 2,442 acres would be recommended as "potential" wilderness additions. Potential wilderness additions automatically become wilderness when the conflicting uses have been removed and a notice has been published to that effect in the *Federal Register*.

D. <u>Comment</u>: The existing wilderness recommendation should be forwarded to Congress, or a new wilderness study should be considered.

<u>Response</u>: The park's selected alternative for wilderness designation has been forwarded to the Secretary of the Interior, where it remains until a decision is made whether or when to send it to Congress along with the President's recommendation.

E. <u>Comment</u>: An independent expert evaluation and recommendation is needed on National Park Service management of the park's recommended wilderness areas.

<u>Response</u>: The planning process conducted to determine which areas should be recommended as wilderness was open to and scrutinized by the public and based on factual information available at the time. The park believes the conclusions in the *Wilderness Recommendation* document remain valid and would not benefit from further scrutiny.

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